1	IN THE UNITED STATES DISTRICT COURT
2	FOR THE DISTRICT OF OREGON
3	PORTLAND DIVISION
4	UNITED STATES OF AMERICA, ) 3:12-cv-02265-SI
5	Plaintiff, )
6	v. ) April 19, 2018
7	THE CITY OF PORTLAND, )
8	Defendant.
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13	(Status Conference)
14	TRANSCRIPT OF PROCEEDINGS
15	BEFORE THE HONORABLE MICHAEL H. SIMON
16	UNITED STATES DISTRICT COURT JUDGE
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1 **APPEARANCES** 2 3 FOR THE PLAINTIFF: 4 Billy J. Williams Jared Hager 5 Renata Gowie United States Attorney's Office 6 1000 SW Third Avenue, Suite 600 Portland, OR 97204 7 R. Jonas Alexander Geissler Laura L. Cowall 8 U.S. Department of Justice Civil Rights Division 950 Pennsylvania Avenue, NW Washington, DC 20530 10 11 12 FOR THE DEFENDANT CITY OF PORTLAND: 13 Tracy Pool Reeve Denis M. Vannier Mark P. Amberg 14 City of Portland Office of the City Attorney 15 1221 SW 4th Avenue, Suite 430 Portland, OR 97204 16 17 18 19 FOR THE DEFENDANT PORTLAND POLICE ASSOCIATION: 20 Anil Karia Tedesco Law Group 21 3021 NE Broadway Portland, OR 97232 22 23 24 25

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1 2 (April 19, 2018) 3 PROCEEDINGS 4 (Open court:) 5 THE CLERK: Your Honor, this is a time set for a 6 fairness hearing and third annual conference in case 12-2265-SI, USA versus City of Portland. 7 Could I have counsel, beginning with plaintiff, 8 9 please identify yourselves for the record. 10 MR. HAGER: Jared Hager for the United States, Your Honor. 11 12 MR. GEISSLER: Jonas Geissler for the United States, 13 Your Honor. 14 MS. COWALL: Laura Cowall also for the United States. 15 MS. REEVE: Tracy Reeve for the City of Portland. MR. VANNIER: Denis Vannier for the City of Portland, 16 17 Your Honor. MR. AMBERG: Mark Amberg for the City of Portland. 18 MR. KARIA: Good morning, Your Honor. Anil Karia for 19 20 Portland Police Association. 21 MS. CHAMBERS: Good morning, Your Honor. Kristen 22 Chambers for AMAC. Also with me is Ashlee Albies. 23 THE COURT: And do you wish to introduce your client 24 representative that's at counsel table? 25 MS. CHAMBERS: Yes. This is Dr. LeRoy Haines.

DR. HAINES: Good morning, sir.

THE COURT: Good morning, Dr. Haines.

MS. CHAMBERS: And also the other cochair, is Dr. Bethel.

THE COURT: Good morning, Dr. Bethel.

All right. Good morning to everyone here. We are here for two purposes primarily. This is the fairness hearing on the pending joint motion of the parties -- stipulated motion -- to enter an amendment to the settlement agreement, and we are here for our periodic status conference on the state of the settlement.

I also want to begin by acknowledging an interesting coincidence. It really is pure coincidence. Going on in this building in about 25 minutes, starting at 9:30 this morning, frankly, one floor above us in the ceremonial courtroom on the sixteenth floor is the naturalization ceremony that the District Court of Oregon runs to administer the oath and to welcome all of the new citizens to the United States.

These are folks that came here legally, that worked hard, that studied diligently for their examinations, have passed their examinations and all other requirements, and this morning a number of them are being admitted as new citizens to the United States.

I don't know if any of you have attended any of these naturalization ceremonies. I think if you have, you will

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appreciate and agree with what I'm about to say. And if you haven't, I really encourage you to do that. It is an amazing and moving experience. These are folks that have come from all over the world, including from countries that are not democracies, either in fact or even in name, and they have decided that for a better life, they want to live in the United States.

They understand that we have our problems here as well, but they have affirmatively chosen the United States as their new adopted home and have worked hard to become citizens, with full recognition of the strength and weaknesses that we offer. Sometimes I don't think we all necessarily appreciate what it is to live in a democratic, constitutional republic with the freedoms that we have.

Now, I do know that we have our weaknesses as well. We have our problems as well. You all know it, and my guess is by your participation here, you are going to share with me some of the weaknesses that you are aware of. We all recognize that.

But we should never lose sight of the fact that we do have an awful lot of positive features with our system of democratic constitutional republic, our system of self-governance. And as imperfect as it is, as noisy as it is, sometimes as frustrating or as disappointing as it is, it is still a model for the rest of the world that welcomes and

invites new citizens to come here. And I think we all need to keep that in appropriate perspective. Lest you have any disagreement about that, I invite you to go to the sixteenth floor and meet some of the new citizens and their families and ask them: Why did you come here? Why did you want to be a citizen of the United States?

All right. Enough said about that.

I have reviewed all of the papers that have been submitted to me. I do want to acknowledge that I have received some papers in writing relevant to today's proceedings. I think I have shared them all with counsel for all of the parties. But in case I haven't, let me identify them for you, and then at the appropriate time you may obtain copies of them from my courtroom deputy, Ms. Austad.

I have received from the League of Women Voters a memorandum dated April 17th, 2018.

I have received from Ms. Ann Brayfield an email dated April 17th, 2018.

I have received from Ms. Kalei Luyben an email dated April 18th, 2018.

I have received from MentalHealthPortland.org a letter in email form with attachments, and that's dated April 13th, 2018.

That is all that I have received in advance other than the filings of the parties. I have read all of that. If

you have sent me something that I have not identified and you're not a party, that means that I haven't received it or it hasn't come to my attention, and I invite you to resend it. Please do, if you can, and copy all of the parties. But if you can't, I'll ask my courtroom deputy to do that.

Counsel for all four parties, if you don't have copies of those items, as I said, just ask my courtroom deputy.

There has been a joint request for an agenda. is Docket 165. I have adopted that. According to that joint agenda, I'm beginning with my introductory comments, and they are almost over. So you've been hearing them.

In a few moments we will turn to a presentation by the United States for up to ten minutes, primarily to explain the amendments and to state their positions on the fairness of the amendments; followed by a presentation by the City, up to ten minutes, same topics; followed by a presentation by Portland Police Authority, up to ten minutes; followed by a presentation by the Albina Ministerial Alliance Coalition, also for up to ten minutes.

Then the public testimony portion of the fairness hearing will begin. We will have an appropriate break.

Let me ask the City first. I understand that the Mayor would like to speak as of the proceedings today.

Welcome, Mayor.

Does the Mayor wish to speak as part of the City's

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opening presentation or at the beginning of the public testimony? Any preferences?

MS. REEVE: Your Honor, we anticipated that the Mayor would speak at the beginning of the public portion.

THE COURT: That's fine. Because I want to accommodate the Mayor's schedule, if there are issues, perhaps what we should do is hear the Mayor's comments first and then take a break.

You're shaking your head yes, so we will do it that way.

In addition, some of you may know that we had a sign-up sheet that was already circulating this morning. Two law students who are assisting me this semester as very capable externs are in the courtroom.

Andrew and Cody, please stand. If you have already given your name to Andrew or Cody, I have you on a list of public comment requesters. I have Debbie Aiona, Carol Cushman, Lightning, Mimi German. I have four people who want to speak collectively. Regina Hamm (phonetic), Dan Handelman, Philip Cacha, and Michael Schumann. Those are the only names that I have.

So if you do want to provide public comment during the public testimony portion, will you please either now or relatively soon, no later than our break, go to the back of the courtroom and give your name to either Cody or to Andrew, who

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will put it on a supplemental list that will be given to me.

I also want to announce, I know that some members of the media have requested the opportunity to take notes on a laptop. I have given my approval to that. I do ask that if anyone is going to be typing on a laptop or a similar-type device, please turn off the clicking sound. My primary concern is to ensure that we don't have a distraction or disruption of whoever is giving me comments orally. So you're welcome to type. You're welcome to post what you want to post, but please don't disrupt other people. So please turn off clicking sounds.

Relatedly, although I have some authority, I don't have a lot of authority, and I have no authority to allow the audio or audio-visual recording. That is dictated by the policies of the administrative courts of the United States. We follow that here. No one is allowed to engage in any audio or audio-video recording, with the sole exception of our official court reporter, who is taking down everything that will be said during this hearing.

So that takes care of my preliminaries.

At this time I invite presentation by the United States.

MR. HAGER: Thank you, Your Honor. I ask the Court for leave to give my remarks sitting as an accommodation.

THE COURT: Of course. Everyone is certainly welcome

to give their remarks either seated or standing, whatever you all wish.

MR. HAGER: Thank you, Your Honor.

Jared Hager on behalf of the United States. I am here with my colleagues at counsel table, Jonas Geissler and Laura Cowall. We are joined behind us by the United States Attorney for the District of Oregon, Bill Williams.

THE COURT: Welcome, sir.

MR. HAGER: And chief of the civil division, Renata Gowie. In the jury box, we have Chief Charlie Reynolds, who is our police practices expert. He was former president of the International Association of Chiefs of Police, and he was also a mayor.

At the outset, Your Honor, I would like to remind the Court and the public this case is managed for the United States on a day-to-day basis by the career attorneys of the Department of Justice. We aren't driven by political ideology or personal creed, except for an undying commitment to enforce the rule of law. We are committed to monitoring the City's compliance with the settlement agreement and representing the public interest in constitutional policing.

Now, the parties anticipated the need for amendment when we entered the settlement agreement. The amendments are before the Court, pursuant to that process, and that process has already been adjudged as fair, adequate, and reasonable.

Portland City Council approved these amendments by a five-to-zero vote after multiple public hearings, multiple public comments, and substantial revision to the proposed amendments in response to those comments. The United States agreed to the changes, finding them necessary to overcome obstacles to compliance that were unforeseen. We've also found them to be consistent with the principles embodied by the agreement. The PPA and the AMAC have stipulated to entering the amendment as a path forward to implementing the goals of the agreement.

In sum, Your Honor, the joint motion is the product of a negotiated solution to problems that arose in this case and to implementing the goals of the settlement agreement. As part of that solution, we have also asked the Court for a standing order of reference to the Ninth Circuit Mediation Program in the case that future disputes arise. The AMAC, the PPA, the City of Portland, or the United States would be allowed to invoke those provisions to allow for mediation.

After this hearing, if Your Honor is inclined to deny the motion, we would ask to be able to supplement the record, as necessary, to satisfy the Court.

Mr. Geissler and I will speak briefly about each of the six amendments. Mr. Geissler is going to discuss changes related to the Employee Information System, or EIS, the Citizen Review Committee, and accountability. I am going to address

the other three.

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First, requirements in lethal force cases. The use of lethal force is the most consequential power granted to law enforcement. Effective and just accountability procedures are paramount in those cases. The proposed amendment would add a new paragraph 69C to substitute in lethal force cases the tailored requirement of revised directive 1010.10 for what the agreement currently requires in all other force cases.

Paragraphs 69 and 70 lay out those requirements as they relate to witness officers, involved officers, and supervisors.

Now, the need for the amendment arises from unique aspects of Oregon state law that prevented the City from implementing paragraphs 69 and 70 in a couple of respects as they relate to involved officers. The amendment does not change any requirement as to witness officers.

Specifically the Multnomah County District Attorney has statutory control over criminal investigations. There is also Oregon state law that endorses the idea of transactional immunity as a remedy for violating the state constitutional rights against self-incrimination.

State law also suggests that a wall between administrative and criminal investigations might be inadequate to protect the right against self-incrimination. The proposed amendment would accommodate that concern, for one, having an established wall, based on revised standard operating

procedures, to allow for information from the involved officer to be obtained while respecting the District Attorney's concern about the risk against tainting the criminal investigation.

The original agreement also proved impractical in lethal force cases as to supervisors. The scenes of officer-involved shootings and other lethal-force events are controlled by homicide detectives engaging in the criminal investigation and internal affairs officers handling the administrative investigation. The agreement requires, at paragraph 70, that line supervisors handle the after-action review of all force cases, but that was impractical in these special lethal-force cases.

Now, the United States has examined the revised directive carefully, including the standard operating procedures, and we believe that they fairly balance legitimate competing interests and don't sacrifice accountability.

Specifically the revised directives maintain parallel criminal and administrative investigations. It ensures that information is obtained at the scene from both involved officers and witness officers to protect public safety. It requires

Internal Affairs to interview the involved officer within 48 hours, and it ensures that 1010.10 investigations capture the same information as required by the current force and after-action reports that involved officers and supervisors fill out.

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The second change I would like to discuss is to COCL reporting. The amendment to paragraph 159 would allow the COCL to issue focused quarterly reports rather than having to report on every substantive topic every quarter. The flexibility is designed to list greater depth of analysis on particular topics and particular paragraphs where compliance issues remain.

We believe it will make the COCL reports more accessible to the public and more useful to the City, and the COCL would still report on all substantive areas of the settlement agreement over the year. Of course, we would also continue to monitor all areas of the agreement on an ongoing basis.

However, the United States has seen this more focused approach work well in other jurisdictions where we have police reform cases, including New Orleans. Basically it improves monitoring, consultation, and technical assistance by targeting a narrow range of open issues as the case progresses.

The last amendment I would like to address is to the community engagement framework. The amendment changes

Section IX of the agreement to substitute the Portland

Committee on Community-Engaged Policing for the Community

Oversight Advisory Board. The original framework was not achieving the agreement's goals, and as the COCL testified at the last status conference, the COAB, as conceived and executed, simply didn't work.

The City's proposal addresses problems while preserving the defining characteristics of the COAB, including its mission to independently assess the implementation of the settlement agreement. Also, it preserves the mandatory engagement of the community and regular public meetings and quarterly town halls. It allows the new body to report to the Court at status conferences.

The committee also improves upon the existing framework by giving it the flexibility to set its own agenda within a broad scope of work. It is not limited by the settlement agreement, although it certainly covers the settlement agreement. It also details the necessary orientation and training activity and clarifies the City's support role, including imposing hard timelines to respond to recommendations and requests for information. Importantly, it also allows the new body to select its own chair and divorces it from the oversight of the community -- the compliance officer community liaison.

Finally, it is designed to outlive the settlement agreement. Whereas the COAB would have terminated upon compliance with the settlement agreement, this new body will outlive it. The City has put forth a substantial good-faith effort into the PCCEP plan, and the United States supports it.

To the extent there is any limitation, I want to remind the Court and the public that the United States would

still monitor the implementation and verify the performance of 1 2 the new body as it relates to community engagement. 3 I'll now turn it over to Mr. Geissler for the other 4 three amendments. 5 THE COURT: Thank you, Mr. Hager. Welcome, Mr. Geissler. 6 7 MR. GEISSLER: Thank you, Your Honor. May I take the 8 podium? 9 Wherever you wish. THE COURT: 10 MR. GEISSLER: If it please the Court, Your Honor, as 11 my colleague set forth, I will address EIS, stipulated 12 discipline, and CRC appeal timelines. 13 EIS, as Your Honor will recall, is the Employee Information System. It is intended to help PPB identify 14 15 officers and supervisors units that are outliers in relation to their peers --16 THE COURT: Mr. Geissler, may I interrupt? May I ask 17 you to speak a bit more slowly. 18 MR. GEISSLER: Yes, Your Honor. 19 Principally with respect to use of force. 20 EIS seems to mitigate risk of poor outcomes before 21 2.2 those outcomes occur. Paragraph 73 of our settlement agreement addresses EIS. Therein, the settlement agreement required that 23

all comments -- all comments identified in after-action reviews

of uses of force, previously called 940 reports, be entered

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into the EIS. This language was over-conclusive.

In implementation, it created an administrative burden, and that burden both diluted the meaningful comments that were in the EIS and created an anxiety among the officers that mere ministerial comments, things like failure to check a box, would lead to poor performance appraisals in the future.

Accordingly, DOJ supports the simple change to paragraph 73 to record in EIS only the material findings from after-action reports into the EIS system. This would affect the settlement agreement, as intended, to make the EIS more effective.

Additionally, with respect to EIS, Your Honor, we observe that PPB's fluid command structure and an officer's multiple assignments made the EIS, as it currently exists, impractical for comparison between supervisors and command groups, as required by paragraph 117 currently.

One patrol officer is subject to the supervision of three different sergeants with rotating schedules. An officer in the training division may also work as a patrol officer and thus be subject to both two groups and two sets of supervisors. Likewise, an officer that spends time on the Rapid Response Team may spend part of their time under one supervisor in one group and the rest of their time at a desk or on patrol assignment.

Accordingly, PPB proposed, and we carefully

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considered conducting comparisons between supervisors and commands groups utilizing PPB's force audit data. That is both the qualitative assessment of trends in the data and the quantifiable accounting of the types of uses of force, and they would do so in place of using the EIS. Take note, however, that even with the proposed change, individual officers and supervisors would still be tracked in the EIS as they are now. The proposed change would allow PPB to use the force audit data prepared pursuant to paragraphs 74 through 77 to find outliers in comparing groups and commands.

With respect to stipulated discipline, Your Honor, our monitoring has shown that some administrative investigations of alleged officer misconduct consume resources and time that slow the entire PPB accountability system, when some of those cases could be resolved more expeditiously.

Among these cases are ones in which the officer is willing to admit that they have committed an infraction and willing to accept discipline. Accordingly, the City has proposed, and we support the use of a stipulated discipline process with a new paragraph 131D.

Note, however, that the proposed change builds in a substantial supervisory and civilian safeguard. There must be findings. The Independent Police Review, or IPR, and Internal Affairs, IA, and the RU, the Responsibility Unit, all must agree on the findings. And in certain cases like excessive

force or disparate treatment, those types of allegations would not be eligible for stipulated discipline.

In all cases the chief and the mayor would have the ability to veto the use of stipulated discipline and require the usual process.

This brings an efficiency to the accountability system, but more than efficiency, Your Honor, stipulated discipline brings a definitive closure to the allegation. This is to the benefit of both the officer and the community to not have to wade through an elongated and uncertain process.

The final change, Your Honor, removal of the CRC timelines. The Citizen Review Committee is the final appeal process in only a handful of cases from the accountability system. This is a rather straightforward amendment. The settlement agreement requires a 180-day timeline for all accountability allegations, from the initial allegation to the final.

It is not a surprising change in that the Court has previously heard in prior hearings about the desire to remove CRC from the 180-day timeline. Preserving CRC, however, is important to Portland's ethic. It is a public process with community involvement and transparency.

While CRC only hears a handful of cases a year, these cases can be removed from the 180-day timeline, allowed a reasonable time within which the appeal to be heard, and still

preserve the 180-day timeline for the vast majority of cases that will not reach the CRC.

Thank you, Your Honor.

THE COURT: Thank you, Mr. Geissler.

Next I would like to hear from Defendant City of Portland.

MR. VANNIER: Thank you, Your Honor.

Good morning.

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THE COURT: Good morning.

MR. VANNIER: The amendments that are before you today represent the culmination of many months of discussions and negotiations between the United States, the City, the PPA, and the AMAC. And it says a lot. It says really a huge amount; that all four participants in that process support those amendments and are asking Your Honor to implement them.

The AMAC deserves a special thanks for its part, its crucial role in that process. Throughout the discussions leading to the package of amendments that is before you today, AMAC was a forceful advocate for a package that continues to fulfill the purposes of the settlement agreement and for effective community engagement. The PCCEP plan, in particular, changed significantly from its initial framework to the framework before you today due to AMAC's input. So I do want to thank the AMAC for its support of these amendments.

The City adopts the arguments already made by the

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United States, so I won't repeat those here. Instead I want to focus on two amendments to the settlement agreement that are before Your Honor today.

The first one is paragraph 69C, which, as the United States noted, is the new paragraph dealing with investigations of officer-involved shootings. At this point I want to acknowledge -- I think the fact which we are all aware that just a little over a week ago there was a tragic officer-involved shooting in the city, and I want to point out that paragraph 69C and new directive 1010.10 are the reason why the City cannot/will not comment publicly about that tragedy is because this new paragraph is designed to protect the integrity of concurrent Internal Affairs investigations and criminal investigations. So I wanted to note that for the record and for the members of the public here today.

The second set of amendments before Your Honor today are obviously the changes to Section IX, which are replacing the COAB with the PCCEP. I want to make a few points, to highlight the fact that the PCCEP is not intended to be a watered-down version of the COAB. It is in fact intended to be a meaningful vehicle for a community engagement that, as the United States noted, is intended to last beyond the pendency of the settlement agreement.

So key changes from the prior COAB structure that will hopefully render the PCCEP even more effective are:

First, more clarity as to the scope of the work. More training.

A simplified appointment process.

A separation between the COCL and the community engagement body, which, as Your Honor will recall, was an issue with COAB.

A smaller, more nimble body with no standing Police
Bureau Advisory Members, which, again, as Your Honor will
recall, had been a concern, at least from some prior COAB
members.

A structure that requires regular public meetings, yet also permits the commission to conduct some work in meetings that are not open to the public if that body so decides. But I want to emphasize that the framework that is before Your Honor today requires that most meetings have to be open to the public and that even if the PCCEP on its own authority decides to hold a meeting that is not open to the public, the minutes of those meetings have to be posted and be made public.

As the United States also alluded to, this plan allows for greater agenda-setting authority by the body itself, which, again, was an issue with the COAB as previously framed.

There is a more clearly defined set of deliverables.

More clarity as to how the body is to interact with
the City.

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Staff support to be provided by the City and an obligation on the part of the City to respond in writing to the written recommendations of the PCCEP.

And finally, greater accountability for and to the body through its placement within the Mayor/Police Commissioner's Office.

I also want to highlight the fact that the amendments would provide more clarity in that the PCCEP may, should it choose to do so, facilitate community oversight of the City's compliance with the settlement agreement.

One last point. Obviously these amendments have not become effective, and yet I want to assure Your Honor that the City is committed, if and when this package is approved, to get this body seated and started as soon as practicable.

There is a selection advisory committee for the PCCEP that has in fact already met. That selection advisory committee was constituted with input from the AMAC and obviously from the United States and the PPA as well.

The AMAC and the other parties have also provided input on an application package, so obviously we have not moved forward with that. But I wanted to assure Your Honor and the public that the City is committed, if and when these amendments are approved, to getting this body started as soon as possible.

So in short, for those reasons, and the reasons discussed by the United States, these amendments are necessary

to achieve and sustain the outcomes that were intended under the original settlement agreement. For that reason, we ask Your Honor to enter that amended settlement agreement.

Thank you.

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THE COURT: Thank you, Mr. Vannier.

Next, I would like to hear from the Portland Police
Association. Mr. Karia.

MR. KARIA: Thank you, Your Honor. I actually have nothing to add beyond what the United States and the City have eloquently laid out with respect to the six stipulated amendments beyond the fact that PPA fully supports entry of those amendments.

Thank you.

THE COURT: Thank you, Karia.

Next, I would like to hear from the Albina

Ministerial Alliance Coalition for Justice and Police Reform.

Welcome, Ms. Chambers.

MS. CHAMBERS: Thank you, Your Honor.

The AMAC has joined in this motion to amend the settlement agreement as a path going forward. The AMAC was very clear in that particular language because it has been over a year since there has been any community oversight of the settlement agreement and any organized community involvement in this process. The AMAC has concluded that we can no longer continue going forward with meetings behind closed doors to try

to continue to come up with a better proposal and that it's necessary to have some level of community involvement as soon as possible.

So today you are going to hear a little bit about some critiques that AMAC has of the settlement agreement amendments, and these critiques were specifically part of the AMAC's agreement to the motion to amend.

THE COURT: I'll tell you that I have read quite closely -- I have read closely everything -- but I read quite closely your letter dated October 20th, 2017, attached as Exhibit C to the motion, and I do see that there are a number of concerns for the amendments held by the AMAC. But if I'm correctly reading it and correctly hearing you now, notwithstanding those concerns, the AMAC is urging that I approve these amendments; am I correct?

MS. CHAMBERS: Correct, Your Honor.

THE COURT: Please proceed.

MS. CHAMBERS: Thank you for pointing that out. That letter clearly states that the AMAC is supporting these amendments going forward, but wanted to carve out the opportunity to share with the Court and the public some of the struggles and issues that have occurred and a lot of which were bound by confidentiality, and so there has been very little process for community involvement in the airing of those particular concerns.

So if it is okay with the Court, I would like to ask that the two co-chairs of the AMAC give a little bit more information about the AMAC's position.

Is that okay?

THE COURT: It is more than okay.

MS. CHAMBERS: So I would like to turn it over first to Dr. Haines.

THE COURT: Dr. Haines and Dr. Bethel always have valuable input to provide.

DR. HAINES: To the Honorable and Distinguished Judge Michael Simon, my name is Dr. LeRoy Haines, Junior, chairperson of the Albina Coalition for Justice and Police Reform.

We will split up our presentation. I am going to do some introductory remarks, and Dr. Bethel will come in with more specifics.

Honorable Judge Michael, coming to these amendments has been a long, arduous process. After 433 days, the City dismantled the COAB over AMAC's objection. As a saying, we say sometimes in Texas, "Don't throw the baby out with the water; clean the water up."

The parties met for months, and AMAC provided a revised COAB proposal that provided for more guidance, resources, and support to the COAB members. Rather than provide a response to AMAC's proposal, the City chose to appeal and challenge this Court's authority to hold a status

conference.

The City used the appellate mediation process in the beginning to exclude AMAC and met with DOJ and PPA to come up with a new proposal. Once AMAC was allowed into this process in the latter stage, and there was little opportunity to really do significant and meaningful input, just as with the original settlement agreement, AMAC made numerous other recommendations of amendments to the settlement agreement that were not incorporated in the former proposal.

AMAC believed that the proposed amendments to the settlement agreement are weaker in some parts, compared to what already had been in the original agreement. However, Judge Michael, due to the fact that there has been no community board meetings for over a year, and people are still dying on our streets here in Portland through police action, AMAC has agreed that the settlement agreement amendment should move forward as a path to get the community forward with the reform of the Portland Police Bureau.

Thank you very much, Judge. Dr. Bethel at this time would like to speak.

THE COURT: Thank you very much, Dr. Haines.

Dr. Bethel, welcome.

DR. BETHEL: Good morning, Judge Simon. A moment of reflection -- for the record, Dr. T. Allen Bethel, President of Albina Ministerial Alliance, co-chairperson for Albina

Ministerial Coalition for Police Reform and Justice.

At the last status conference in October 2016, the City had just approved a new collective bargaining agreement with the Portland Police Association bargain mid-contract. The City was always surrounded by police, keeping out the community, many who objected to the CBA and the process by which it was negotiated.

At the last status conference, the remaining COAB members proposed an independent monitor over the settlement agreement. At that time the AMA Coalition's role and sole objection was that such a monitoring might diminish or replace community oversight and was rooted in our belief that those impacted by the settlement agreement, the community police by the Portland Police Bureau, must play a role in its oversight and implementation.

Now, here we are two years later. We have had no community oversight in the meantime. The proposed changes to the agreement that extinguish the COAB and replace it with the PCCEP. The PCCEP, however, is not a true replacement for the COAB, which had no authority to review implementation of the settlement agreement and had some measure of independence from the City.

While AMAC recognizes that there were challenges with the COAB, we did not see those challenges as insurmountable.

We note a few concerns about the PCCEP so that the Court and

community can keep a careful eye on these issues, just as we will.

The PCCEP structure is not part of the settlement agreement, meaning that the parties can change it without "approval." But the board members are chosen by the Mayor, with some assistance from community members, also chosen by the Mayor. In comparison, the COAB members were chosen by a diverse community panel. The PCCEP board is smaller than COAB, leaving fewer opportunities for a board that represents Portland's many diverse communities.

The COAB meetings were open to the public, whereas PCCEP will be mostly held in private and some in public. The focus the PCCEP is narrower than the COAB, with less emphasis on oversight of the implementation the settlement agreement.

Now, due to these concerns, AMAC asks for certain interpretations that were expressed by the Mayor to be memorialized to help guide PCCEP. See Docket No. 157-3, 157-4, and those are:

No. 1. PCCEP members will have the authority to independently assess the implementation of the settlement agreement.

PCCEP may report to this court at the annual status conference in the event of a status conference occurring.

PCCEP may report to Judge Simon at those as well.

No. 3. Eleven members will be appointed to the

initial PCCEP.

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- 4. PCCEP may change its name.
- 5. The City will provide community organizing staffing for PCCEP, if economically feasible.
- 6. Any written updates, reports provided by PCCEP to the Mayor will be posted on social media and the City's website.

7 and final. PCCEP may perform work, in addition to the work of the community engagement plan.

Although the PCCEP is not as robust as the COAB had potential to be, because we can no longer be without community oversight 443 days today, the AMAC agrees to the PCCEP as a path forward.

At this time I will turn it back over to our counsel for their closing remarks.

Thank you, Your Honor

THE COURT: Thank you, Dr. Bethel.

And I will point out that I note shortly after those seven points were identified and described in Ms. Chambers' letter of October 20th, I received a letter or rather you supplied to me a letter from Portland City Attorney Ms. Reeve dated November 21st, 2017, agreeing on behalf of the Mayor to each of those seven points.

MS. CHAMBERS: That is correct, Your Honor.

THE COURT: Ms. Chambers.

MS. CHAMBERS: I have no further comments, unless you have any questions.

THE COURT: You know, I do have a question, but I think I am going to put it in the form right now of a question to which I'm not going to ask for an immediate response from you or from anyone else, but just something to think about, including as we hear from the public testimony.

You are welcome to be seated.

That is this: I do see that this is a joint motion to enter these amendments to the settlement agreement. I do see, as I've described, that AMAC has identified a number of serious concerns, including, as you've identified in the letter, as Dr. Bethel has just described. But on balance, as you've confirmed, the AMAC is urging that I adopt and accept these proposed amendments, notwithstanding these concerns, if you will, with a trust that these amendments are better than the status quo, but still with concerns about how they may develop.

I have read everything that you all and the public has submitted to me that I have already identified. I understand the basis for these concerns. I think I do tentatively agree, although I want to hear from the public during the public testimony portion, that on balance these amendments are probably better than the status quo. We know that the status quo has the settlement currently in violation,

for no other basis than the COAB problem, and so we're currently in violation.

But under the settlement agreement that I have already approved, the only person -- really, the only entity that can do anything about this violation of the settlement agreement is the plaintiff, the United States.

Only if the plaintiff files a motion to enforce the settlement does the Court have any authority to act. If the plaintiff moves to enforce the settlement agreement on the grounds that it is being violated, we will hold a hearing. We will determine the defendant's position on this. And at the appropriate time, I'll make a ruling on that motion to enforce. Then we will also talk about, either sequentially or contemporaneously, an appropriate remedy for that violation. But I can't do any of that unless and until the United States has filed a motion to enforce the settlement agreement, which at least to date they have not done.

So instead, as our alternative, we have these proposed amendments that, if everything works well, will be a significant step forward, I believe, not without risk and not without some drawbacks.

So that is a very long-winded introduction to my question, and I'm not going to ask for a response to the question from the parties right now. I will take it probably after I hear public testimony, and I would also very much

appreciate on the public testimony side any reactions and responses to this question as well as anything else that anyone wishes to give.

Here is the question: Rather than simply adopt and accept the proposed amendments to the settlement agreement and rather than simply reject the proposed amendments to the settlement agreement, should I provisionally or conditionally accept the proposed amendments to the settlement agreement, hold another hearing and/or status conference, with input from the parties and input from the public approximately six months from now, and if we find that things are going well, that the PCCEP is going according to plan, is functioning well according to its design, is having appropriate communications with and from the public, then I would anticipate giving final approval to the amendments at that time.

And obviously if we learn in the next six months that the settlement amendments are not proceeding as planned, that they were either foreseen or unforeseen problems with them, then we can talk at that time about what to do.

So bottom line question is: I think I have before me really three options, because I do not have authority, if you will, to engage in a type of line item veto or line item edit of the settlement agreement. I think my only authority is to approve the amendments, as approved, or reject the amendments, as proposed, or to provisionally and conditionally accept them,

subject to a further hearing in approximately six months to see how they are going.

I would appreciate the parties giving some thought to that, letting me know later today what your reactions and opinions to that would be and, as I said, hearing from any public members.

Now, I think it is now time to begin turn to the public testimony portion of this. I will reiterate for some of the folks that have come after I began that that I'm going to hear next from Mayor Wheeler as part of the public testimony, as part of the fairness process, and then we will be taking a short recess.

During this recess if there are any members of the public who wish to provide testimony, and you haven't already given your names to the sign-in sheet -- let me ask Andrew and Cody to stand up one more time. There is Cody. Is Andrew here? No. At least go to Cody then during our recess. Give your name to Cody promptly during the recess, indicating that you would like to give public comment during the public testimony portion of this hearing.

Then, Cody, as soon as you get that list, bring it back to me in chambers before the end of the recess, and then we will resume with public testimony per your sign-up.

At this time I welcome and look forward to any comments that Mayor Wheeler might wish to offer.

Welcome, Mayor. You may speak from wherever you wish.

MAYOR WHEELER: Thank you, Your Honor. I will just take the podium.

Thank you, Judge Simon, for accommodating my schedule and allowing me to take a few moments here first. I, unfortunately, have budget meetings today, which require my presence and attention. But I did not want to let the opportunity pass to thank and acknowledge the fine work of all of the partners and those here today who have worked hard to bring the City closer to meeting the goals of the settlement agreement between the City and the United States Department of Justice.

First, I would also like to add my sincere thanks to the Albina Ministerial Alliance for Justice and Police Reform for their involvement, as enhanced amicus in this particular case, and for their long-time advocacy and hard work towards justice and police reform in our community.

The AMAC has advocated eloquently for community oversight of the police and for meaningful engagement between the Portland Police Bureau and the community. These are goals that I want you to know I personally strongly share and that the City of Portland shares.

The AMAC's expertise and input have been invaluable in informing the City about community concerns. The City, with

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significant input from AMAC and other parties to the agreement in the broader community, have fashioned what we believe will be a successful and new community oversight engagement body.

This is, of course, the PCCEP. You have heard a lot about the PCCEP already this morning, so I won't belabor it.

I will just say that we agree that we need a mechanism for community oversight and engagement that endures well after compliance with the settlement agreement is achieved. The COCL and the DOJ at some point will no longer be involved in monitoring the City's performance. This PCCEP can continue to be a voice for the community and a mechanism for community oversight, not only in the present, but also well into the future.

I would also like to thank the USDOJ, the COCL team, the Albina Ministerial Alliance, the Portland Police Association, the auditor, the Independent Police Review, members of my own staff, and the Multnomah County District Attorney's Office, each of whom have played a significant role in overhauling the Bureau's accountability system and our use-of-force policies and procedures.

You also heard this morning, Your Honor, about directive 1010.10. It will ensure that police officers are interviewed within 48 hours after the use of deadly force in order to also preserve the District Attorney's ability to conduct criminal and death investigations and criminally

prosecute should that be warranted. The City worked very closely with the District Attorney, the U.S. Department of Justice, the PPA to craft standard operating procedures that would keep the internal administrative investigation wholly separate from the criminal investigation.

As you also heard, and I have to say this, unfortunately, we have a current need for the implementation of Directive 1010.10 and the standard operating procedures. As you know, we did have a fatal officer-involved shooting just over a week ago. I want you to know and underscore Directive 1010.10 is being applied and is guiding the City's current internal investigation.

within the time required by the council when it passed

Directive 1010.10. Now the City needs to respect and protect
the integrity of the District Attorney's criminal death
investigation. For that reason, we have not been commenting,
and we have been asking the community to please wait until
those investigations are completed and the facts are made
available.

In closing, Your Honor, the community has a right to expect constitutional and community focus policing. These amendments, I believe, will foster the City's ability to meet both of these objectives.

I'm sorry that I will not be able to remain here

throughout the day, but I'm grateful for the strong public input and perceptions on these critical issues.

I respectfully request that Your Honor permit the proposed settlement agreement amendments, which are supported by all of the parties and the AMAC to take effect.

Thank you, Your Honor

THE COURT: Thank you, Mayor Wheeler. I appreciate your comments and your presence here.

We will now take a ten-minute recess, and I will just reiterate: We now have Cody and Andrew in the back of the room. If you would like to give testimony and have not yet signed up, please see Cody or Andrew. We will be in recess for ten minutes.

(Recess.)

(Open court; proceedings resumed:)

THE COURT: Good morning. Please take your seats.

Continuing with the public testimony on the fairness issue related to the proposed amendments to the settlement agreement, I will invite those who have signed up to give their public comments. I would ask several things of anyone who wants to give public testimony: First, because we are keeping a transcript of this and making a transcript of this, I would ask you to speak slowly.

I would ask that you identify yourself and spell your last name when you begin speaking. And to ensure that we can

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hear from everyone who has signed up, I would ask folks to limit your testimony to approximately five minutes or less. I will let you know when we're at about five minutes.

Perhaps if you need more time than that, let me know, and we will call on you after we have heard from everyone who wishes to speak, if there's time. I will be letting you know in groups of three who will be coming up. So we will begin with Debbie Aiona, followed by Carol Cushman, followed by Lightning.

So I invite Debbie Aiona to the podium.

MS. AIONA: Your Honor, I'm Debbie Aiona, A-I-O-N-A, representing the League of Women Voters of Portland.

The League has been involved in police issues for well over 30 years and consistently monitors the implementation of the settlement agreement. Our organization promotes active and informed involvement in government, and our comments today focus primarily on public involvement and transparency as they relate to the amended agreement.

Once it is up and running, the PCCEP will give community members following the progress of reform an opportunity to provide much needed public input. The fact that the committee will go on after the settlement agreement concludes will ensure that public involvement and Police Bureau policies and practices continues.

The League's chief concern related to the PCCEP is

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the provision allowing the committee to hold its meetings behind closed doors, if and when it wishes. Well, this may be technically in compliance with Oregon's public meeting law, it certainly is not consistent with its spirit.

We strongly recommend that all PCCEP meetings be open to the public. The League agrees with Open Oregon, a statewide freedom of information coalition, that citizens benefit by "having access to the process of deliberation and government officials gain credibility by permitting the public to observe their information gathering and decision-making processes.

Officials who keep their deliberations hidden from public scrutiny create cynicism and erode public trust."

According to the City's adopted plan, the PCCEP will be integrated into the Bureau's directives review process.

PCCEP involvement will provide an important connection between the community and the bureau, as these policies are reviewed and updated.

In the directives review process, the League encourages the City to also tap into the expertise of two other volunteer committees: The Citizen Review Committee and the Training Advisory Council. The CRC applies Bureau directives to real-world situations when it conducts appeal hearings of police misconduct cases. TAC members have developed a thorough understanding of the training division and studied best practices. Currently the directives review timeline makes it

difficult, if not impossible, for these committees to provide comment on policies relevant to the knowledge they have gained in their service to the City. This scheduling barrier should be remedied.

The settlement agreement directed the now-disbanded Community Police Relations Committee to continue its work gathering data and making recommendations to the Bureau on discriminatory policing. We support transferring responsibility for this important function to the PCCEP.

Given our and others' concerns about the PCCEP, we do think that a check-in to take place in six months makes sense.

Thank you very much.

THE COURT: Thank you very much, Ms. Aiona.

I also express my appreciation to you and to your colleagues, Ms. Cushman, Ms. Dannick, and Ms. Binder, for your April 17th letter. Thank you.

MS. AIONA: Ms. Cushman is going to do a second part for us.

THE COURT: All right. Thank you.

Ms. Cushman, welcome.

MS. CUSHMAN: Good morning, Your Honor. I am Carol Cushman, also representing the League of Women Voters of Portland.

The League, the CRC, along with other community groups, raised objections to the 21-day timeline for CRC

appeals when the agreement was still in draft form. It's gratifying to see that the amended agreement will exclude the appeals from the 180-day timeline for investigations. Much wasted time and effort has gone into trying to find a way to implement this unnecessary provision.

I would like to speak to paragraph 131D. The stipulated discipline exception raises the question about whether the data from these cases will be captured in summary reports issued by the Bureau and IPR. We believe it is necessary that the same data be collected on these cases as on others going through the typical process.

A recent report on police shootings was produced by the OIR group, and it identified shortcomings associated with its Police Review Board with the particular focus on the need for the board to take a broader view of each case and examine events leading to the shooting.

According to the report, progressive police review boards consider pre-shooting tactics and make separate findings on these decisions. The review board is a key player in the investigative process, and given the problems identified by the OIR group, we suggest that a thorough review of its procedures, scope of review, and membership be conducted. This might well be a task that the new PCCEP could undertake.

In light of OIR group's concerns, the City should give serious consideration to allowing survivors of police

shootings or their families to request a CRC review of their cases. A second look from a well-informed citizen panel could help build trust in the system.

Behavioral Health Unit Advisory Board meetings take place behind closed doors, in spite of community concerns regarding this practice. Some of their discussions are sensitive, and those parts of the meetings should remain private. However, the League encourages the board to consider holding occasional meetings in public or opening parts of the meeting to the public when discussing policy-related matters.

The League believes that with the changes we have proposed, the amended agreement could be seen as fair, adequate, and a reasonable standard. The police have the authority to take our freedom and even our lives. It is essential that the community they serve have access to information related to their work and a say in the policies that govern their actions.

Provisionally adopting the amendments will allow all to see if the proposals provide adequate oversight or adequate results.

Thank you for considering our recommendations.

THE COURT: Thank you for submitting them,

Ms. Cushman. I appreciate that.

I would like to next to hear from Lightning.

Welcome, sir.

After Lightning, I would like to hear from Ms. Mimi German, Ms. Regina Hamm, and Mr. Dan Handelman.

Lightning.

LIGHTNING: Yes. My name is Lightening, and I represent Lightening Super Creativity Watchdog. One of the issues I have on these amendments, just as the public, I don't feel I've been given enough information on these amendments. I was not able to go to any of the meetings pertaining to the amendments. So, again, I'm not going to accept and ask you to accept these amendments without more transparency on these issues. I'm asking you to reject the amendments at this time and extend this out for six months and to come back and review and to see if you want to pass the amendments at that time.

My position, again, is pertaining to the Unity Center that was created pertaining to the mental health issues. One of the things that I wanted to try to do is incorporate more of the neighborhood associations -- approximately 95 neighborhood associations -- more into the discussions on the mental health issues.

I have a concern with what is called "community policing." I want to have people involved in the mental health issues that do not carry weapons. I want to have people from the neighborhood associations involved, going out in the communities and having dialogue with their neighbors, the people in their communities, and getting them to go into the

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unity centers voluntarily, not having the contact with police, not having the contact with people that carry guns.

I want to have them become more involved. They are currently funded at the City budget of approximately

10 million. I want to have them assist the Portland Police

Bureau from that side and to have a separation from having to carry weapons and to deal with people who have mental health crisis.

I want to have trained people that can go and talk to them as neighbors, as people in their community, as people in their neighborhood associations and deal with them in a more reasonable manner without any type of situation that can involve the use of the weapons against them, as we saw recently in the last couple of weeks, and I want to try to deescalate the situation the best we can.

So again, I'm asking you not to approve these amendments. Just as someone speaking from the public, I have had no input on the amendments before this. I've had no access to any meetings. I understand that there were even confidential agreements signed at certain meetings.

I would love to review those, as the public. And I would like to know why I can't review those, as the public. I want more transparency, as the public, to have more informed input when I stand up in front of a federal judge and say, "Yes, approve this amendment."

So I'm saying today: Do not approve this amendment.

I have not had enough information. It hasn't been a

transparent process, and I need more information.

Thank you.

THE COURT: Thank you, sir.

Let me ask counsel for the City, if you know the answer to this question. I know that the motion to enter the amendments and the proposed amendments were filed in this lawsuit in the Electronic Database Filing system December of last year.

Do you know, were they also placed on any websites for the City or for the police settlement that I know the City maintains? Do you know the answer to that?

MS. REEVE: Your Honor, I'm not aware if they were placed on the website for the police settlement. All of those materials were attached and are available in the City's public records system through the auditor's site because there were four public City Council hearings on all of these amendments. So they were heard publicly. They are filed there. The settlement agreement amendments are publicly available. I'm not sure if all of the other documents are on the City's website.

THE COURT: So it is the City that maintains the website that relates to the police settlement, right?

MS. REEVE: Yes.

THE COURT: So the proposed settlement agreement amendments, are you saying that those were also available on that website?

MS. REEVE: I'm looking over at my colleagues that maintained the COCL website. I'm not sure if they were posted there or on the PPB website. I know they are, as I said, posted on the City's website, and they have been publicly available in the City's public records system so that anybody can get them.

THE COURT: I remember one of the benefits that you all were telling me, and I agreed with you, having a specific website where we can find everything related to the settlement that was public and relevant. It is easier than navigating a public records website generally.

So just using this as a learning experience, I do think that Lightning makes a fair point, and that going forward in the future, things like this, further amendments or anything else like that, there should be some centralized website that I know that COCL maintains or that others have maintained because it is not that easy to navigate the District Court's public website either. You need to be a party or have access to that. But I do think it would be useful -- going forward -- if there is additional amendments or proposed amendments, or things like that, that can be easily available.

MS. REEVE: I concur, Your Honor. Those have been

provided to those bodies. I just don't know -- at the break I can give the Court an answer.

Thank you.

THE COURT: Thank you. I do think, to the extent they haven't been, I view that as a good learning experience for us all.

All right. I would like to next hear public testimony from Mimi German, followed by Regina Hamm, followed by Mr. Handelman.

MS. GERMAN: Thank you, Judge. My name is
Mimi German. I would like to say, with response to where the
information is kept, in the past and in the present, we do have
something called the press. If it went to the press, then all
of Portland and the community would be aware of what is going
on.

I wanted to say that I long for accountability in this city, Judge Simon, for a long time; accountability for cops murdering our most vulnerable; accounting from the City for its direct responsibility for our most vulnerable getting murdered on our streets by the police.

What I see instead is a mayor who asks for 93 more cops days after another mentally ill man is murdered on our streets by the police.

What I see instead is a police force who is so cold and brazen as to ask for \$4 million for more live ammunition

without an audit being requested by the City for where the old ammunition was just the day after the Portland cops murdered Quanice Hayes last year. The cops got that money.

Sorry. It is very challenging talking about this when we see -- I go to City Council quite frequently and watch this happen and watch the cops ask for this money days after killing members of our community.

The cops also got a raise. Then they murdered

Terrell Johnson. Same story. There is zero accountability for
the police murdering our most vulnerable and often made most

vulnerable due to a highly corrupt police force with no
accountability even while they say they are accountable.

I am pleading with the Court to hold the actions or lack of action by our city accountable to the agreement. I grew up in Philadelphia during the time of Mayor Rizzo. We never thought that worse cops could exist. Portland Police make the cops that I grew up with in Philadelphia look far less heinous than they were. That's hard to do, yet here we are.

The public must have a say in the punishment and accountability of our killer cops. PCCEP is not going to provide accountability sufficient to the people because it allows the initial discussion and decisions made in secret, only allowing the public to those decisions and how they came about afterwards.

Please, Judge Simon, do not accept today's decision

as real oversight. We have to fix this first under the Court's guidance and oversight. I'm one of a few residents currently suing the City in Portland in federal court because the City cannot follow its own rules and guidelines. This is a problem in this city, I'm sure you're aware.

If the City can't follow its own rules and the PCCEP's instructions -- and rules are that they can, at a whim, create a backroom meeting that excludes the public, this is more of the same. This is not accountability, and this is not public interaction or involvement.

I also can't understand why the U.S. attorneys would want to wrap up its case against the City, at least as it seems, without making a motion that assures the public that accountability will occur after the cops murder the next mentally ill person or black person in Portland, because that will happen.

These amendments were created with a lack of transparency. I wasn't aware when these meetings were happening. Had it been in the press, had it been in any -- had it been in the Willamette, The Oregonian, had it been on the news, had it been anywhere, that would have shown that the City was inclusive in saying, "You have a say in how we are going to fix this," and instead, they chose not to.

Regarding the City's response to your question with where the information is. On the PPB website? I don't go on

to the PPB website. I don't know many people who do to find what's going on in the City. Perhaps I should, and I will now, though I do follow them on Twitter, and that wasn't on their Twitter feed.

I am asking you, Judge Simon, at least, if the U.S. attorneys are not going to create a motion to ensure accountability in the way that you had explained earlier in your opening statements, that you do decide, as you expressed earlier as a possibility, a six-month revisit and also some form of insurance that those meetings from PCCEP will never be held in private; that that piece of the ruling goes away, and

Thank you for your time.

then we come back in six months.

THE COURT: Thank you, Ms. German. Am I pronouncing your name correctly?

MS. GERMAN: It is German (enunciating), but who would know. It's spelled like German.

THE COURT: Thank you.

Then Ms. Hamm, followed by Mr. Handelman.

MR. HANDELMAN: We are going to come up as a unit.

THE COURT: That's fine.

After Mr. Handelman, I would like to hear from Philip Cacha, Michael Schumann, and Sharon Maxwell.

All right. Welcome, Ms. Hamm.

MS. HANNON: Actually, it's Hannon. H-A-N-N-O-N. It

is my own handwriting, so that's my problem.

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THE COURT: Ms. Hannon.

MS. HANNON: We are all from Portland Copwatch, and we will be sharing our testimony today.

So again, Regina Hannon from Portland Copwatch. We presented 30 minutes of testimony at the first fairness hearing outlining ways in which the original settlement agreement was not fair, adequate, or reasonable as a means to reduce Portland Police use of Portland, improve accountability, and build goodwill with the community.

Though we are here today examining the proposed amendments to the agreement, it is worth noting that, at best, only two of our concerns are being addressed by these amendments. Thus, after our feedback on the amendments, we will speak about some of the amendments that could have been made and still need to be made to fulfill the fair, adequate, and reasonable test, as well as looking at how the settlement agreement has been implemented and the reports assessing that implementation.

Our testimony today relies on our testimony to

Council in 2012 and last summer, our court testimony from 2014,

the analysis of the Department of Justice and Compliance

Officer/Community Liaison assessments, which we sent to the

Court on January 12th of this year, and dozens of other

documents and experiences of our group.

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When we gave testimony at the first fairness hearing, we spoke of our 22 years as a group. We are now at 26 years into trying to get the Portland Police free from corruption, brutality, and racism. Overall, we ask for the Court's objective analysis of the changes.

While in the legal sense this agreement is between the USDOJ and the City, both entities are created by and responsive to the community, the people. Yet most of the propose changes were developed behind closed doors with little, late, or no community input.

The cover ordinance Council presented when adopting the amendments indicates the City, PPA, DOJ, and the AMAC collision were involved in the discussions from late 2016 to early 2017 on replacing COAB, but then the City used the confidential mediation sessions in the Ninth Circuit to continue these discussions without the Coalition.

Several paragraphs of that document show that the AMAC asked to be included, but was denied to do so until July 14, just two weeks before the plan was released. This is not enough time to digest and debate such an important matter, especially when the members of the AMAC Coalition allowed into those mediations were not allowed to share information with the community. That also includes the member of Copwatch, who could not ask for feedback from the rest of our group.

To be clear, our testimony today is based wholly on

public discussion, public documents, and dozens of meetings that Portland Copwatch members attend. It is unfortunate that the City seems to think that a confidential legal process is a good way to create a community-based panel charged with advising the Bureau on how to effectively engage the community. However, it is indicative of the larger problem that both the City and the Bureau seem to see community engagement as talking to the community about what they are doing rather than listening to concerns and constructive ideas for change.

Thank you.

THE COURT: Thank you, Ms. Hannon. I appreciate those comments.

Welcome, Mr. Handelman.

MR. HANDELMAN: Thank you, Your Honor. Just to be clear, when all of us are done testifying, I'm going to come back up again, if you'd let me know how much time is left. I will try to respect that. Hopefully, I come back with whatever we have left over.

I'm Dan Handelman. I am with Portland Copwatch. My section is on the amendments being mostly not fair, adequate, or reasonable.

I did want to note that the amendments were passed by City Council, but most of the discussion that happened last summer was about the deadly force directive and the PCCEP.

Some of the other amendments were not discussed at all

thoroughly.

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With regard to coming back in six months, I think that's a good idea. I believe Your Honor wrote some questions back to the parties after the first fairness hearing, and perhaps the provisional acceptance upfront could also include a shorter time period where you ask people to respond to some questions that need to be addressed right away.

So going in order here, here is our analysis of the seven amendments. First, paragraph 69C, which removes the requirement to treat deadly force like other force incidents, it modifies rules for writing reports, including officer reports and after-action reports based on the new post deadly-force directive.

The community won a hard-fought struggle last summer led by the AMAC and Portland Copwatch to fix that directive and allow PPB to question officers within 48 hours rather than waiting until after the grand jury was completed, as the DA wanted.

While it is good that the City Council pushed back against the DA, a future council could reverse this policy. Also, the DOJ previously promised officers involved in deadly force incidents would be required to write police reports and use-of-force reports as they would in any other situation, but the rewrite allows other officers to write statements on the officer's behalf. This does not promote the kind of community

trust in the system the agreement promised

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While we recognize a criminal proceeding might be tainted if an officer's report is seen as self-incriminating, we also note no officer has been indicted for on-duty shooting death since 1969.

Second and third, paragraph 73A removes the requirement for supervisors to review all comments in the Employee Information System, and paragraph 117 changes how data are collected to review use of force by precinct and commander. We're not sure whether these changes will improve the use of EIS, which the community was promised was functioning perfectly well in the year 2000 and forward from there, but it seems there are too many comments in the EIS, which are not relevant. Because officers have multiple supervisors, it does not meet the needs of the agreement. So rather than changing the EIS, the DOJ and City are changing the agreement.

DOJ's analysis shows that only between 16 to 47 percent of officers flagged by the EIS were called to the attention of their supervisors and that 78 percent of flags are because of force cases. They found instances where supervisors condone officers' behavior before an investigation was completed. As a side note, although our group likes to take an institutional analysis of the Bureau, it is of concern the officer in charge of the EIS, Paul Meyer, was the officer who sat on the now-defunct COAB and used official Portland Police

letterhead to file complaints against civilian members of that board.

Fourth, paragraph 121 extends the deadline for the CRC to hear appeals from 21 to 90 days and removes them from the 180-day timeline. CRC members, our group, other long-time observers of the system, as you heard, testified prior to the filing of the agreement with this Court at the fairness hearing and at every other opportunity that this is non-reasonable.

CRC began doubling up on the number of cases that it heard per month and lost many members due to the stress of trying to meet the deadline. So while we're thankful the parties are making this important change, it is a good example of why the community's voices should play a larger role in finding solutions to fix our system.

Fifth, paragraph 131D adds the ability for officers to admit wrongdoing and skip investigations and police review hearings in some cases. We testified to Council that if officers elect to skip going through investigations, they should be reported in a semiannual PRB report for transparency sake.

Sixth, major changes to the community engagement section of the agreement replaces the COAB with a new Portland Committee on Community-Engaged Policing. First and foremost, we would like to call attention to the only change that really needed to be made to this section, which the City actually

mentioned this morning, the removal the COCL as the chair.

When the agreement was first proposed, the COCL was going to have a vote on that board, but community pushback got that part amended before it came to the Court. But that did not stop the COCL from trying to control the COAB and alienate the community that it was supposed to be serving.

While many people focus on the lack of training and preparation for COAB members as a reason they disbanded, the COCL's role, including the locally hired facilitators, could not be understated. Moreover, once the City became displeased with the COAB focusing on proposed changes to Bureau policies, they stopped filling the seats left by people who resigned in frustration or disgust. And finally, as we put it earlier, drowning the COAB in a bathtub in January of last year.

So to sum up, other items to raise as a concern when Council contemplated creating the PCCEP, some of these are in the agreement and some of them are in the PCCEP.document. I'm going to try to list these quickly and get to my next colleague.

THE COURT: But don't speak quickly.

MR. HANDELMAN: I won't try to read them quickly.

You have heard that the PCCEP is going to be able to independently assess the implementation of the agreement, but the language that's actually in the amendment doesn't use the word "implementation." It just says assess the agreement. The

City has agreed it means implementation. I'm not sure why they don't just amend the agreement to say that, because that's very important.

PCCEP is allowed to host forums by the compliance officer, but they aren't required to comment on those analyses.

COCL should probably change into the "CO" at this point if they are not going to be a community liaison anymore.

In paragraph 151, you've heard a lot of the discussion about meeting behind closed doors. We are very opposed to that. It is going to breed mistrust and contempt. The BHU Advisory Committee already meets behind closed doors -- and the Police Review Board as well.

PCCEP is envisioned as a way to channel community engagement information from the Police Bureau, which makes them more of a public relations arm than an oversight body, which perhaps is one reason the word "oversight" is no longer in their name.

The amendments cut out the agreement's description of a diverse membership for the board.

The amendments envision that the board will be up and running within four months and have the ability to advise a new community survey. The history does not reflect that that's a reasonable timeline.

I will stop there and turn it over to my next colleague

THE COURT: Thank you, Mr. Handelman.

Mr. Cacka.

MR. CACKA: Thank you, Your Honor. My name is Philip
Cacka. Last name spelled C-A-C-K-A.

There are nine major issues that Portland Copwatch asked the DOJ and the City to address in the amendment that weren't included.

No. 1. Defining deescalation as calming a situation down, using verbal and physical tactics. The Bureau incorporates that definition, but also thinks that warning someone they will be hit with a Taser is deescalation, removing from a Taser to using pepper spray. The first example is a threat, and the second is an abatement of force. Paragraph 67.

In the compliance report, the DOJ agrees with the COCL's assessment that officers yelling at people is not a form of deescalation. However, the DOJ suggests using the terminology "event deescalation/enforce deescalation" rather than using Portland Copwatch's idea of avoiding confusion by talking about deescalation of an encounter and the mitigation of force once force has been used.

The second item: Explaining what "avoiding higher level of force" means since the force continuum has been dropped.

No. 3. Closing loopholes to use Tasers in situations which do not present an immediate threat, as required by the

Ninth Circuit Court of Appeals decision on their use. The
Ninth Circuit Court noted Tasers can cause substantial pain,
and so should be restricted to use only when actual threat of
safety exists. Loopholes exist for tasing handcuffed subjects,
paragraph 68G; using multiple Tasers on one person, 68D; using
the stun gun without warning, 68B. And these horrifying
loopholes are all reflected in the current force directive and
apparently constitutionally unsound.

No. 4. Taking out paragraph 61, which limits CRC to the differential reasonable person standard. Removal would allow the City to change that standard more easily to the preponderance of the evidence, something the CRC has been asking for since 2010.

No. 5. Striking the provision in paragraph 43 prohibiting appeals of deadly force cases to CRC. As we said in 2014, this prohibition is an obvious way in which the agreement does not remedy the pattern and practice of excessive force against people in mental health crisis. We find it hard to believe that anyone in the mental health community believes it fair, adequate, or reasonable for the agreement to state in its definition section that such a person has no right to an appeal.

No. 6. Open Police Review Board hearings to the public. At a minimum requiring PRB civilian members to hold semiannual meetings to share their thoughts about the process

and go over PRB reports. Paragraph 131. Also allowing the civilian complainant or representative for a person killed by the police to attend PRB hearings.

No. 7. Giving the on-scene investigation into use of force to a civilian agency rather than a sergeant who is in the same collective bargaining unit as the officer; required now in paragraph 70.

No. 8. Requiring the Bureau to collect data on mere conversation, as suggested by the DOJ's letter finding and the auditor's GET report. Paragraph 138 says, "To document appropriate demographic data regarding subjects of police encounters without defining what incidents to cover."

And the final item, No. 9. Dropping the Service

Coordination Team; instead making rehabilitation and treatment
available to those who want it. The SCT is described in
paragraph 112. COCL's latest report indicates its graduation
rate recently has gone up from 20 percent to 24 percent. The
outcomes examined show those who finish the program have more
success in finding housing and employment and staying away from
being arrested than those who do not. However, the COCL, the
social scientists, did not compare those rates to people who
are not given the coercive choice after being arrested
repeatedly of going to jail or going into rehab. Portland
Copwatch uses the term "compulsory" at the City's March forum,
prompting the SCT officer to say, "People all enter the program

voluntarily." But really, people only get access to the program after such repeat arrests and threats of going to jail.

On the bright side, while 2008's statistics show 52 percent of people subject to the program are African-American in a city which is 6 percent black, that number is down to 15 percent.

With that, I'll pass it on

THE COURT: Thank you, Mr. Cacka.

Mr. Schumann.

MR. SCHUMANN: My name is Michael Schumann.

I am going to talk rather generally. I have kind of listened to the testimony today, and I've read the COCL report and how the City is complying. I am going to limit it to mental health today. But the City is pretty much complying with mental health, and everybody seems to be pretty much in agreement, except that there are some things that need to be pointed out.

The police department have the crisis intervention field training, they have the Behavioral Health Unit, the emergency crisis intervention training. Apparently many of the officers have now had mental health counseling or training of some sort. Some of them have had enhanced mental health training of some sort.

We're now two years into this. This lawsuit was started over mental health. The Portland Police Department was

shooting people with mental health crises. So now we're all getting along. And what happens? Last week, there is a person has a serious mental health problem from what I can read in the press, and I did take a look at the video. He's cutting himself rather badly. He's in a large room. Twelve police officers show up: Eleven Portland and a sheriff.

I assume that some of those Portland police officers had mental health training and maybe some had more than that, maybe even advanced mental health training. I know that the Portland police carry Tasers, which we don't like to see used, but it may have been appropriate. I know that the Portland police officers have these collapsable batons that they are able to use.

I'm trying to picture twelve Portland police officers with batons, and one guy that's kind of not doing very well and a knife. He is hurting himself. He is not charging the cops on the video that I saw. He is just there.

So what happens? All those police have martial arts training besides everything else -- twelve of them.

What is it that we did, now that we have gone through these two years, and we've got these units set up? What happens? What did happen was that they said, "Drop the gun" -- or "Drop the knife." Eight police officers pulled out their guns, and they shot the guy.

As a result of that, what will happen to them? I can

tell you pretty much from experience that no police officer will be disciplined. And if any are disciplined, if the Mayor and the police chief have decided that they wish to impose discipline on these officers, they will appeal. The police union contract provides for an arbitration clause. It will go to arbitration. Arbitration is based on the past history, and they will win. And they will be put back on the police, or whatever discipline they have will be gone. They will not be held responsible.

The result of that is that the police chief can't enforce the rules. We have all these agreements. They are never going to be enforced unless something seriously changes over there. The union contract has to be one thing that gets changed, and it doesn't look like anybody is going to do it. The U.S. and the City are in agreement, and I can predict that it is just going to keep happening over and over again.

Thank you.

Thank you, Mr. Schumann. I appreciate that.

Mr. Handelman.

MR. HANDELMAN: Judge Simon, if you let me know how much more time we have.

THE COURT: We are doing fine on time. Would a few minutes be sufficient?

MR. HANDELMAN: A few minutes? Sure.

THE COURT: But don't speak quickly.

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MR. HANDELMAN: If you could give me five minutes, and I will hand in my testimony to the clerk.

THE COURT: Although I do want to say, you're welcome to make any comments you want, as did Mr. Schumann, as did everyone else. It would be inappropriate for me to make any comments at all about that shooting, and I understand and appreciate the City's position about not making any comments at this time. It is my understanding and expectation that there will be an appropriate time for comments about that issue, but this is not it from me -- or even from the City -- that said I will not restrict any testimony that a member of the public wishes to make.

MR. HANDELMAN: That is good because it's always appropriate for the community to make comments about these things.

THE COURT: I'm just explaining why you're not going to get a response from me.

MR. HANDELMAN: No, I gotcha. I read you loud and clear.

So I believe that actually there were 20 officers that went in because there were 12 witness officers in addition to the eight law enforcement agents that shot at Mr. Elifritz, and we -- Mr. Schumann also raised an issue about how the Portland Police Association, which is a full party as a defendant in this case, seemed to act contrary to the reforms

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that we're trying to enact. They blame the agreement's emphasis on using less force for the outcome of the incident when an officer called for backup rather than engage in a fight between a man with a knife and a store clerk with a sword a few weeks ago.

Their defending of the Gang Enforcement Team's overpolicing of the African-American community after the city auditor released her report showing they have no documents to justify their behavior.

In addition, while the COCL and the DOJ found the City in compliance of paragraph 127 of the City --

THE COURT: Slow down, please.

MR. HANDELMAN: Okay. They found the City in compliance of paragraph 127 because the City is asking officers to do walk-throughs in deadly force cases. No officer has done so after a recommendation of the PPA.

We hope the judge will consider reminding the PPA they have stated their willingness to embrace these reforms with the only caveat to file formal grievances for the changes that affect their bargaining agreement.

As a refresher, the DOJ claimed there were fewer -less lethal force incidents in the year since our investigation
began. We responded with a list of shootings that we sent the
Court that shows the average has remained at just over four per
year. The same as before the DOJ arrived.

The majority of those people who have been killed have had mental health issues of some kind. So this is part of a pattern. We're not even talking about the specifics of Mr. Elifritz's case.

Sarah Michelle Brown, who was shot at by the police earlier this year, was also in some kind of crisis.

So the Elifritz case, though, illustrates why the mental requirement of having one behavioral health response people in each precinct, paragraph 106, is insufficient. The City's DOJ formed a few days before Elifritz died. They stated those teams go out Tuesdays through Fridays. The media reported the officers who encountered Mr. Elifritz referred him to the BHOT, but it was a Saturday.

The community member semi-jokingly stated that it's a good thing there are no mental health crises on the weekends.

Regarding paragraphs 135 and 136 which allow the CRC to declare findings unreasonable and send cases back from our investigation, DOJ reports that IPR is not providing them with regular data. IPR did not report criminal allegations to the Bureau in three cases.

So, you know, kind of the broad issue that we're trying to get at here is that there's a lot of substantial -- a lot of findings of substantial compliance with this agreement, even though we would argue that there are a lot of places where -- in which the City is not in substantial compliance,

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and the reforms aren't leading to the changes that we were promised.

In our 2014 testimony to the Court, we asked for some guidance on how compliance would be measured when the agreement is declared to be fulfilled. The City has made many tweaks to the terms of the agreement which are not reflected in the amendments before you today, including changing the names of several entities created by the agreement, missing multiple deadlines that are in there, including the December 2013 deadline, when they were supposed to change what data are collected at traffic stops. That change is expected in July of this year. Five years later.

DOJ and COCL and the City's definition of the Unity

Center as a walk-in drop-off center, as contemplated in the

mental health section, and members of this community, as you

got from the Mental Health Association, do not agree that

that's adequate.

So the question is when we're saying is this fair, adequate, and reasonable, does adequate mean good enough, as opposed to improved or excellent, or does it mean the changes will actually provide relief for those harmed before and after the DOJ's investigation?

Dashing hopes for meaningful changes, the City chose to retain many provisions in the PPA contract which hamper accountability. Even though they removed the 48-hour rule, the

community had to fight to avoid having that rule extended and distorted through a policy change.

Other provisions hampering true oversight and accountability were not even on the table, leading to the boisterous protests and a crackdown before the last status conference.

Despite the October 2013 testimony of the IPR director describing the system that required and still requires them to use the Bureau to compel officer testimony as crazy, nothing was done to ensure that power, and the IPR is still dependent on the PPB.

IPR is not allowed to investigate shootings and thefts -- the cases of most concern to the community.

We conclude by once again asking the Court to give guidance of what it means to be fair, adequate, and reasonable and what it means for the City to be in compliance for the reform set forth in the agreement. We can no longer abide by "good enough."

If the City wants to promote the Portland police as an example of excellence, we must see more being done with less resistance and more true community engagement.

And I would add to that that if Your Honor decides to provisionally agree to this with a six-month return, it would also show goodwill for the City to agree to that and not file another appeal, because we've already been through that twice.

THE COURT: That's another thing I'm not going to comment on. Thank you, Mr. Handelman. I appreciate your comments and your perspectives, sir. 

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We'll next hear from Ms. Sharon Maxwell, followed by Mr. Calvin Hall -- am I pronouncing that correctly? -- and then Ms. Hardesty.

MS. MAXWELL: Good morning, Judge Simon. I'm struggling with a dry cough this morning. I'm Sharon Maxwell. As a former COAB member, first of all, let me just take a step back because I'm a little nervous this morning, but I am very excited to be here because the people have waited over two years to get this opportunity to be able to share with you, Judge Simon, on our treatment.

I want to make some recommendations that the Court should provide friend status to the COAB volunteers and have them, per the original agreement, under the direct supervision of federal Judge Simon; that we should -- that you should remove the decision from voting rights for the hiring of the subcontractors and a court monitor from anyone but the COAB and federal Judge Simon, as well as a newly proposed court monitor. I recommend that you remove the supervision of the volunteers and contract payments from Rosenbaum. I recommend that you provide opportunity for previous COAB members to serve one-year extension on the COAB or the new community policing committee -- committee. I recommend that you appoint and hire subcontractors to work with the court monitor with recommendations coming from the original COAB volunteer members in conjunction with you, Judge Simon, to who should be the

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subcontractors. And these are all recommendations from the COAB volunteers previously.

I recommend, with the reform plan under a newly established court monitor and contractors, adding five years more to the settlement agreement, which I testified at the previous settlement hearing, the court hearing. I recommend that you should add tolling of one year for volunteers who perceive they have been unjustly targeted and profiled for dissenting against Rosenbaum and the City of Portland, as recommended by the previous COAB members.

I recommend that myself -- I will be filing a whistleblowing grievance and review for recommendations to issue a court order against the City of Portland to freeze all funds until the Secretary of State independently reports on the hiring of Rosenbaum, who, according to members of the hiring committee, was not in the final list and yet received this contract to manage the settlement agreement.

I recommend a request for a public hearing demanding to find out if entrusted community leaders received under-the-table kickbacks for their support of a corrupt hiring process and deeming acts against COAB volunteers. I recommend/request all hiring information be made available to the Court for public and the former COAB members' review. Such requests have been asked and not given.

I recommend and demand a response from the -- from

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the United States Civil Rights Department as to why they did not provide a motion to the judge to review and address COAB volunteers, corruption concerns, despite having COAB members Jimi Johnson and myself present our concerns.

The Civil Rights Department should answer why they did not provide legal advice to the COAB members as well as present their interest as an independent body.

Just recently, the citizens of Multnomah County experienced a traumatic verbal inappropriate attack from one of its highest leaders. Multnomah County Chair Deborah Kafoury of calling a woman a "B" in a public board meeting. There was nowhere, nowhere to file a complaint for recourse for employees or other commissioners, and I have recommended, as a candidate for Multnomah County District 2 Commissioner, that we instate the former merit council and ombudsman's office whereby management and regular staff are able to file a complaint which will provide safeguards for an independent lens and review of pertinent facts.

Excuse me. I also recommend, as a candidate -- as a former candidate for City of Portland -- I ran in 2014 and received over 20,000 votes for City Commissioner -- and now as a current candidate for Multnomah County District 2, I endorse Mayor Wheeler's recommendations to create an advisory group to be called and it to be supervised under the Mayor's leadership.

Further -- excuse me. I had -- we didn't have very

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much notice, so I had to write this all out just yesterday -that the community and former COAB recommendations to the
original plan of the COAB members being supervised by you,
Judge Simon. Thank you.

THE COURT: You know, I do want to respond to a few things. Some of these things I'm going to tell you, you may not know; some of them you may know. Obviously, you raise very serious points, as has everyone who has testified here, but with a couple of your comments about court monitor and under my supervision. There are a number of these lawsuits that the U.S. Department of Justice has filed against cities and related to police actions around the nation. Most, if not all of them, have resulted in a settlement. And the Portland settlement is somewhat unique in comparison to some of these other cities. We've talked about this at previous hearings, but let me just remind you and everyone else the way in which it's unique.

Many of the other settlements between the United

States Department of Justice Civil Rights Division and the city

that was sued as a defendant, involve a continuing consent

decree and continuing supervision by the Court, and oftentimes

a court-appointed monitor -- a court monitor. You see that in

Seattle; you see that in a few other jurisdictions.

This settlement, the way it was presented to me, was very different. It didn't have that. It wasn't in the form of a consent decree, which is a court order where the Court

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continues monitoring. It didn't have any opportunity for continuing court supervision and direction. I've taken it upon myself, and the parties have, to some extent, acquiesced in my periodic status conferences, but I don't have legal authority to order folks to do anything other than to report to me periodically about the status. I don't have the authority to appoint a court monitor or to make a number of the orders that are subject of some of your recommendations even though you may see other federal judges in other cities doing that under those types of settlement agreements or really consent decrees.

And one of the things that I think we all need to do in hindsight, and I'm not quite sure we're sufficiently down the path yet to do this in hindsight, is to evaluate whether or not some of the other forms of consent decree settlements are better than the type of settlement agreement we have here.

MS. MAXWELL: Sure.

THE COURT: I can see strengths and weaknesses, really, of each. I'm not sure we're sufficiently detached in time to make an informed evaluation of that. But as I've described earlier today and in previous hearings, the only thing that I really can do besides call for and permit periodic status conferences and take public testimony is if there is first a motion brought by the plaintiff, the United States Department of Justice, to find the settlement -- to find the defendant in breach of the settlement agreement, and then the

moving party can ask for appropriate relief if there is such a finding of violation.

That's all I can do, and my hands are tied unless there's such a motion.

Now, if you want to ask why was there not a motion brought, you have every right to ask that question. I can't give you that answer, but if you want to ask that question to the Department of Justice, you have every right to do that. If you want to ask questions to the City, you have every right to do that. But I'm not going -- I'm not able, in the context of this settlement, to appoint a court monitor. I'm not able to order a number of the forms of relief that you've specifically asked for.

Frankly, what's before me right now essentially is a binary choice which I'm thinking about turning into a tertiary choice, but we'll hear argument from counsel, and that is to either approve or disapprove the proposed amendments. I'm thinking and I've asked the counsel to respond and we've heard some public testimony, well, maybe there's a third option, and that is I'll provisionally or conditionally approve it. We'll see how it's going, and then we'll talk again in a few moments. But I wanted to take this time to explain in a little bit more detail why I can't appoint a court monitor or order a number of the things that you are recommending.

That said, as I said in the very beginning of this

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hearing, we live in a constitutional democratic republic. Ultimately, the people are in charge. MS. MAXWELL: Right. THE COURT: As you well know and so do others in this courtroom, we have democratic processes at work. And to whatever extent anyone wants to use them, they're free to use them, and I express no further opinion on that subject. But I thank you very much for your recommendations and your comments. If you want to say something, go ahead. MS. MAXFIELD: Yes, Your Honor. I did have two further statements that I did want to make clear -- is that I do plan to file a court injunction to stop the return of the contract to the COCL Rosenbaum, and I intend to file a whistleblower complaint for corruption and harassment and intimidation by the COCL and the City of Portland against myself, a former COAB member. Thank you. THE COURT: And I, of course, address no comments or opinions on those matters at all at this time. MS. MAXWELL: Thank you. THE COURT: Thank you. Let's go to Mr. -- is it Calvin Hall and then Ms. Hardesty, and then I'll give you the list after that. Mr. Hall, welcome. MR. HALL: Thank you. Professor Hall, Your Honor.

THE COURT: Professor Hall. Excuse me, sir.

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MR. HALL: For the record, my name is Calvin Hall. would like to thank two women in particular. Sharon Maxwell for demonstrating courage to stand up against corruption. And I will say to you, Mr. Rosenbaum, you may have bought off community members, but you will never buy off this black man. And to the second person, thank you for your -- thank you for your --THE COURT: Mr. -- Professor Hall. Professor Hall. MR. HALL: -- leadership for --THE COURT: Professor Hall. MR. HALL: -- initiating the independent process. THE COURT: Sir. Sir, I will ask one thing, please. I will ask that you direct all comments -- and this is for everyone -- all comments to me. MR. HALL: Okay, sir. THE COURT: Everyone in this courtroom will hear you, but please do, sir, direct your comments to me. MR. HALL: Okay. Well, then my first comments I'll direct is that I will correct your assertion that you don't have the authority to correct this. I'll cite the court case, and I will address each faction individually. But first I want to read my public statement and, with all due respect to the

court, I have a family member that has fourth degree cancer

that's dying that demanded that I come here today, and so,

therefore, I'm not here for any intellectual garbage.

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THE COURT: No, I understand. Please do read slowly so we have an accurate transcript.

MR. HALL: Yes, I will do sir.

THE COURT: Thank you, sir.

MR. HALL: James Madison wrote that our Republic consists of factions and only when guided by justice can we live throughout the ages.

Your Honor, citizens of Portland, United States

Department of Civil Rights, City of Portland, my name is

Professor Hall. I'm here today to endorse the following

recommendations as made by former COAB volunteer leaders:

Senator Avel Gordly, Administrator Jimi Johnson, and other

voting members.

I advocate that the Court honor the COAB following volunteer recommendations. The judge should create an appointed court monitor as recommended by the former volunteers who worked for free.

The judge should appoint and hire subcontractors to work with the court monitor with recommendations coming from the original COAB volunteer members in conjunction with Judge Simon as to who should be the court contractors -- coming from the volunteers who worked for free.

The judge should remove supervision of volunteers and contract payments to Rosenbaum as recommended by the volunteers

who worked for free.

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The judge should provide "friend of the court" status to the COAB volunteers and have, per the agreement, under the direct supervision of United States Federal Judge, Judge Simon. This would give -- would have given and would give future COAB members the direct authority to have a dialogue with you and not have to go through intellectual dishonesty in the bureaucracy that yielded this corruption.

The judge should continue with reform plan under the newly established court monitor and contractors, adding five more years to the settlement agreement, as recommended by COAB volunteer members.

The judge should be tolling one year for volunteers who perceived that they had been unjustly targeted and profiled by those to dissented against Rosenbaum.

And to those who are not familiar with tolling, tolling is a statute that allows the Court to issue a one-year extension to file a whistleblower lawsuit if they've missed the certain deadline.

I received a call from Sharon Maxwell, who was with her autistic grandson, and there was four white men that were officers and left a note on her car saying, "Shut your mouth, B," fall in line with the other black people that we paid off. And as I walk to their car and looked at them and made a clear statement that justice is higher than the black people that

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they bought off and their racist attitudes. We need tolling, and that was not brought by the department -- the United States Civil Rights Department.

The judge should request a public hearing demanding to find out if entrusted community leaders received under-the-table kickbacks from the support of the corrupt -- of the corrupt hiring process and in the many acts by Rosenbaum. Rosenbaum was not in the finals. I was there. I was there. The City Attorney's Office created an ordinance that went to City Council for a vote that gave their City Attorney's Office the authority to hire a man who was not in the finals. And, yet, there was no issue of a motion from the Department of Justice.

So let me just explain the Department of Justice's role and responsibility. Under federal statute, as I'm sure you're aware of, you can't sue the federal government unless you can identify there is negligence. The United States

Department of Justice had observers at this -- at this process; so, therefore, they were fully aware of the corruption and did not issue a motion to bring it before the judge and then have this addressed before the Court. They are negligent. Maybe they're negligent because of the fear of taking on such a large process. Maybe they're negligent because of the -- because of the process of those involved and their secret and hidden titles that creates an alignment of agreement while

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intellectually deceiving the public as if they are public advocates. But whatever the issue is, they were negligent in not bringing this court a motion when they observed the corruption by the City Council.

The judge should request a -- request the state -the Secretary of State to conduct an independent investigation
giving a finding as to the hiring process. The judge should
demand that the City of Portland give the results and the
number of those who were in the pool, which were all white
people, which is a direct conflict of the City's aspiration of
objective policy to ensure that all hiring pools are reflective
of diversity.

The Secretary of State needs to come in and conduct an independent investigation. The Greek advocate stated, when he walked in the courtroom, the judge, the district attorney were all against him, and the only thing he could say is "Cui bono," which stands for, as you know, "Who benefits?" That's the question that needs to be answered today. Who benefited from the corruption? Certainly not the volunteers.

The judge should demand a response from the United States Civil Rights Department as to why they did not provide a motion to the judge to review and address the COAB's concerns. Jimi Johnson, a COAB volunteer, addressed the concerns that was presented by those folks who hired -- were on the hiring process. He spoke directly to Jonah. And since Jonah hasn't

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demonstrated courage, I'm going to disclose his statement. His statement was, "There's corruption on both sides." Well, for God's sake, you have the power to address this, Jonah, and he did not.

In addition, Sharon Maxwell was harassed and followed by the Silver Knights, as I'm sure you're aware of, or a group of white folks who are the FBI, the CIA, every level that conducts secret investigations against people of color who dare to say they have an opposing position, and, yet, the Department of Justice Civil Rights Department has done absolutely nothing. These people have worked for free.

The compromise. The Court did a great job balancing the collecting -- the bargaining rights of officers in the beginning of this process with the constitutional rights of the republic; thusly, I suggest a compromise. The City should continue its proposed creation of its own advisory group tying up the Portland committee for community engagement policing. They also -- it also should be convened under the -- and that -- that proposed structure should be convened under the Mayor.

In addition, there should be the resurrection/continuation of the COAB underneath you, Judge Simon, for supervision. It is clear that what has happened in Multnomah County when an elected official that has the power of the district attorney's office to conduct invasive secret

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covert investigations and the former police chief, by which under his leadership the violations were done, that's a threatening and frightening position for anyone to go public on.

But, yet, within that structure, there was no structure process where people can file a complaint at Deborah Kafoury because of fear of being harmed by those judicial and those law enforcement officials.

And so now the suggestion, the intellectual dishonesty is to put this entire process underneath a city where its own city attorney's office had demonstrated a corrupt process to hire a man that was not even in the finals.

In the words of my grandfather, "You can't snow the snowman because I've been through too many seasons."

By having two separate entities, it would allow the Mayor -- and I applaud the Mayor for his leadership in saying he could take this on and being held accountable to have a group of folks as he sees fits, but then it would also benefit community trust to have the COAB members who dissented against Rosenbaum, dissented against AMA for their nonmotion -- nonsupport of addressing this corruption and dissented against the Department of Justice for their frightening and -- and lack of courage and initiative to be under a man that this very chambers says is a regulatory body of justice.

Now, this will bring back the integrity and trust,

shifting the narrative from win/lose to a win/learn for all factions.

Let me just say this really clearly, because I think it's important to recognize this point. Officers are heroes. They keep our community free from tyranny and they keep us safe. I don't know any black person that doesn't believe that, but I do know people that do not believe that when their civil rights have been violated that the -- the system will act on their behalf impartially and look at the facts. So, therefore, unless this is realigned, then that whole assumption is -- has played itself out in the highest court in the land.

So now I want to address the factions that have been in the news as the leaders of these particular efforts.

Firstly, the city attorney's office. And since you have so eloquently asked me not to give direct eye contact, I would like for the record to reflect that a black man is not giving eye contact but that I'm under direct authority of the judge.

THE COURT: Well, if you want the record to reflect that you are complying with my direction to make -- direct your comments to me, the record will reflect.

MR. HALL: Well, let the record reflect that you will reflect on this issue and take a look at this --

THE COURT: The record will reflect that as well.

MR. HALL: Thank you very much.

First, the city attorney's office, I understand the

role of risk management. These folks have gone to law schools, spent lots of money, and they are a credit as public servants, but we cannot, as James Madison suggested, believe that one faction is going to have the other faction's back.

It has to be regulated by you, Your Honor. So, therefore, when the community was upset that they hired this guy that was not in the finals, then it became a position of "that's what those white folks do," instead of "let us see what the judge is going to do, let us see what United States Civil Rights Department is going to do."

By initiating that hiring process, which, by the way, set a precedent -- it set a precedent that there weren't women in that pool, there weren't people of color in that pool, and they set aside a process which took it out of a pool hiring and made it an administrative hiring, which is not even listed within the settlement agreement.

In context to the City's recommendation -- and I applaud their efforts to look after their own interests, but they need to be reminded that the citizen pays their hundred-thousand-dollars-a-year salary. I'm not paid to be here. I have not been paid for ten years of my servant leadership work. I made a commitment to my grandmother, who was beat by a police officer, to be an advocate for free. That's why I'm here. I have not gotten an under-table kickback. I'm not posting a position to betray citizens in the

name of regulatory authority and intellectual dishonesty, and I'm not an agent propped up as a community leader -- FBI, CIA, contracted for the DA's department -- as done against the Black Panthers.

I was recruited by this -- the intelligence

community, and I said, "Look, I believe in Neighborhood Watch."

And they said, "There's something about you,

Mr. Hall, that everybody likes."

I said, "Yeah, but I believe in Neighborhood Watch.

But that's not my role, because I'm an advocate, but thank you for the opportunity."

But the intellect -- the intelligence community crosses the line when they bring down people whose only fault is that they're standing up for rights. And if this Court accepts the recommendation of the city attorney's office, then you are co-conspiring with this corruption.

In addition, the United States Civil Rights

Department is negligent. The very federal code -- I flew back

to Alabama to talk to a retired judge, and he said, "You're

right. You've got to show that they were negligent and then

give the judge that information." And then let's see if the

judge has the courage to say, "I'm going to create a court

monitor because I found -- I found -- found corruption." And

then let's see the City file to the Ninth Circuit and let's see

the new Ninth Circuit judge, who is a political friend of

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Walton, chief the staff, let's see him reject the position that this needs to be corrected.

Let the Ninth Circuit make a decision. Send a decision that you're not owned and controlled by Rosenbaum or his hedge fund cousin which has his hands in connections with a lot of people in this town.

In context to AMAC, I have been a follower of the faith community back since my grandmother reported that she was beat up by officers, and I have given my time because it was pastors and ministers that supported her, but I dissent against these black leaders. They did not lend the support to folks like Sharon Maxwell, Avel Gordly when they cried foul, when they voted to get rid of Rosenbaum, when they voted and said, "This is corrupt." They stayed silent, and silence is betrayal. That is betrayal.

Do not put your trust in any individual faction.

This -- justice should be where we put our trust in. In you.

Not -- now I understand the story of Judah [sic] betraying

Jesus for 30 pieces of silver. I couldn't understand that

story because Jesus picked Judah to be one of the 12 disciples.

He made him also the money man, when really Matthew should have been the money man, but, yet, Judah betrayed him for 30 pieces of silver.

The power of these kickbacks are too powerful. I encourage you to take the leadership role and realign this and

send it to the Ninth Circuit.

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To AMA: Rosenbaum should not have been supported. I was in the interview and I saw faith leaders from AMA support Campbell who was actually the undercover pick by the good ole boys, and he publicly said that, "Oh, by the way, I want to let everyone know that one of the -- in the previous interview, I promised one of the folks that were interviewing me a contract." He said this in front of a black pastor who should have said, "You're out of here because I would never go for a black man to be able to promise a kickback for a job and be -- be" -- and he was allowed to move as one of the final two to the City Council which did not consist of Rosenbaum.

This process has been corrupt from the beginning. No women, no people of color.

So with that said, as I finish, to answer your question about your authority, of which I call into question because you're incorrect, I suggest, Your Honor, that you look at Marsh, 490 U.S. 360. Case No. 87-1704, argued January 9, 1989, decided May 1st, 1989, Marsh v. Oregon Natural Resources, where the Court cited: Most often new information is sufficient for new analysis when new information or circumstances could result in a significant different outcome.

If you combine this Oregon statute with the violation statute that identifies when the federal government is negligent, then that gives you the authority to issue a court

monitor and to address the corruption.

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In conclusion, I want to say something about Dan Handelman. I want to say something about the other I was a public advocate for one of the biggest cases, Kendra James, and I stayed in the shadows. one who got Ernie Warren to sue the City for her shooting, and I stayed in the shadows. To be a public advocate in this town where the weapon is secret covert investigation to put in to teach as a secret database with intellectual dishonesty when things are manufactured against people says that people like Dan Handelman are great people and that you don't know the risk until you have been on the other side. You don't know the I was followed. I was followed by white men with my mother crying, saying, "Why are you" -- "Why are you doing this? Why are you advocating for these white people and these black people? They're not going to do anything for us. They're not going to do anything." And I said, "Because they beat my grandmother up. " And every single time I can stand up and call out injustice, I'm going to do it, and I don't give a damn how many black people are bought off under the table or how many judges don't have the courage to correct this process or the intellectual dishonesty from the City.

I respect you because you stood up against the corruption and asked for independency.

THE COURT: Professor Hall.

MR. HALL: Thank you very much.

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THE COURT: Thank you, Professor Hall. Let me tell you, I will take a look at Marsh v. Oregon Natural Resources at 490 in the United States Reports at page 360. I'll take a look at it. But let me also tell you if you wish to file something with me in writing to give me a further analysis of what my authority is, you're welcome to do it. You're always welcome to do that. You and anyone else is always welcome to file a petition for amicus status, and I'll follow that -- I'll rule on that in connection with and consistent with the Oregon Rules -- excuse me, the Federal Rules of Civil Procedure.

And, finally, if for whatever reason I conclude that I don't have the authority to appoint a court monitor or to order the Secretary of State to conduct an investigation, you still, sir, always have the authority to petition the Oregon Secretary of State to conduct such an investigation, but I am quite confident you understand that. But I will take a look at the authority you cite now and any other authorities that you may submit in the future.

I thank you for your time and your passion.

MR. HALL: Sir, I don't mean to disrespect your courtroom, but it's time when an elected official can call a black person a "B" and there's no place to file a complaint.

And those folks making a hundred thousand dollars a year can suggest by placing a sacred process underneath the supervision

of a city -- of an entity, that that's okay and that's appropriate? Well, in the words of my grandfather, you can't snow the snowman.

THE COURT: One way to deal with a complaint also is through the ballot box.

MR. HALL: Well, sir, it's easy for a white man to say that.

THE COURT: I know --

MR. HALL: No, let me explain this.

THE COURT: Okay.

MR. HALL: I ran for office twice here. Twice. So obviously you have not done your research on me. I ran for Multnomah County twice and I finished last. The City of Portland is made up of 95 neighborhoods. There are no single-member districts. So, therefore, if you are not a House negro sellout, you -- you frighten the majority of the folks and you don't get into office.

And the City -- with the exception of Ted Wheeler and the new City Council Commissioner, Chloe, all of the three had said they are against the creation of single-member districts.

So when you make the recommendation about running for office, you do it as a perspective of a white man, not someone on the front line as a public advocate, sir. So I question your position.

I suggest that you use your authority to address this

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corruption and let those folks who are advocates bring the information to you because it is intellectually -- intellectual dishonesty to think that the black man that's a public advocate that speaks truth to power is going to be elected in the city's 95 neighborhoods when you have an intelligence community that's out there every day discrediting black men that are not on their payroll.

THE COURT: Thank you, sir. I appreciate your comments and your passion.

Okay. Next I would like to hear -- and this is just in the order that it was presented to me -- Jo Ann Hardesty,

Ann Kasper, Kalei Luyben, Nancy Newell, and we'll end with

Bora Harris.

And welcome, Ms. Hardesty.

MS. HARDESTY: Thank you, Judge Simon. Thank you so much for the opportunity to speak to the Court today. As you know, I've been involved in this process since the beginning, but I want to be clear for the record that I'm speaking as Jo Ann Hardesty, Consult Hardesty, and not on behalf of the coalition.

I can assure you if there were secret payouts, I didn't get my fair share, because I have spent thousands of hours in dark conference rooms reviewing policy documents and debating whether or not we were moving forward with reform.

And so I just want to put on the record I want my money because

I need it.

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And in all seriousness, Judge, we are at a crossroads here in Portland, and we are at a crossroads where the community has less faith in the Portland Police Bureau today than it did in 2012 when we started this journey with the Department of Justice. And I do not believe that what you have been presented today will do anything to change that dynamic. There are many reasons why we are at this crossroads today. Primarily is that the public cannot trust any information that it receives from within Portland Police Bureau. There's only been several times in the last 25 years that I have had the opportunity to review impartial information collected by outside individuals with no relationship inside Portland Police That was -- the first time was when the Department of Bureau. Justice Civil Rights Division came in 2012, and that's when we found that Portland -- after the investigation, that Portland police used excessive force with people with mental health issues and people perceived to have mental health issues.

I still cannot for the life of me understand how in good conscience the U.S. Department of Justice Civil Rights

Division thought that the solution to that was putting Portland police in charge of being first responders for people with mental health issues.

What did we learn since 2012? Every single person killed by Portland police since the Department of Justice Civil

Rights Division showed up has suffered from a mental health issue.

Now, if it's true -- and this is true -- we've spent tens of millions of dollars. And Portland Police Bureau since 2012 focused on this negotiated settlement agreement that, by the way, the community didn't get to weigh in on the answer. The community only got to weigh in on what the problem was. So it was negotiated behind closed doors, presented to the community, and you know the history after that.

So here we are now with another proposal -- and let me back up a little bit. Since 2012, I have stopped the City of Portland from spending millions of dollars because different Portland police leadership has showed up at City Council saying, "We've got to do this because of the settlement agreement."

I've had to actually read the settlement agreement several times at City Council chambers so that the City Council, who was supposed to vote on it, would know that the settlement agreement said just the opposite of whatever that particular police chief was trying to sell to the City Council.

Once I stopped my -- Mike Marshman from buying body cams because he told the City Council they were just looking at them. They weren't just looking at them. The vote would have required them to go out and buy them right after that City Council vote.

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And so when I tell you that the public cannot believe anything that comes out of Portland Police Bureau -- I hope you've seen the auditor's report. I'm so grateful that we have an independent auditor at the City of Portland. I've reviewed the report on the Gang Enforcement Unit that operates in Portland Police Bureau. In my mind, it's always been one of those units that we were just supposed to trust that the police knew what they were doing. It is my belief that Portland Police Bureau gang enforcement officers wouldn't know a gang member if they fell over one. Especially if they were not African-American. This report shows how dishonest the police officers who are sworn to protect and serve us all really are.

When 90 percent of the people you encounter out of 1,800 stops are African-Americans in a city with a six percent African-American population, even if you believe the police that gang activity happens between 12 and 24, how many times do you stop every 12- to 24-year-old black child in the city of Portland to get to such egregious numbers?

What is most disturbing is there's no intellectual curiosity to find out why this is. Thankfully, the auditor took a very deep dive. And what the auditor found was that there's no criteria. There's no supervision of these 28 officers. They couldn't even describe what the process was they used to stop someone and question them. They don't keep records at all, and they had the arrogance to have several

reasons why their records were incomplete. One is they're too overworked to actually do the paperwork, and the second one is they're not required to justify why they pull people over.

So the Mayor has been on this public relations campaign saying we need 93 more police officers. I have 28 that need to be retrained and then they could be deployed as community police officers -- maybe. If they take to the new training.

So what I'm here to say to you, Judge Simon, is that whether or not you accept these proposed amendments, I think we have to be honest and say that this experiment With the Department of Justice Civil Rights Division was a colossal failure. It failed to protect community members. It failed to address the racial profiling that is rampant in the city of Portland. It failed to hold police accountable for how they interact with community members.

I know you cannot comment on the death that happened a week ago Saturday, but let me tell you without an independent community member with the wherewithal to videotape what was taking place, we, the public, would have got a spin from Portland Police Bureau after the grand jury, which they always do, exonerates the police officers involved.

We would have been told that it was just this -- they had no choice because they were in fear of their life or in fear of someone else's life.

What that video showed was chaos. What it showed was a man in mental health distress not -- stabbing himself in the neck. What it showed was that police officers came in yelling and screaming and demanding that someone in mental health crisis respond like a reasonable person would do.

Now, my understanding is every single police officer in Portland Police Bureau has had some mental health training. All of them are supposed to be able to identify people in mental health crisis and be able to deescalate. Nothing in that video showed any deescalation tactics at all. In fact, what that video showed was people running because they were fearful of being shot by all those officers showing up with shotguns.

Now, if 20 police officers cannot take one person into custody suffering from a mental health crisis, then hiring 93 more police officers won't do a darn thing to keep our community safe.

We are in crisis. I absolutely do not believe that this new proposal will do anything to mitigate that crisis. I am pleased we have a new police chief that I believe her heart's in the right place. Just put her leadership team in place. And as I have done over the last 26 years, I will continue to work for reform when I see police officers and police leadership that are willing to do that. I have worked under eight police commissioners, 14 police chiefs, and the

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culture of Portland Police Bureau has not changed one iota. It is a culture of "We know best. We will tell you where crime is happening. We will tell you how much money we need to solve it," and then if you question anything, then the implication is you're somehow antipolice.

I want everybody to go home from an encounter with the police. I think it is absolutely inexcusable that people who are running away get shot in the back and the officers are cleared. I think it's inexcusable that someone suffering a mental health crisis inside a sanctuary faith-based institution could not have had a different outcome. I -- you know, Chief Outlaw, she has a huge job, and I just can't imagine coming in, and not having created this mess, and now having to correct what's going on.

It is -- my request of you, Judge Simon, is that you declare that the settlement agreement is a colossal failure.

It has not met the expectations of the community that called the Department of Justice Civil Rights Division here, and I think we have never even talked about why the community originally called the DOJ here.

We called them because we were concerned about what was happening with black and brown men and boys at the hands of Portland police. The little tiny piece of the settlement agreement that was supposed to address that, as you can tell, the parties didn't even mention that today. So the Office of

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Equity and Human Rights, a human rights subcommittee on police and community relations, was supposed to monitor and track all the stop activity that happens in the city of Portland and report back annually to the community. It hasn't happened. The committee doesn't exist. The Human Rights Commission doesn't even talk about this subcommittee anymore. There's nothing in front of you that actually addresses the -- the racial profiling that is taking place in this community.

And the fact that the Mayor's office and the DOJ -because when the public finally got a chance and only a few of
us in the public, the City Council and the DOJ had already
decided what they were going to do and, once again, really
refused to take real input into this. So it's kind of a
misnomer to say that we're all singing Kumbaya about what we're
being asked to accept, because, quite frankly, the DOJ and the
City of Portland's idea of partnership has let us decide,
because we know best, and then we'll come let you know what
we've decided and then encourage you to support what we've
decided to do.

Judge Simon, I'm concerned that we have created a culture in the city of Portland where we cannot trust any information released from the Portland Police Bureau. Today 54 percent of the City of Portland's general fund budget is spent on policing, and I don't know anyone who feels that they are safer today because of the huge investments of money that

we have made in the settlement agreement previously, and I am concerned that even though every City Council member has to vote on the budget, the fact that we are limiting this to the mayor's oversight is very problematic for a community that knows that sometimes we have good police commissioners and sometimes not. We've had a lot of one-term mayors, so who knows if we'll have another one-term mayor, which means the next mayor who comes in could totally change this process.

It does nothing to make me feel better that this would outlast a settlement agreement, and, quite frankly, the settlement agreement has only one year left. Let's just call it a failure today. Let's start investing money where it really will make sense. Right? Let's get mental health professionals to be first responders for people with mental health issues. In fact, I even proposed let's get firefighters. Because I don't know about you, but when I see firefighters coming, I see help is on the way; when I see police officers running, I'm not sure who's going to survive that encounter. I'm pretty sure the police will, but I'm not sure community members will.

We have a flaw in our system. I have been able to train at the Department of Public Safety Standard and Practices, and what I know from my training of law enforcement officers around the state is that law enforcement officers learn from each other and from community members when they're

allowed to do so.

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I think our biggest flaw is that Portland police trains themselves and they don't listen to anybody else, and they don't want community input. In fact, Mike Reese, currently Multnomah County's sheriff, told me he couldn't let me in that training facility because I would tell the criminals their secret; whereas, I can train at the state level. I can train law enforcement officers all around. And let me tell you a secret. The officers are better because the community has been involved in the training. The officers are better because they learn from other officers who's had different experiences. The officers are better because they're open to actually learning new information. When you create a culture that says, "We know best. Just give us money and go away," then you get what we get here in the city of Portland.

So I -- in closing, I just want to say, Judge Simon, I greatly appreciate you and your wisdom, and I know that you have very limited ability in this process, but I hope you will add a number four to your list. I would support number three if that's the only option we have, but I hope you would add a number four, and number four would be let's just call this a failure. Let's just go back, regroup, and figure out how do we make sure that we have constitutionally just policing for anyone in the city of Portland, regardless of whether they're houseless, regardless of the color of their skin, regardless of

what country they were born in. How do we make sure that anyone who encounters a police officer gets to go home or jail or wherever else they get to go, but they get to live through the encounter.

Nothing you heard today actually leads us to a safe community where we can trust the people who were sworn to protect and serve.

Thank you so much for listening.

THE COURT: Ms. Hardesty, thank you -- I have a question. Thank you for your comments, your insights, and you've made some very broad comments, bold comments, as well as some specifics. I have a specific question for you.

MS. HARDESTY: Okay.

THE COURT: You mentioned early on in your comments about body cameras. You are correct that the settlement agreement is silent on the issue of body cameras, but we have discussed that here previously.

MS. HARDESTY: Yes.

THE COURT: Based upon your insights, your training, and your experiences, what is your view as to whether body cameras are a good idea or not?

MS. HARDESTY: Well, thank you for the question,

Judge Simon. The last time you asked me that question I told

you that I did not support body cams because my lived

experience is community members with cameras serve a much

better community purpose than outfitting police officers with body cams. However, since the last status update, you have heard that the police union contract was open and renegotiated in secret. And when it was renegotiated in secret, our former mayor Charlie Hales actually gave away oversight of body cams. What was given to police officers? And even though we still don't have body cams at all, right, the policy said that police officers would get to review any body cam footage prior to writing a written report.

Now think about that. If this is supposed to be an accountability tool, why in the -- why in the world would a police officer need to review body cam footage before they wrote down what happened in that incident? Right? So, again, accountability had been totally taken out based on the behind-the-closed-door negotiations with the former mayor.

And so to -- and I should say that Portland Police
Bureau continues to spend money as if at some point they're
going to have body cams, but I don't know anyone outside of the
police bureau that thinks allowing police to be review body cam
footage before writing a written report and then reviewing any
camera footage available before they're investigated by IAD
does anything to create accountability.

So why would we spend millions of dollars to buy body cams and the only people that see the footage is the police?

THE COURT: You raise a fair point and those are fair

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questions in the procedures for dealing with body cams, and another problem is how will you retain the data and who will have access to it even afterwards? But some of the studies that I have read from other jurisdictions seem to point to the positive conclusion that both an officer's behavior as well as the person they're interacting with, their behavior changes in a positive way when everybody knows that there's a body camera in place. Do you disagree with that?

MS. HARDESTY: I totally disagree with that, Your Honor. All you have to do is look at the body camera footage from New York. All you have to do is look at what happened in Dallas. And what you know is that it does not, in fact, change officers' behavior at all -- at all. can say to a police officer, "I have a concealed weapons I'm following all your orders, " and still be dead. permit. When a child can't play on the playground without a police officer rolling up with body cam footage rolling and shoot the kid dead within 30 second of the stop. I have absolutely no confidence at all that what -- the return on that public investment will do anything to make the community feel safer and more comfortable, and it's just a waste of money, and, quite frankly, most police bureaus bought it based on a Rialto study that was paid for by Taser, who was trying to sell body cameras to as many police departments as possible.

Now, there'd been other studies since then, but most

of the studies since then say there's been no depreciable 1 difference between what happens when officers have body cams 2 3 and when they don't. And I can certainly say from watching some of the 4 5 body cam footage, I've certainly seen no change in behavior and 6 certainly no change in the outcomes for community members who have been harmed or killed while police were wearing body cams. 7 Thank you, Ms. Hardesty. As always, I 8 THE COURT: appreciate your comments. 9 10 MS. HARDESTY: Very welcome. Thank you. I want to hear, please, from 11 THE COURT: Ms. Ann Kasper, followed by Kalei Luyben, followed by Nancy 12 Newell, and then concluding with Bora Harris. 13 14 MS. KASPER: Good morning, Judge Simon. Ann Kasper, K-a-s-p-e-r. And I may need more than five 15 16 minutes, too, so we'll just see how it goes. Okay? 17 THE COURT: Okay. MS. KASPER: I'm a person who has many definitions. 18 19 Unfortunately, one of them that the community has given me is 20 Do you know what SMI is? Severely mentally ill. SMI. 21 THE COURT: Oh, okay. 22

MS. KASPER: So, yeah. I like to call it "smee." It sounds funnier. I have been in the hands of the police. I have been in the hospital system 19 times. I also have a master's in sign linguistics and an undergraduate in economics,

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and I speak four foreign languages. And it's sad that I have to say that to demonstrate to people that they should treat me as an equal. And I'm here because I'm hoping -- we're in a strange situation in Portland right now. We're changing very much with a hundred people moving in a day. And, also, my family has been here for 120 years. I'm here for dignity and quality for everybody, and I'm just so grateful to you, Judge Simon, for allowing us to speak because those of us who are from the mental health community who actually have been organizing since 1969 in Portland for civil rights and human rights for us have not been listened to.

If I have time later on, I will talk about the co-op hiring process, how my community's recommendations were not listened to by the last mayor. Just like the professor is saying, I believe his community recommendations were -- my community recommendations were to go back and -- I wasn't involved in that, but they had mental health advocates and professionals working together, and all of them said please -- they were on the mayor's committee -- committees to chose who was going to be the COAB. All they said was go back and do another national search because none of them could be good for mental health. And, unfortunately, we've seen that, so -- but that's just one thing.

So I am recommending that you provisionally accept the recommendations with some conditions. And I realize the

conditions I'm going to ask for this morning may be nothing you can do, but I'm going to say them anyway. And so one -- one thing is that I would like to get the status or the data of how many people have been taken from this Unity Center for Behavioral Health Care to jail. So I have personally witnessed three people being taken, looking for mental health help, taken from the hospital to jail. So I -- and I asked the Mayor and also the -- Chair Kafoury in October. I gave them a list of ten data questions, asking those kinds of questions, because we need to know what is happening in the mental health realm. If people are literally asking for mental health help and being taken to jail, that doesn't work very well, does it?

So I -- I gave -- I'm part of a committee now for about 12 years called the Local Public Safety Coordinating Council, and that has a mental health subcommittee which has DAs, which has all the mental health people, and one me. One person with mental health issues on it. I've been there for 12 years, and I wanted to get this data. They still haven't given it to me. So if I can ask for that, that would be great.

We would also like --

THE COURT: Where does that data reside?

MS. KASPER: You know, it's very confusing because, if you ask the police, part of it is they would have to figure out -- go to the records for the area of the Unity Center, which is on 1225 Northeast Second Avenue. Go to there and

find -- look at the arrests, and, I mean, I could give you the information from my personal observations there. And I also have videos and pictures I took. I was hoping to use them to help train the police and just do it inside and not bring it to the federal government, but they haven't gotten back to me on that, unfortunately, so I could give that to you.

But I think what you're going to have to do is ask a couple of different systems. That's the problem. It's not just one system. You have to go to the police system and then go to the jail system. And my question was always, too, well, once I get in the jail system, is their care the same as it was in the hospital? Do those records of what medications are taken carry over to the jail system? That hasn't been answered either.

So another thing I would like to ask for, my colleague Jason Renaud here -- I think you've talked with him before -- and I at a meeting which was -- I don't know. It's not the COAB, but they have some community meeting about the PCCEP and May 1st, and we had mentioned that we have never been able to meet with the chief of police. And we, as mental health advocates and leaders, are asking for that.

I gave my phone number to the Chief's assistant that night. It was May 1st. We still haven't heard back. I believe also Jason Renaud had a letter with the chief of police. So let us speak from the mental health community's

side. And I was very excited to hear from you today that we could actually ask for amicus status. I didn't know that. If I had known that and my community had known that years ago, we would have asked for amicus status as mental health leaders.

THE COURT: I've been trying to follow the Federal Rules of Civil Procedure since the beginning of this case.

MS. KASPER: So one of the problems is we don't have a lawyer. We don't have money for a lawyer, so how do we do this?

THE COURT: That's a bigger problem than just you and your organization and this case.

MS. KASPER: Yes.

THE COURT: There's a bigger problem in this society with people not having access to justice because they don't understand the legal rules, and we're trying to figure out what to do about that.

MS. KASPER: Thank you.

And I know you can do nothing about this, but I'm going to say it anyway. I wanted to go watch my friend's civil commitment hearing. They changed it from the courthouse downtown to the Unity Center for Behavioral Health.

Unfortunately, that room is so small that her mother and I, my friend, were asked to leave and were not even allowed to watch that court hearing because they needed the seats for the sheriff's deputies.

So this person was alone in the court with nobody watching her who loved her. So let's maybe -- maybe it's too small to have the court there, so let's think about human rights.

I know you can't do anything about that, but I thought I would mention that.

So also I have been involved since 2006, when

James Chasse died, in helping to train the police. And I have
to say, honestly, for mental health, that the culture has been
better. I personally have been treated better, actually,
throughout the years. I mean, it's been 12 years. Hopefully,
they've gotten -- they have gotten better. And I helped train
9-1-1 officers -- 9-1-1 callers. And let's say that 30 to
40 percent of the calls every day actually do have to deal with
mental health. So every day on an everyday basis, Portland
police are doing a good job. We just don't hear about those
good stories. I did want to say that, that there is some
positive things here.

Something that's happened in the city government and county government, so like many people before me, like many people speaking today, are not paid. Right? There is nobody speaking from a mental health perspective, from my perspective or my community's perspective, paid for, let's say, in county/city government. The City itself seems to deny that even mental health exists. So you've got the houseless, you've

got this county/city 10-, 12-person thing they paid on houselessness. Nobody has mental health expertise.

So what I'm asking for is we get a mental health liaison with the County and the City. As they're making training, as they're making any kinds of things that our voices are heard that are reasonable thoughts are heard, and I know that -- I've worked inpatient as a peer support specialist, and it -- it gets scary. So when people go into mental health crisis, sometimes they go into power, they go into things -- and even myself -- that is beyond what we're used to, and it is a scary thing. I can understand where officers go directly into fear.

So how do we teach people, instead of going directly into fear, into working with people?

The ECIT training only has -- so we have 40 hours of ECIT, which is enhanced training, as you know. I helped create that training. Only has 90 minutes -- out of 40 hours, 90 minutes with people like me.

People like me can actually help explain how to work with us, how to do it. I think people are doing the best they can, and mental health scares people, and that's why they haven't hired anybody in the City who has a mental health issue. They're just scared of it. There's such a strong stigma that we can't even get in as professionals.

But the County, finally, last year just hired two

people. Once we have our voices, we can actually help train you and not to be afraid, how to talk to people, and move on.

So I would like to say thank you to AMA and
Dan Handelman, Copwatch. And at first they didn't talk about
mental health issues at all, and lately, within the last year
or so, they are actually talking about it.

I kind of thought that this hearing was about mental health. And when I would go to the COAB meetings, because I'm actually friends with the police people, I'm friends with everybody, I would go there and have their good artichoke dip that was really good, and -- but also be able to see my friends from all these different sides, with all their different agendas, really wanting to work together.

So maybe, yes, it was a failure in certain respects. In other respects, some people actually got to know each other and listen to each other. That's the only way we're going to change this. As you've been asking for, is dialogue with people. That's what we need is dialogue.

So I would -- let's see, anything else I want to ask while I'm up here?

I -- I would like also -- so the, unfortunately -- and I helped create the Unity Center for Behavioral Health because of the prejudice against people like me. They wouldn't pay me. I was doing executive-level work for about two years, and it has not turned out to be the place we had hoped for. I

am actually personally embarrassed I worked on it. It's -- it needs to be held accountable. It's not the treatment that -- it's honestly the worst treatment I've had in 30 years.

THE COURT: What needs to be done differently?

MS. KASPER: First of all, do not have a room with 30 people in mental health crisis all together with no separation between men and women. They just dump them in there. You're observed by people. That doesn't cause healing.

What causes healing is, yes, maybe having a few rooms where you can relax. What causes healing also is -- I don't know if people told you about peer support specialists? That helps. So I will give you some documents on peer support specialists.

So what happens with the medical establishment, they look at us, observe us, like insects and animals, and say this person has this. I've gotten so many diagnoses that I can't keep track of them. But we can also heal.

So if someone sees us with that thing of hope, you can make it through. You will get out of this. You will get out of psychosis or depression. That is what changes things.

When this whole system is just -- what we do in this culture is we try to control everything, and you -- you can't control mental health issues.

A quarter of the people in the city will be going through a mental health crisis at some point in their life.

That's just the statistics.

So it's not about -- it's about believing people.

It's about creating a safe space for them to be in. It's about having the good doctors, having the good peer support specialists, having support for families. There is no support for families in this city. There's the National Alliance on Mental Illness. I answered phones there for six months -- I mean, six years. Basically, even my family who needs support, there's no one to support them. We need money and support for the supporters to keep up assistance.

So I would say there's some provisions here, and I -- I was just -- it's so interesting to listen to other people's testimony. Let's bring it back to mental health if we can at this point. I appreciate your work. Thank you.

THE COURT: Thank you very much, Ms. Kasper, I appreciate your comments.

Ms. Luyben, followed by Ms. Newall and Mr. Harris, and then a recess.

Thank you.

MS. LUYBEN: Hello, everybody. I think it's about time for a little bit of a Hawaii vibe in this room.

THE COURT: Although, Ms. Luyben, can I ask you the same thing I asked Professor Hall. Please direct your comments to me. Please. Thank you.

MS. LUYBEN: Aloha to you.

THE COURT: Aloha.

MS. LUYBEN: What I would like to express to you is the concept that we all should breathe together because the air is the breath of God, and when we breathe together, it helps us to become more sacred. And when we become more sacred, well, we become less idiotic, for one thing, and we start to mellow out, and this room does need to mellow out, Your Honor.

The really, really first thing that I want to say to you is this is the only place that the community is welcome.

The only place in the city that the community is welcome to speak truth. The only place that the community is welcome.

That's a hard thing for me to say, and I know it's a hard thing for you to hear. When I read what the City had directed toward you personally -- and I -- I do a lot of research, and sometimes I get lucky and find something important. I was sick for about three days to hear accusations directed against this court that were so inappropriate, so unacceptable, and I would like to apologize to you because it hurt me.

THE COURT: I appreciate the sentiment.

MS. LUYBEN: I know you do.

THE COURT: One of the -- the acts of genius of our Founders is to give the federal judiciary the independence of basically life tenure, and with that comes not only responsibility but a really thick skin. So I'm not worried

about those comments. So let's move on to today's agenda, but thank you.

MS. LUYBEN: Maybe I need a thick skin, then. Perhaps that is the cure to that particular problem.

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What I -- I had not intended to speak today until you put a question to all of us, and then you asked us to answer the question. And I would like you to retain as much jurisdiction as you possibly can over this case for the reason that I started out with. This is the only place that the community gets together and speaks, and I have to say that I agree with all of the previous speakers. I have been working on this since 2010. But the other thing that I would like to call to your attention is the fact that in 2010 I first met Dr. Haines at the First Unitarian Church, and he said we're at a crossroad in history. Jo Ann says we're at a crossroad in history. I think it's the same crossroad, and I'm happy that you're here with me now, but that's about the only thing that's been added in a positive manner. The community has been here all along, and you're here, and that's the big benefit that we have obtained.

So I guess the other thing that needs to be said is the conscience of America is in the people, and unless the people are there, there will be no conscience. There's no Department of Conscience anywhere. There's no Office of Conscience anywhere. And so the people have to be there if

justice is going to be obtained.

So what has been really grating on the City, besides how long we've been going through this and how exhausted we are, is the fact that we only have about three basic choices at this crossroad today. One is revolution, and that takes place out in the street when people can't gather together like in a room like this and actually resolve our conflicts. So some of the people of America don't mind having a revolution out in the street. That's not my preferred option, but I have to hear the community saying "unless." Okay. Unless what?

I've been working on reform, but unless the City of Portland wants to actively and honestly participate in reform with us, then we're going to have a revolution.

What I'm hearing now, which is really, really surprising to me, but it shouldn't have been, is something called abolition. The enormous sums of money being spent on police forces and the criminal justice system, these sums of money are so huge, the thought is if we get rid of these expensive systems and spend the money instead on solving the problems of the people, we -- we have to deal with the fact that what everybody wants and what everybody needs is something very basic and something very human. And that humanity should be in this room right now, and it shouldn't be so difficult for us to devise some creative plans.

So one of the things that I did after the COAB was

shut down was to do some research on something that's called value policing. That was so enlightening and that was so informing to me that there are professional police officers who believe in compassionate policing, who believe in integrity, who believe in accountability. And so I see it as entirely possible that we could all actually get together and agree that our community values -- that's what we actually want to do. We want to -- let's just pick the one -- my favorite word is "integrity," and my basic definition for "integrity" is always doing the right thing even when nobody is looking. Even when nobody is going to ding you on the head. But doing it because there's something in you that wants to do the right thing.

So I have a lot of hope, even though I'm up here saying, no, I -- you know, I'm really suffering. I have a lot of hope because of this community, because of the people who are participating, that we probably could solve our problems, and we would like to ask you for your help and for your support in that. So I would like you, if at all possible, if the U.S. will be tolerant of my request, please support -- please support Judge Simon continuing to be our official monitor for us.

Thank you so much, Your Honor.

THE COURT: Thank you, Ms. Luyben. I appreciate your comments. Thank you for being here.

Ms. Newell, followed by Mr. Harris, followed by a

recess.

Welcome, Ms. Newell.

MS. NEWELL: Thank you. My name is Nancy Newell. All the work I've done is volunteer. My mother was city treasurer of a baby booming town outside the Twin Cities in Minnesota. She served faithfully 16 years, had the most accurate books in the state, and a corrupt city manager overtook her job. She made \$75 a month with six children to support. And that experience led me, as well as I.F. Stone criticizing the military, to being an activist for free whenever I could.

And the issue of water, especially in this town, has a relevant story to this whole situation. Our mayor is the one that privatized our water. Our drinking water. What leads to mental health issues primarily in young children is the lack of water. Poor people can't provide water because it's becoming so expensive. He set up the WCX, the West Coast Infrastructure Exchange. He set it up in the state legislature as state treasurer. A unanimous vote, if you can believe it. And I brought it there, and they kicked me out of his office. I didn't do anything illegal. I just asked for information.

So all I got was false stories. Robert McCullough.

I don't know if you've seen his name in the news lately. He's
been doing a lot of things to reveal some of the interior
accounting that's done to do some of this kind of cheating and

1 | this kind of horrible effect on mental health in our community.

So what you're dealing with, what the courts are dealing with, what the community is dealing with, is directly involved in our mayor, who is police commissioner.

THE COURT: Let me ask you, because I do know about the connection between lead in water and --

MS. NEWELL: Yes.

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THE COURT: -- mental health issues. I'm not quite sure, other than lead, the issues that you're describing.

MS. NEWELL: The lack of water?

THE COURT: Yeah.

MS. NEWELL: And access it to? I mean, it's a human right, according to the UN. And I've raised that at City Council. So I have followed his career and his complete lack of respect of the COAB process when he first came in, and he sat in on one of our COAB meetings and said this process is virtually over, if I remember. I don't know that I'm quoting him exactly, but it was something to that effect. And I went to him afterwards. He was riding his bicycle, and I commended him for that on his way home, and I just happened to run into him, and I said, "I'll be visiting with you, and you'll be hearing from me."

So I have proceeded to bring to the attention of every official I can that the depth of this problem has a source and a preventative aspect to it that this community is

not paying attention to. Especially because you are virtually bankrupting the ability of families to survive and provide for healthy children. And this issue comes back to this Court with the police confronted with overwhelming mental health issues, which they're not trained for properly, and a police force that is really not willing to do the full training and the respect for that kind of training to try to get through this process before the whole community is totally damaged, and I think we can make a much better effort.

I think federal judges have a vital role in all of this. I don't see where, as a citizen, if I can report things that I see are illegal, you can't, and here you are, a federal judge. I mean, you're still a citizen. And if you see corruption, get out there and talk about it. People are not talking about it. They don't even mention it. And this is an exchange that goes all the way down to California now and all the way up to Mexico.

THE COURT: You know, I don't mean to interrupt you, except I do.

MS. NEWELL: Sure.

THE COURT: There's a reason why I don't speak out too much except on matters that are before me. Because if I were to see something that you would say would be corruption and say something publicly in the role of a citizen and if someone were then to file a case in federal court -- and the

way we do it here, we have random assignment among just a small number of judges. If I were to be assigned that case, I think the people before the Court in that case would feel that they couldn't get a fair trial because I've already publicly expressed my views on that.

So not only do I actually try to keep an open mind on all of the cases that are before me until it comes time to render a decision, but I also try not to do too much public speaking other than from up here or in my written opinions so that everyone who does have a case before me knows that I haven't already previously addressed it.

But I appreciate your suggestion, but I'm just explaining why you are not seeing me speak as a public citizen.

MS. NEWELL: Yeah. And that's why I'm here today to make sure you get a complete picture because I helped take down Enron, and I told the City and I told the State, and I testified at the Public Utility Commission. "Don't let them in here because they are international crooks," and I had details to that effect from India. And they actually killed people in India, and they killed peopled in California once they got in and got control of our electric grid by shutting down electricity in California during a heatwave. It killed senior citizens.

So if people see this -- and this is why we have so much disbelief in our community that there truly is honesty in

the city of Portland, and that has got to change. And this is one court system that the people are directly affected by individuals that have guns and their manner of handling a situation that they have to feel that there's a sense of community there and concern from every level, and we're not getting there, and we have to get there. And we have to find a way to get there. And I will keep -- I'm still right in the process of exposing a lot of this, and I think we can get there, and I still believe that we will.

THE COURT: Thank you very much, Ms. Newell. I appreciate your comments and your optimism.

All right. Bora Harris -- I'm sorry. Ms. Harris.

I'm sorry.

MS. HARRIS: That's fine.

Good morning -- or good afternoon, and I -- it appears that I'm right before recess, so that means we can be here until 5:00 or so? Okay.

My name is Bora Harris. I'm president of D. Harris Leadership, LLC, and I'm also a candidate for Multnomah County Chair.

The purpose of my being here today -- it was not a preplanned speech. I -- it's not going to be very long, but the purpose of my being here is the necessity for change.

That's what I'm seeking in Multnomah County. So I'm not focusing on that, but that's a necessity on the purpose for my

being here today.

Real briefly, when I was a child growing up in a small town in America in the South, on a Saturday, my grandmother and I went to the -- this town, this city, to go shopping. The same bus station was there. And when you go into the shopping area, you have to walk through this Greyhound bus station. At one end of the Greyhound bus station was this water fountain that said "Colored"; on the opposite end of the Greyhound bus station was a water fountain that said "White."

This is the first time I asked my grandmother, "What is the difference in the waters?"

My grandmother said, "Take a sip."

For those of you who may be too young to understand, "sip" means to take a drink.

"Take a sip of the water."

I took a sip of water, and I realized that there was no difference in the waters. The difference was in the mind -- the mindset that those who created those fountains and put those labels on the fountains wanted us or people of color to think.

THE COURT: What year was this?

MS. HARRIS: That will give it away.

No, Your Honor, I will tell you it was years ago.

But I -- I drank -- I drank that water. From that point -- and it's interesting that the -- the lady who spoke

before me referenced to water. But from that point on, I had no problem stepping out onto waters because I know there's no difference, and I do step out on waters, and that's what I'm doing today here and with the County.

So that covers that part.

I want to share that I am in agreement with the recommendations made by the COAB volunteers and the voting members. And the reason I said my purpose here is for change is that I am in support of and I do understand things that you cannot make recommendations, but you're listening. I appreciate that.

I am in support of and ask the judge to appoint a court monitor and remove Attorney Rosenbaum. And similar to the County, for an executive -- the highest executive level of a county government of Multnomah County to publicly call a woman a "B" with the four letters behind it in front of caring community members, elected officials, and other colleagues and constituents on taxpayers' dollars, on taxpayers' dimes and to feel it is okay to continue with business as usual, time -- a change needs to be made.

The same in this situation. A change needs to be made removing Attorney Rosenbaum.

Now, my reasons why. Because of my values of ethics, honesty, and integrity, and what is fair, what is equal and just and what is right, Attorney Rosenbaum needs to be removed

because he was not a chosen one.

During the process, there were others who went through the process of applying for the position. He did not, it appears, and based on information that I am privy to, he was not one of the finalists. So explain to me how can someone who's a zero, nowhere on the board, move from the back to the front of the room and become and receive the contract? So when you smell a skunk -- if it smells like a skunk, somewhere it is a skunk. Sorry about that.

So there's evidence that there is corruption there.

When there is corruption, it needs to be addressed, and corruption needs to be removed. There should be no place.

Yes, there is corruption all over the place, but there should not be a place for corruption when good people with good hearts are wanting to do what's right.

As I said, it appears the process was corrupt, and it sounds like the process was corrupt.

And I won't be before you any more than three more minutes.

But how did he move from the zero to the finalists?

That is the question. And somebody knows the answer. So we have the courage and the boldness and the -- the person or those parties should do what's right and come to the -- step to the front and say, "This is what happened. We made a bad decision." That's why we lose public trust, and that's why I

want to build public trust.

When the public has trust in us, when we're transparent and not just using the terminology "I'm transparent," and "Oh, I'm transparent," when we actually make it transparent, then the public will begin to trust us again.

Who are those players who allowed this to happen?
Who closed their eyes and said, "That's just fatalism"?

"Fatalism" is one of my favorite words. It means
"That's just the way it is." It does not have to be the way it
is. It needs to be the right thing. It needs to be done
properly. It needs to be done in order. It needs to be done
in fairness. All ways and all things -- ways of doing things
that were not right, like those water fountains with the
"colored" and with the "white," we can't -- we can't step back
into tomorrow and expect to have a bright future for our
children and for us and for the citizens and for our elderly
and for our seniors. We cannot expect that.

I will tell you, in conclusion, this morning I was at the County Board of Commissioners and I reiterated that the shackles need to be taken off Multnomah County.

What are shackles?

Thank you for asking.

THE COURT: You saw it in my eyes.

MS. HARRIS: Yes, I did, Your Honor. Judge, I did. Shackles are -- I'm sure you know, so I'm not testing your

intelligence, but just to make sure that we're talking about the same shackles, shackles are things that are placed on us that hold us down to keep us from having that freedom of movement. Those shackles in this situation needs to be removed.

It appears that Attorney Rosenbaum is a shackle, and he needs to be removed, and we need to have a court monitor.

And the findings of what -- the remaining of that contract needs to be placed on hold until we can take that shackle off and put it in place what needs -- and who needs to be in place.

What I shared with the County this morning -- and please let me share it today, the shackles that -- the shackles of institutional racism, the shackles of entitlement, such as Deborah Kafoury, the County Chair, who publicly -- I won't repeat that again. I shared it already. I'll move forward to shorten the recess.

The shackles of health disparities of the poor, the underserved, and the underrepresented. And now the shackles of Wapato, sold for over 5 million, so I asked them, "Where are we going to find enough beds when the cold winter comes in October and so forth? Do we have a plan?"

There's no plan to lay the heads of people who may end up being frozen in 2018. Sad. I know you can't respond to that, but it all goes into play. We're shackling. We're suppressing. We're holding people down because we're not doing

the right thing. The right thing has to be done.

And, again, and I trust you. In closing, I'm here on behalf of the community and being a voice for the community, a voice for hurting people who have so long seen these type of -- having these concerns and these issues and everyone saying, "We're going to take care of it," but nothing happens.

So may I leave everyone with this: It's time for change so that we can build the public respect, the respect for government again. As I walk away from the podium, do one thing for me, and, Judge, please say it's okay. I would like for everyone to, before the recess period, to inhale and exhale.

THE COURT: Sounds like a good idea.

MS. HARRIS: Thank you.

THE COURT: Thank you, Ms. Harris. I appreciate that, and I appreciate you being here.

All right. We will take a recess for one hour, and then we'll pick up with the status conference, beginning with the United States.

Let me also say I don't think -- Chief, I don't think you and I have met -- yes. Sorry, we have not met. I have met Deputy Chief Day, and let me invite you back to chambers so we can meet in person.

And, Mary, would you please escort the chief and deputy chief back to chambers?

We will not be discussing the case or anything to do

with it, but I have not met you before and I would like to meet 1 2 you. We'll be in recess one hour. 3 (Recess taken.) 4 DEPUTY COURTROOM CLERK: Please be seated. 5 THE COURT: All right. Good afternoon, everyone. 6 have been informed that there is a request by two folks who, for whatever reason, didn't make the list this morning. So I'm 7 going to give them an opportunity to speak now if they wish. 8 Let me ask if Philip Wolfe is here and also Donna Hayes, if you 9 are here? 10 UNIDENTIFIED SPEAKER: She's in the back there 11 12 waving. 13 THE COURT: All right. Mr. Wolfe, you're welcome to 14 come up and --Mr. Wolfe, welcome. 15 MR. WOLFE: Good afternoon, Your Honor. Thanks for 16 17 giving me the opportunity to make some comments. My name is 18 Philip J. Wolfe, for the record. Okay. I just wanted to make a couple of comments, 19 20 and I know that you can't do anything to change it, but I do want to make the comments so that we address the issue for the 21 22 public record and encourage the DOJ to do something. 23 Okay. So the Portland Committee on Disabilities is

now in its second term. It's been four years now and working

with COAB over the past couple of years. Last year I was voted

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as chair for COAB. And after Kathleen resigned, I was appointed, and I've been working hard, really involved, volunteering my time, doing this work without pay, doing six meetings a month. It's basically full time for two years. And we made a hundred recommendations that we voted on. We voted on those, passed those on to the City. They approved those and then submitted them to the DOJ, where they sat for almost three years now.

And they've been sitting there. We are waiting to hear from the Department of Justice in regards to our suggestions, and the City has not been in compliance with the settlement according to the DOJ -- they found that the City is not in compliance with the settlement. And so I'm wondering where the accountability is for the City. There's no consequence. There's no change. Except that the City killed the COAB and took on the -- is taking on the PCCEP group to take over, taking all of the credit from the work that COAB did over the last few years, and their stakeholders are making those suggestions now to the City, and they're respecting those and making changes. But why can't the City share the respect to -- with COAB making those same suggestions that they've made over the past few years?

Now, in the last two weeks, John Elifritz was killed by 20 police officers with a dog and one sheriff that escalated. This person was experiencing mental health crisis,

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and they were saying he was being pursued, but that does not match policy as according to deescalation policies and working with someone who's in a mental crisis. The result was this person lost their life to a shooting. So this is not working.

Now the City wants to hire 93 more officers, and I'm very concerned as a citizen. And I guess what I'm trying to say is obviously we have a lot of work to do together to make changes for the better, and I'm asking the DOJ to do something to roll up their sleeves and get to work so that we can make changes, and I just want to encourage them to do that.

Your Honor, I hope that you can somehow inspire the DOJ to do something.

Thank you very much for your time.

THE COURT: Thank you very much for your comments, Mr. Wolfe. And I also thank our ASL interpreters for their assistance. Thank you.

UNIDENTIFIED SPEAKER: Thank you.

THE COURT: Ms. Hayes. Welcome.

MS. HAYES: Thank you. Okay. My name is

Donna Hayes, and I'm the grandmother of Quanice Hayes, a young

man, 17-year-old man that was killed last year by police. And

the shooting, it was -- the shooting was kind of weird because

there was several officers out there and only one officer

thought to shoot. The only one seeing something that -- that's

what's weird about it, and -- and I really don't want -- I know

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the DOJ is leaving in a year from out of the settlement agreement, and I want them to leave some type of watchdog, you know, because right at the moment what has the City complied with when it came to the DOJ? There's nothing that is completely complied with. And I really don't believe we can afford to have the DOJ walk away in a year. We need, like, the PCCEP. We need somebody that's going to be a watchdog, and because we know right now the City hasn't got it right. And, let's see, because we know right now the killings haven't stopped. Without -- without the DOJ, I believe it's only going to get worse, and they -- they -- it's still happening with the DOJ. So we need to have somebody here to say, "Hey, this is This is not done. You need to have this done" and not done. it be complied with -- made to comply with because right now we -- whether things are in partial compliance, what is partial compliance? Partial compliance, to me, is not in compliance at all.

So my thing is we need to have that watchdog. We've got to have that with the DOJ leaving in a year. And I don't really think nothing should be changed. I think what they need to do is to be made to comply. Don't -- don't alter it.

That's saying, "Okay, you can't get it done. Well, we're going to help you get it done this way." No. Get it done. Because if we don't, we're going to lose more and more Oregonians.

And, personally, I can't afford to lose any more grandkids, so

thank you.

THE COURT: Thank you. I appreciate your comments. Thank you, Ms. Hayes.

By the way, before I turn it to the United States, I do want to formally recognize we have a new Portland police chief, as you all know, in town, and welcome Chief Outlaw.

It's been almost seven months. Is that about right?

PORTLAND POLICE CHIEF OUTLAW: Yes, sir.

THE COURT: Is there anything that you wish you to say? I'm not sure I told you I was going to call on you. If you don't want to, you don't have to. But if there's something you would like to say, you're certainly welcome.

PORTLAND POLICE CHIEF OUTLAW: Please.

Thank you, Your Honor, for the opportunity to address the Court today. No, I wasn't expecting to come up here, but I never want to pass up an opportunity to not only -- and I've shared with a few people as I've walked in. It's been very enlightening and a huge opportunity, I think, not only for myself but other members here of the Bureau to hear the various perspectives that have been offered thus far today. Not only is it helpful in allowing us to inform policy moving forward, but it drives home not only the passion within the community of why things are the way they are today, but it drives home the importance of the work that we're doing as an organization and why it's important to do things not only openly, transparently,

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but to do it in a way that establishes trust, establishes and maintains trust.

It pains me that there's so much dissonance right now in the community, but I'm hopeful and I'm also optimistic because I know that we have the right people in the right seats now to get it done.

So thank you, again, to allow the opportunity -- to be allowed the opportunity to speak, but I also want everyone in this room to know that we are, as an organization, very committed, not only to what's in the settlement agreement, but -- not because it's in the settlement agreement. It's because it's the right thing to do. Thank you.

THE COURT: Thank you, Chief. And I think I do speak on behalf of everyone here when I say that I believe everyone in this courtroom and as part of this process wishes you the best of luck, and I also believe that everyone in this courtroom is willing to work with you as appropriate in helping you to achieve these worthwhile goals.

So welcome, and thank you.

PORTLAND POLICE CHIEF OUTLAW: Yes, sir.

THE COURT: Let's go back to the United States, Mr. Geissler.

MR. GEISSLER: Your Honor, if it please the Court, in order to bring finality to the fairness hearing portion of today's hearing, I believe Your Honor had posed a question in

which you expected responses from each of the four parties. If we understand Your Honor's proposal precisely, option one is approval of the six amendments; option two is disapproval of the six amendments; and option three, as Your Honor framed it, was conditional. Approval and coming back in six months with respect to all six portions of the amendments of the settlement agreement.

Your Honor, the United States believes that there is a sufficient factual record established already and retains the position that all six should be approved; however, with respect to the option of a conditional approval -- I hesitate to ask the Court a question, but I'll ask the Court a question. May I take it that the condition is that we come back in six months?

THE COURT: Yes. And my thinking would be because of some of the concerns, the concerns that maybe either these conditions won't be fully complied with, they might not be sufficient, there might be things that we can learn. And rather than give final approval now or final disapproval now, my plan or my tentative thinking is to give conditional and provisional approval right now, hear how things are, coming back in six months, with the expectation that based upon what we've learned between now and six months from now, I will either then be in a better position to give full unconditional approval or, perhaps, based upon what is learned, the parties may want to modify some of these conditions even further and

then seek final unconditional approval on some modifications, but that's a long-winded answer of "yes" to your question.

MR. GEISSLER: Thank you, Your Honor.

So with respect to five of the six proposed amendments, the first being the two EIS provisions, adoption of 1010.10 stipulated discipline, CRC and COCL reporting. We believe that today finality is important. Finality is important so that the structures can get in place and so that the police bureau, the CRC, IPR can all function as they should, and the City should come toward completion of the settlement agreement without hesitation.

With respect to the sixth, the PCCEP, if Your Honor is so inclined not to grant the United States' request to approve all six, for the sixth alone, for PCCEP, we submit that that one would be the one provision for conditional approval, with the only condition being a status conference in six months from today, Your Honor.

I believe, Your Honor, in consultation with the other counsel, that they will have similar positions, if not exactly the same.

THE COURT: All right. Before we get, then, to a status conference on the status of the settlement, let me ask the City, does the City agree with the position just articulated by the United States?

MR. AMBERG: Yes, we do, Your Honor.

THE COURT: All right. And does the intervenor-defendant, Portland Police Association, agree with that position?

MR. KARIA: Excuse me, sir. Partially. We believe that the Court, as a matter of finality, should enter all six amendments today. And to the degree that the Court and the public are looking for a status update as to, in particular, the implementation of PCCEP, that we certainly would have no objection coming back in six months to update both the Court and the public as to how PCCEP is operating. But we're looking for finality from the Court on the six.

THE COURT: But if the Portland Police Association does not get its first choice in that matter, do you have any objection to me giving final approval on the five points that Mr. Geissler identified, but only provisional approval, subject to a further hearing on the PCCEP? If that's the direction that I go in, does the Portland Police Association object?

MR. KARIA: We do not object.

THE COURT: The position of the AMAC?

MS. ALBIES: Yes, your Honor. The AMAC -- this is
Ashlee Ablies for the AMAC. The AMAC agrees with the proposal
put forth that -- approval of the five areas and the
conditional approval of the PCCEP plan. The AMAC does want to
make a couple points for the record about the use of force.
The changes to the policies, the standard operating procedures

on the use of force, those were just recently filed with the Court yesterday by the City. The first time that the AMAC has been able to see that standard operating procedure, those SOPs are not a part of the agreement. They're noted that they -- you know, there's the -- the changes to the agreement note that these SOPs will be developed. But because the AMAC has not had a chance to review those in depth, we did want to highlight that in an area of concern that the -- to -- to maintain some attention to for the public and for this Court, but that -- recognizing that the SOPs are not included in the agreement, we don't object to that being approved. Because any changes to the SOP, if we want, we have other ways to talk to the City about that and advocate for that.

As to the EIS, we have no objection to that. As to the changes to the CRC timeline, the AMAC has been asking for that change since the beginning.

With regards to the stipulated discipline in 131(d), again, those changes, the AMAC has no objection; but as -- I believe it was Copwatch had suggested that the stipulated decision -- or the stipulated discipline should be included in the PRB summaries. Currently, that's not part of the agreement. And, again, that is not going to hold up the AMAC from -- we are -- where I'm not objecting to that -- that -- those changes being -- being made, but we do want to note that we do believe that any stipulated disciplines should be a part

of the public record so we can track whether or not the excerpted areas, such as use of force and discriminatory allegations, are included in that public oversight piece.

With regard to the COCL reporting, the quarterly reports, we don't have an issue with that. Although, we do believe it's appropriate for use of force to be included at least half the year in those reports rather than just annually.

Again, that's not in the text of any changes that are being made, but it is something that we want to note for the record.

And then the PCCEP, you've already heard our concerns about that.

THE COURT: All right.

MS. ALBIES: Thank you.

THE COURT: Thank you very much. I appreciate everyone's comments and input on this. I'll give you a final ruling at the conclusion of today's proceedings. But for right now, let's move on to a status conference on the status of the settlement.

The United States.

MR. GEISSLER: Thank you, Your Honor. If it please the Court, similar to our presentation of the settlement agreement on amendments, my colleague, Mr. Hager and I have divided the provisions of the settlement -- settlement agreement for the status conference portion as well. I will

speak to Sections III, Use of Force; IV, Training; VII, EIS;
and, VIII, Accountability.

Mr. Hager will speak to Sections V, Community-Based Mental Health; VI, Crisis Intervention; and, IX, Community Engagement.

United States' compliance assessment report filed with this Court in December of 2017 gives a full-on explanation of our current compliance ratings. We, however, are pleased today to take the opportunity to speak with the Court on a particular few points of those ratings, as well as give some updates of actions that have taken place since the filing of that report, and to answer any questions that Your Honor may have.

Overall, Your Honor, the United States found that the City has made significant progress since the last time we appeared before this Court. Under the leadership of Chief Marshman and then now Chief Outlaw, PPB has turned the corner on policies and training. Challenges were made, of course, but PPB and IPR are developing right now the foundations needed to come into substantial compliance. And the City has been responsive to many of the concerns we have raised in our 2017 compliance report.

With respect to use of force, Your Honor, in 2017, the year covered by that assessment, PPB completed the extremely lengthy process of revising its force policies. They

did so along with the COCL and the United States. We systematically went through every single recommendation that the COAB made in doing a policy assessment. The revisions to the main force policy 1010.00 did not take effect until August of 2017.

To implement policies, PPB conducted in-service training for all of its sworn officers in the third and fourth quarter of 2017. As Your Honor would expect, then, there will be a lag time between the time the policies were initially promulgated in August and the training over the last two quarters and then seeing the effect of those policies in officer/civilian interactions on the street.

We would like to discuss today three areas of focus with respect to force. The tools, the Tasers in our settlement agreement we call them ECWs or electronic control weapons.

Deescalation and the force audit.

As noted in our report, we had some concerns that PPB officers were not also complying with the settlement agreement's requirement and restrictions on the use of ECWs and supervisors were not consistently holding officers accountable when that occurred.

Specifically, officers and supervisors did not treat discharges of greater than five seconds. It's holding down the trigger, causing the electrical impulse for greater than five seconds, as requiring independent justification for multiple

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discharges. So what happened in 2017? PPB responded to our prior concerns with ECW training. PPB's master Taser instructor -- I'm sorry Deputy Chief Day is not here to hear some phrases about the training. PPB's master Taser instructor orally quizzed every single officer as they went through the Taser training on the requirements of the policy and the practical use of the tool as they -- as he walked each of the students through a skills demonstration exercise.

In both classroom presentation and a practical exercise, PPB integrated the more directive force policies, specifically with respect to ECWs, into the training.

The fruits of that labor may bear out over 2018. We will look forward to COCL's second COCL review if Your Honor approves the change in reporting, which would cover force reports. And at the end of 2018, we, likewise, will make a yearlong assessment of the force.

PPB also invested in ECW technology, an enhancement that should address the concerns of the extended verse that we noticed in our assessment of paragraph 66. Specifically, PPB -- pardon me -- PPB replaced the batteries of the ECW devices that it uses. The new batteries are programmed to only permit a five-second burst. If I hold down the trigger for six seconds, it will still only do five seconds.

Regarding deescalation, Your Honor, COCL's noted some concerns and provided PPB with extensive feedback on

deescalation. We also noted in our paragraph 67 assessment that some supervisors mislabeled actions that officers take as deescalation. We observed in the fall of 2017 training a new emphasis on deescalation in several role-playing scenarios.

PPB is currently working on a deescalation-specific training module for the upcoming 2018 in-service training for all officers.

In the coming year, we'd expect to see appropriate characterization in the reports and appropriate documentation of deescalation and supervisors' after-action reviews.

Lastly, with respect to use of force, Your Honor, we reviewed the force after-action reporting audit process that is after the after-action reports are done, they go to the criminologist report audit.

As we have discussed with PPB, pursuant to paragraphs 73 and 77, we'd expect to see a more systemic methodology for the tracking of corrective action for issues identified in that report. It is a quality improvement looped to find the root cause analysis, identify possible corrections, implement the corrections, see if it worked.

PPB needs to build out this capacity in the coming year.

For training, Your Honor, PPB values training. We have seen this. Working with DOJ and COCL, the Training Division has readily accepted feedback and revised both the

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content of the training and implemented -- to include implemented -- implementing new reviewed policies and has revised the method of training to assess individual performance from each officer in training and to solicit feedback from the officers on their impression of the training.

PPB implemented an equity training in the spring of 2017 for in-service for all officers. In the fall of 2017, they have omitted ethical training of police officers to ethically intervene for one near.

PPB is utilizing a training needs assessment to shape the current in-service training, which is at paragraph 79.

However, this needs assessment should shape the entire annual training plan, not just the in-service portion.

As mentioned in our report on the fourth section, PPB implemented ECW training that includes individualized testing and incorporated policy into instruction and practicum.

Similarly, PPB has assessed the efficacy of training through competency but base evaluations and scenarios for other skills like deescalation, crisis intervention, and several perishable suits.

Since our report, PPB has added a new component to the ECW training for the use of a model or dummy to practice cuffing under power -- a skill we said they should include.

PPB provided practical instruction on life-saving techniques and the duty to render aid pursuant to paragraph 80

of our settlement agreement. PPB has saved several lives. Let me repeat this. PPB has saved several lives. Not just officers, but, importantly, civilians. Even from against -- some civilians against whom they've used force. With the skills taught in this training, they have implemented the training in the practical exercise on the street. One could characterize PPB as now having adopted in this report, the quardian mindset in that respect.

PPB is utilizing advice from the Training Advisory Council, pursuant to paragraph 86. This is then a dynamic interaction. PPB both provides statistics and substantive information to the Training Advisory Council, a group of civilians, and, in turn, TAC has provided the civilian perspective and feedback to the police bureau.

There is still work to do. The force and after-action audits about which we have spoken need to inform the training needs assessment, as does a training audit, which PPB must implement pursuant to paragraph 79.

PPB is now in the process of putting together a comprehensive supervisory in-service training for 2018 to implement the policies on which we have worked on for the last year.

With respect to the Employee Information System,
Your Honor, EIS, as we stated in our report, PPB's EIS is
improved but has not proven fully capable of effectively

identifying at-risk employees, supervisors, and teams to address potentially problematic transit in a timely fashion. It's required under paragraph 116.

PPB is in the process of revising its newly implemented standard operating procedure, or SOP, for its EIS procedures for all officers. This is the individual assessment triggers for EIS.

PPB has committed to developing a proposed SOP for use-of-force audits for group and command level comparisons should this Court approve that amended settlement agreement.

Supervisors are supposed to be using EIS when completing performance reviews of their subordinates. This has not consistently happened.

PPB needs to make sure that the EIS data are reliable and that those data in the EIS are used in these performance reviews.

For accountability, Your Honor, PPB and IPR are in the midst of formalizing a significant change in the way the City conducts administrative investigations of alleged officer misconduct. In 2017 and the beginning of 2018, PPB and IPR have made significant progress in the tracking and handling of allegations of misconduct.

PPB has implemented weekly meetings regarding investigative timelines to ensure that more timely investigations are completed. Some of IPR's cases, however,

have unreasonably exceeded required timelines.

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PPB has issued, under the Accountability section, communication restriction orders, when required, pursuant to paragraph 125. PPB has utilized witness officer walk-throughs for critical incidents pursuant to paragraph 126. And PPB sought contemporaneous voluntary interviews of involved officers in critical incidents, albeit officers declined initially.

In response to our prior year's assessment, PPB complemented a fulsome internal investigation of an incident that had given rise to a finding of civil liability; thus meeting paragraph 133. We noted in our report that there should be a consistency in the policies training and investigator skill set between IPR and Internal Affairs. If ar individual member of the public files a complaint or an internal complaint is generated, the complaint and the officer are both entitled to a credible finding, whether that finding is investigated by IPR or Internal Affairs.

IPR and PPB have begun the process for this complementary policies and training already.

We mentioned in the fourth section that some of the after-action reviews that we saw did not always identify out-of-policy uses of force, such as those five-second bursts -- longer than five-second bursts. Supervisors should be able to catch those out-of-policy uses of force on their own

and, where appropriate, refer those for administrative investigation.

Overall, Your Honor, our very candid monitoring assessment show you there's significant improvement. Even some improvements since our report. Our reports, along with COCL's reports, provide to the City a roadmap of coming into substantial compliance with the entire settlement agreement.

Thank you, Your Honor.

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THE COURT: Mr. Geissler, let me ask you this. You mentioned that there's work right now being done to revise the deescalation training module. Two questions. First, any idea when you expect that to be completed?

MR. GEISSLER: The City has contracted with an outside organization to come in on May 2nd and 3rd to train a large number of officers under the Train-the-Trainer model. The City will then implement in-service training in mid to late May. The City has provided us lesson plans for the United States for review, along with our expert consultant, and we will provide feedback, as will COCL, to the lesson plans. We intend to observe the implementation of that training toward the front end of the cycle so that if there are any need to change, they can make those changes before proceeding.

THE COURT: Approximately when will that be?

MR. GEISSLER: I believe May 16th is the first day of training, but it will depend upon what -- our availability and

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THE COURT:

Okay.

MR. GEISSLER: Thank you.

perhaps allowing the first iteration to work out any kinks on their own. THE COURT: And second --MR. GEISSLER: That training will cover both supervisory in-service and the all officer in-service. THE COURT: And second question, and if you're not the right person I should ask this to, you're welcome to tell me who I should ask it here. Can you tell me a little bit about how the deescalation training that is being developed now is different from past deescalation training? MR. GEISSLER: Dr. Rosenbaum is more expert in the particular area; however, I will offer the deescalation training that they have done thus far has been in-house. been informed by officers that have traveled elsewhere. PPB engaged in effort of going to see training in different cities, and they have chosen the ICAT model, which Dr. Rosenbaum can speak to, for their current training model. THE COURT: Very good. Thank you. And will now be the right time for me to hear from Dr. Rosenbaum on that issue or will I be hearing from him generally later? MR. GEISSLER: I believe you will be hearing from him generally later. I would turn this over to Mr. Hager.

THE COURT: Dr. Rosenbaum, I'll look forward to hearing those comments during your presentation.

Mr. Hager.

MR. HAGER: Thank you, Your Honor. Again, I beg the leave of the Court to remain sitting.

THE COURT: You don't need to ask.

MR. HAGER: Thank you.

Your Honor, may it please the Court, Jared Hager on behalf of the United States. I'm here to address Sections V, VI, and IX of the agreement.

Section V concerns community-based mental health services. Paragraphs 88 to 90. We found the City of Portland in substantial compliance with each of these three paragraphs, with the caveat that many of these paragraphs speak to obligations on entities other than the City. However, as we have reported in previous status conferences, the City and PPB have earned credit for initiating discussions as required by these paragraphs with system partners to bridge the gap in community mental health services. They truly have been leaders on this. Although, we all recognize it's not a problem that they alone can solve.

In the past year, PPB followed through on initial efforts by remaining involved with community partners to increase the delivery of mental healthcare services and to decrease the number of contacts with law enforcement.

At the state level, PPB's service coordination team manager has joined the Behavioral Health Collaborative Team that's advising the Oregon Health Authority on implementing the State's mental health performance plan for adults in serious -- with serious and persistent mental illness.

We linked to documents outlining the relevant data and effort at paragraph 88 of our compliance assessment report, and that has been posted for people to see themselves.

At the local level, the City has been steadfast in supporting the Unity Center for Behavioral Health. PPB uses the Unity as a place to take individuals in mental health crisis, rather than to jail, which is a significant change from when this case began.

We understand that the community has concerns with the Unity Center, and they have been well expressed. The Unity Center is not a defendant in this action, and the City does not have control; however, we maintain that it's still a better alternative than taking people suffering from mental health crisis to jail.

THE COURT: Let me ask you a question on that, if I may. One of the commenters during the public testimony portion asked about the number of people that go from the Unity Center to jail, and that would be, then, a transportation via the Portland Police Bureau. Are those numbers accessible? Are they available? Where do people find out? Can people find out

Is there any information you can share at this 1 2 time? 3 MR. HAGER: I don't have data, but I will follow up 4 with the Court. 5 THE COURT: Do you know whether or not that data is 6 easily accessible or publicly available? MR. HAGER: I don't know at this time, Your Honor. 7 8 I'm sorry. We'll follow up on that. Sorry. 9 THE COURT: apologize for the interruption, but only partially, because --10 MR. HAGER: Please continue to interrupt. 11 12 THE COURT: Thank you. 13 MR. HAGER: Finally, through the Behavioral Health 14 Unit Advisory Committee, the City and PPB have cemented relationships with a wide array of system partners, including 15 nonprofit service providers, advocacy organizations, 16 17 governmental entities, and peer advisors. These efforts 18 clearly benefit the broader community, and we expect the City 19 to remain engaged with these partners to address gaps in 20 community-based mental health services. 21 Section VI of the agreement concerns crisis 22 intervention, paragraph 91 to 115. The United States found the 23 City had substantially complied with 16 of the 24 provisions, 24 as spelled out in our compliance assessment report.

The City's earned praise for its efforts related to

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the PPB's Behavioral Health Unit, which include behavioral health response teams, a service coordination team, over 100 ECIT officers, and the advisory committee I just mentioned.

The advisory committee, I know, has been the subject of critique for having meetings in private. They're going to be under a new leadership. The chair of -- Janie Gullickson of the Mental Health Association of Oregon. And as she stated in public forums that the City has hosted, she's willing to meet with people privately to discuss what's going on with the business of the committee, as well as to discuss the minutes. People are concerned about policy recommendations that come out of that committee. There are alternative ways to comment on those policies through the Bureau's standard process.

THE COURT: Why aren't the meetings more often held open and accessible to the public?

MR. HAGER: There's a sensitivity around some of the discussions that happen in those meetings. There are people with lived experience who participate as members of the committee and present at the committee. It was a decision of the committee itself to hold those meetings in private with publicly posting the minutes of the meeting after the fact.

I know that members who serve on that committee are open to the public and willing to discuss the issues that are raised in that committee.

THE COURT: I wonder whether having a meeting that's

partially open to the public and then closed for other matters might be an effective solution or not.

MR. HAGER: It might be an effective solution or not. Thank you, Your Honor.

THE COURT: Very helpful.

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MR. HAGER: I like to agree with you when I can.

We understand there's still work to be done, and I would like to focus the remainder of my remarks on two areas that we're monitoring with respect to Section VI for substantial compliance. Those are, one, ECIT dispatch criteria; and, two, quality assurance.

The two paragraphs are mainly implicated there -- or the three paragraphs that are implicated are 99, 105, and 115.

First, the dispatch criteria. This is critical to the success of the City's mental health crisis response model. It tells the Bureau of Emergency Communications, or BOEC, when to dispatch an officer with enhanced crisis intervention training to a 911 call involving a mental health crisis.

We heard that some people are worried that police are first responders. They respond to calls for service. And when there is a mental health crisis component to that call, the United States believes that these officers tend to get the best results. They have the extra training, and that's what the program is designed to do.

The evidence shows that these ECIT officers typically

get positive results both in terms of resolving calls without using force and in connecting people in crisis with medical services rather than taking them to jail. It doesn't mean that non-ECIT officers resort to force more often or utterly fail to connect people with services. Over five months of data in 2017, PPB officers had nearly 9,000 encounters with a person experiencing actual or perceived mental illness and just 22 of those 9,000 involved the use of force. None of those 22 cases were found to be unjustified. This is the heart of the settlement agreement.

A few points bear mention about these ECIT officers. First, they're a specially trained group. Whereas, all PPB officers receive 40 hours of crisis intervention training, ECIT officers receive an additional 40 hours as well as annual refresher training. We've reviewed these trainings. I've sat in them personally, and they are of high quality.

Also, ECIT officers are a volunteer group that, in addition to their normal patrol duties, take on the extra responsibility of addressing certain mental health crisis situations. This is by design, and it's been no barrier to effectiveness.

While the agreement imposed a goal of 60 to 80 ECIT officers, the Bureau has nearly twice that, with 118.

Returning to the dispatch criteria, the City has contextualized its crisis intervention approach by triaging

mental health crisis calls to directly dispatch ECIT officers to those calls that pose a relatively greater risk of harm to the subject or to others. The relevant PPB Directive is 850.20, and BOEC dispatch protocols codify the triage approach. We've conditionally approved the policy pending evaluation of the dispatch criteria and practice.

As of last year BOEC would dispatch ECIT officers to six types of mental health crisis calls. One, upon the request of a citizen; two, upon the request of a responding officer; three, when the subject is violent; four, when the subject has a weapon; five, when the subject is threatening suicide; and, six, when the call is from a residential mental health facility.

I want to take a moment to note that the request provisions of Section I and Section II could, in practice, create an unlimited set of calls for these specialist officers to respond to. And the public should really know if you want an ECIT officer to respond to your 911 mental health crisis call, you just need to ask.

THE COURT: So what should the public who calls 911 ask for?

MR. HAGER: An ECIT officer.

THE COURT: They can ask for an ECIT, but is there another way -- I mean, I don't mean to be too casual about this, but what else should they say if they can't think of and

can't recall the letters E-C-I-T that would maximize the likelihood that a dispatch will send an ECIT-trained officer?

MR. HAGER: Describing the situation and saying,

"This person appears to be having a mental health crisis, and I
would like someone with specialized training."

THE COURT: Thank you.

MR. HAGER: The terminology is not necessary. And BOEC dispatchers are trained on that as well.

The data we reviewed from 2017 showed us that ECIT officers could be dispatched to more types of crisis calls and more directly by BOEC rather than by an officer's request.

Because we expect better outcomes from ECIT officers, the United States saw value in expanding the BOEC dispatch criteria. The City engaged with us and they engaged with the COCL over several months and many meetings this year and last year and, ultimately, the City implemented expanded ECIT dispatch criteria effective as of April 1 that includes a seventh category, a broader category, when, quote, the subject behavior is escalating the risk of harm of self to self or others.

Time will tell how that how BOEC dispatchers operationalize that new criterion, and we will evaluate the City's current approach when the data becomes available, and we expect that data to be available on a quarterly basis.

The second issue I mentioned was systemic quality

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assurance. The United States believes that fundamental to the effectiveness of the City's model is a quality assurance program that will collect and analyze data on an ongoing basis and make adjustments as necessary. That effort should cover both dispatch and outcome data generated by both BOEC and the Bureau, PPB.

The City has established such a program supported by capable data analysts and input from the BHU advisory committee. This program is designed to outlast the life of the settlement agreement, and we're encouraged by that.

Data collection has proven challenging, complicated by the various bureaus involved, by the different methods that have been deployed over time, and by the guidance they've received. However, the City has chartered a path forward with a mental health template for PPB officers and revised training for BOEC dispatchers. And we look forward to evaluating the City's implementation of its quality assurance program over the coming months.

The last topic I'll discuss is Section IX. Community Engagement. By the 2016 status conference, it was apparent that the agreement's framework for community engagement was not achieving its intended purpose; in fact, it was arguably having the opposite effect, exacerbating distrust between the City and its citizens.

In 2017, the City developed and proposed a new

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framework. The United States supports the Portland Committee on Community-Engaged Policing and ask Your Honor to allow it to launch by either approving the stipulated amendment or by provisionally stipulating, as we discussed earlier.

A new framework is not a lesser framework. The destination remains the same. Only the vehicle has changed. In many respects, we believe PCCEP improves on the original framework, as the parties discussed this morning.

Through it all, we will monitor the City's community engagement to ensure effective implementation, whatever its name. While the City engaged in a good faith effort to establish a workable new frame of community engagement and made other outreach efforts that bear mention, to that end, the City and the Bureau took meaningful steps in compliance with paragraphs 146 to 150. The work is not done. But significant among those steps were the city auditor's recently released recommendations regarding bias-free policing.

The United States understands that the mayor and the chief have pledged to implement the auditor's recommendation and will track their action.

Last year the City also -- or this year the City also launched a monthly public forum to discuss issues related to the settlement agreement. It's proven a meaningful effort of community engagement and pending the Court's approval of the stipulated amendments.

Your Honor, in sum, the United States is encouraged 1 2 by the City's progress. Our encouragement isn't intended to 3 downplay the significant work to be done, particularly in the 4 areas of deescalation, accountability, and community 5 engagement; but we're confident that the City's leadership will 6 continue to collaborate with the parties and the COCL to achieve the goals of the settlement agreement. That concludes 7 my presentation, and I'm happy to answer any other questions 8 the Court has. 9 10 THE COURT: I do have one area of questioning. Thank you, Mr. Hager. 11 Who funds the Unity Center for Behavioral Health? 12 13 MR. HAGER: It's funded by a consortium of partners, 14 is my understanding, from private donors as well as various hospitals around the city. Governmental entities have also 15 16 contributed to the fund. 17 THE COURT: Does the United States have a position? 18 Does the plaintiff in the case have a position on whether it's 19 sufficiently funded? 20 MR. HAGER: We do not have a position at this time. 21 THE COURT: We'll talk more about that. MR. HAGER: Thank you. 22 23 THE COURT: I would like -- I am curious as to the 24 United States' position on that issue.

Okay. Anything further from the United States at

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this time?

All right. Thank you. From the City, Ms. Reeve.

MS. REEVE: Thank you, Your Honor. First of all,
Your Honor, if I may, I would like to respond to your earlier
question about whether the settlement agreement amendments were
available and where they were available.

They were posted on the -- well, initially posted with the audit -- on the auditor's website with the council agenda. They then remain available long-term under the City's eFile system. They were also posted on the COCL website as well as on the PPB website, and I did check with some of the press here and, as I thought I recalled, Oregon Live had also and The Oregonian had written stories and Oregon Live had linked to them.

THE COURT: Thank you.

MS. REEVE: To start my status conference update, the City wants to thank the United States Department of Justice for their thorough compliance assessment, and I likewise want to thank the COCL team, who you will be hearing from next, for all the work they have done assessing they City's progress and providing technical assistance over the last year.

We also appreciated the COCL's presentation at the town hall last night. That was one of the monthly meetings that Mr. Hager mentioned. The first half was the COCL's presentation, and the second half was kind of a community

forum.

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The City is gratified that both the DOJ and COCL teams have continued to support the City's compliance efforts with robust technical assistance. We really would not be able to be where we are and to have made the changes we've made without that.

We're also grateful for the recognition that the DOJ has given us of the significant progress that we've made towards full compliance over the past year. And we acknowledge that work remains to be done, particularly with regard to how we engage with our community. That is reflected in much of the public testimony that we have heard, and really no one is disputing that we have work to do in that area.

Nonetheless, we have made real strides in this regard since the last status conference. I would just like to start and mention that Mayor Wheeler, in the first -- in the many years I've been with the City, very, very actively involved the public in selecting our new chief of police, not so new anymore, but Chief Danielle Outlaw, who, as we know, is here with us today.

Chief Outlaw has made it clear that engaging with and being responsive to and accountable to the community is essential to PPB's mission to protect and serve all Portlanders.

Given the very thorough assessments and reporting,

we've already heard from the DOJ team, and we're going to hear from the COCL team. I'm not going to go through our compliance efforts paragraph by paragraph, and we do accept the DOJ's compliance report for that purpose.

I would like to briefly discuss the City's progress in a few key areas over this past year or so, as well as some of the steps that we are now taking and will be continuing to take in the coming year to achieve full compliance under the settlement agreement.

And because of the importance of community engagement in achieving compliance with the spirit as well as the letter of the settlement agreement, I want to start with the last section of the settlement agreement, Section IX, first.

Section IX related to community engagement and creation of the community oversight board, what we've all referred to as at COAB. I would be remiss if I did not start my discussion of this topic by thanking the Albina Ministerial Alliance Coalition for Justice and Police Reform for their commitment, their long-term commitment, to ensuring that the goals and objectives of the settlement agreement, and particularly the community engagement objectives, but, frankly, all of the objectives, are not only maintained but enhanced.

As we all know and as was discussed extensively last year when we were here before the Court, for a variety of reasons, the original community board faced challenges --

THE COURT: I think it was 2016. I don't think we met in 2017.

MS. REEVE: Well, as we discussed at the last status conference.

THE COURT: Okay.

MS. REEVE: The original community board faced challenges to its effectiveness. Many of them have been attributed to the City.

The City has taken those to heart, as we have looked for a path forward. Over the past 18 months or so, we have worked with our partners, including the Albina Ministerial Alliance Coalition, to -- and we've worked diligently to craft a plan for a successor body that will achieve the core objectives of the community engagement provisions of the settlement agreement.

And I just want to say that we -- we certainly have not agreed with AMAC on everything, and we certainly don't agree with AMAC on everything. But very sincerely, AMAC's committed advocacy has pushed the City to go farther than it originally proposed to go, and it has resulted in an improved plan for the PCCEP that will have all of the authority of the COAB, with greater independent autonomy and resources.

Under the amendments we've heard discussed this morning, and I'm just going to touch briefly, and I may skip some of what I prepared because I don't want to be repetitious,

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but the PCCEP will have the ability to present its own procedures, to select its own chair, to determine the focus of its own work, including oversight of the settlement agreement. And once the settlement agreement is concluded, continuing oversight work for PPB. And should it choose to do so, the ability to choose its own name.

And I'm going to highlight just a few key points about the PCCEP and then, perhaps more importantly, identify some of the steps that have already been taken to lay the groundwork.

As I mentioned, like the COAB, PCCEP will be tasked with independently assessing the settlement agreement and, as we've already heard, the City has reaffirmed its commitment.

The Mayor has reaffirmed his commitment to that.

And unlike the COAB, as we've mentioned, the oversight function will endure. And that is one of the principal benefits to the new structure is that because of where we are in the process and because we all recognize at this point the importance of community oversight, the -- the intention is and the board is being set up in such a way that it will endure even when DOJ is no longer here serving to monitor the City's performance, when the COCL is no longer assessing the City's performance, and when the Court is no longer conducting these status conferences to evaluate that.

THE COURT: Is there any legal assurance that that

will continue? For example, if we have a new mayoral administration with new priorities, then what would stop that new mayor from discontinuing that?

MS. REEVE: Your Honor, the PCCEP has been approved and set up by the City Council. So I believe it would take an action of the full City Council to discontinue it.

THE COURT: Thanks.

MS. REEVE: And beyond that, it is -- it's really not possible for a current City Council to bind future city councils in perpetuity. But I think it would take the whole council and not just the mayor to -- to do away with the PCCEP, if you will.

THE COURT: Thank you.

MS. REEVE: PCCEP will also have an authority that the COAB did not have to recommend police directives for special off-cycle review, off-schedule review, and will have authority to make policy recommendations on PPB policies on key areas of concerns, specifically including constitutional policing, use of force, interactions with people experiencing mental illness, complaint investigations, and racial justice, and there's been much discussion about the open meeting versus not open meeting. Under the requirements of the plan, PCCEP is required to hold the majority of its meetings as public meetings. It must hold town halls and roundtables at least quarterly, and those must be open to the public. In addition,

it is directed to hold at least -- to hold, at a minimum, two monthly meetings, at least one of which must being open to the public.

All PCCEP meetings may be open to the public if PCCEP chooses to operate in that fashion. One thing that the City heard robustly from the community, including the members of the COAB, is that this body should be more self-determinative. It should have greater ability and independence to set its own agenda and its own processes, and this is one example of that.

PCCEP will appear before this Court at future annual status conferences or any other status conferences that are held to report on its assessment of the City's progress for achieving the goals of the settlement agreement.

And PCCEP is already receive training and administrator -- well, not training, but PCCEP is already getting PCCEP set up. It's already -- there's already a staff member assigned to that, as well as members of the Mayor's staff who are working on that.

And so I -- I want to talk a little bit about the work that the City is already doing to get the PCCEP set up because we're very well aware of the gap in community engagement and in a formal community engagement process that we have, as has been mentioned many times today.

Obviously, the City couldn't seat the PCCEP and begin holding PCCEP meetings until the settlement agreement

amendments are legally operative. We, nonetheless, began working to lay the foundation needed to make the PCCEP successful.

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As I mentioned, we assigned the project manager for the PCCEP who is very actively working now to get that framework in place. We have instituted monthly community forums on policing of public safety and those will continue until the PCCEP is up and running and holding public meetings. The PCCEP Selection Committee, which is comprised of five community members, one selected by each council office, has been seated and has advised on the development of the PCCEP selection criteria, the job description, and the application.

The application prospective PCCEP members will actually go live tomorrow, Friday, April 20th, and will be available on the City's website to download and in city hall offices in hard copy. An evaluation committee compromised of community members has selected two organizations to serve as facilitators to support the establishment and development of the PCCEP.

The facilitators -- and this was just announced earlier this week -- are training for transformation an Oregon certified minority business enterprise and urging small business that specializes in equity-focused community building between law enforcement and diverse residents they serve and the Brad Taylor Group, an Oregon certified emerging small

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business, specializing in developing communication strategies with a focus on effective and compassionate communications identified and to overcome differences in order to achieve shared outcomes and goals.

Over the next few weeks, assuming that we are able to move forward, there will be volunteer presentations about the opportunity to serve on the PCCEP. An application process will be explained at numerous community organization meetings with a focus on mental health, community, and on cultural organizations.

There will also be several informational sessions at geographically diverse locations within the city. The City will be communicating broadly with at least 85 community partners and organizations and many media outlets to request their help in promoting information about this application opportunity.

Applications for the PCCEP will be due by June 1, with the goal of seating the PCCEP by August 2018.

So I now would like to shift to other areas of the settlement agreement and very briefly highlight some of the work the City has done over the past year as well as some of the work the City will be undertaking in the near future.

With regard to the Use-of-Force section, Section III of the settlement agreement, as has been mentioned, the City, DOJ, and COCL have reached agreement on a wholesale revision of

PPB's use-of-force policies, including Directive 1010, and council directed the adoption of Directive 1010.10, governing the use-of-force investigations.

That's very unusual, but council felt extremely strongly about the importance of prompt administrative investigations, particularly given the feedback it heard from the community, and balanced that against the risk we've also heard, particularly given Oregon law, of potentially interfering with the district attorney's ability to criminally prosecute should that be warranted.

As a result of that, the Bureau worked closely and the City worked closely with the District Attorney, the United States Attorney, and the Bureau to draft standard operating procedures that build a robust wall between the criminal investigation and the administrative investigation and has -- as has been mentioned, that does -- in order to ensure that accountability process, it does preclude the City from sharing information about an officer-involved shooting as promptly as the City would otherwise do.

As we also heard, the City provided additional training regarding Tasers throughout 2017 and changed the battery on the Taser to address the recycling problem.

And in response to technical assistance from both Department of Justice and the COCL, and we heard about this, and at the direction of Chief Outlaw, the City looked at a

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number of forms of deescalation training and selected the Police Executive Research Forum, or PERF, to come to town early next month to provide deescalation training to a large group of PPB officers and supervisors who will then serve as trainers within the Bureau. And all -- the training for all officers will begin in May.

All PPB uses of force, including lower-level uses of force, including resist of handcuffing, are now subject to a comprehensive review.

With regard to the Training section, the Section

IV -- I've already mentioned some training things under Use of

Force, but in addition, PPB provided equity training to all of

its officers in 2017 and implicit bias training, which will be

a significant chunk of in-service training, will be provided to

all officers in 2018 beginning next month.

The supervisors training for spring 2018 will cover a number of areas of concern that have been identified by the Department of Justice.

PPB has implemented a new training records management system that allows the Bureau to better track who has received what training and when that has occurred. And the training division has worked to integrate the new policies adopted, for example the four suite of policies under the settlement agreement, into the training that the Bureau is providing.

With regard to Section V, Community-Based Mental

Health Services, a new transport protocol was implemented with AMR, the ambulance service, so that people who are transported to the hospital on the mental health hold are now transported by ambulance to avoid having to go to the hospital in the back of a caged police car.

The City -- and the City is continuing to work with the Unity Center on the issues that have arisen. It's a new model and a new facility in the city, and there are issues that have -- have arisen as we have heard alluded to today.

THE COURT: If I can interrupt there and ask two issues about the Unity Center. Number one, does the City know whether or not there is data accessible that can tell us the number of people that are brought to or transported to the Unity Center, how many of them are then transported to jail?

MS. REEVE: I don't know, Your Honor, but I can certainly find that out and get that information to you.

THE COURT: Very good.

And I'll ask you the same question that I asked the United States. Does the City have a position on whether or not the Unity Center is sufficiently funded to do its mission?

MS. REEVE: The City may have a position, Your Honor.

As I stand here today, I don't know if the City has a position.

I'm also happy to ascertain that and report back.

THE COURT: Thank you.

MS. REEVE: Okay. We talked some about the City's

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mental health response model, including crisis intervention.

And as has been mentioned, the City conducted a fairly extensively evaluation, and it was the first evaluation of this type of its mental health response system and identified a couple of things. One was that there were -- having done this for the very first time, we identified some better ways to collect and track the data going forward, and that has already been implemented. In particular, PPB and BOEC have now implemented one call type and are going to be cooperating with each other to share the necessary information for BOEC to code calls as ECIT calls, and that will be the way that we will -- that both bureaus will track that data. And that will allow for more consistent measurement and evaluation of overall mental health response and specifically utilization of the

And as you heard, the COCL and DOJ both provided technical assistance that it appeared that the City has the capacity to expand ECIT dispatch and that it would be beneficial to do so, and we have very recently, as of April 1st, implemented and expanded dispatch protocol and trained the BOEC dispatchers, and we will be checking, obviously, and tracking that data. We will be working with the COCL team to determine the best way to monitor and evaluate the data from that expansion and we will be working with DOJ and COCL to determine if it's been effective to achieve the

Enhanced Crisis Intervention Team, what we refer to as ECIT.

objections we're trying to achieve or if another expansion should be considered.

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The City will also make any needed updates to

Directive 850.20, if necessary, of it's -- to conform to this

dispatch expansion at the time of the universal review, and we

have also implemented new protocols for data sharing with the

Multnomah County Crisis Line and other system partners.

With regard to the Section VII, which is the Employee Information System, we're continuing to work to institute better internal accountability systems to increase compliance with the settlement agreement requirements in this arena.

We've created a methodology, as you've heard explained by the DOJ, because of the way our officers often work with multiple supervisors on kind of a rolling basis. The EIS system wasn't providing the best tool for analyzing supervisor and team level data for risk management, and so we've created another methodology to do that. We'll be evaluating how that works.

And supervisor training in spring of 2018 will specifically include a class for our supervisors on use of EIS.

And, finally, the PPB auditors and PPB has really -one of the ways the settlement agreement, I think, has very
much improved the Bureau is that we have a great group of
dedicated auditors now at the Bureau who are able to analyze
data and really do that feedback so that it becomes a learning

organization and can continue to improve its own performance, and their work is really quite impressive.

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They're evaluating longitudinal data now to determine the appropriate thresholds for alerts. What we realized is that if you were alerting too often -- I don't know if you've ever been in the hospital. I had to be in the hospital last year, and my IV was, like, going off every 30 seconds. And they just ignore it because all of the IV, you know, alarms going off. Your little hose gets kinked. And it was sort of like that with the EIS system. It was alerting so often that it starts to be background noise. So we're looking to set the appropriate threshold for those alerts so that they're meaningful and that they actually inform supervisor decisions and officer performance.

And, finally, with regard to Section VIII, Officer
Accountability, with the settlement agreement, if and when the
settlement agreement amendments become effective, CRC will be
exempted from the 180-day time limit for investigations, which
is something that has long been advocated for.

The suite of accountability directives that PPB uses, that's another suite that was reviewed and approved. And as has been alluded to, we have hired outside trainers to work jointly with IPR investigators and PPA -- I mean, excuse me -- IA investigators to -- to make sure that they are following the same standards and the same processes and that those two tracks

mirrored each other.

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And, in addition, the investigating body, whether that's IPR, Independent Police Review, or Internal Affairs, whoever conducts that investigation now does not only the fact-finding but they make initial recommended finding and then sends those to the Responsibility Unit manager. Previously just factual findings went, but there was no recommended finding in policy or out of policy.

We've talked about that the timing of this investigations are being monitored, a huge change in the accountability system and something that the City has sought for quite some time is the implementation of directed 1010.10 and the prompt interview of officers after an officer-involved shooting.

The City and PPA are working closely to get the final details in place on the system for stipulated discipline for officers. And it's good to hear of the desire to have that tracked in the data. That certainly seems reasonable. And the chief has implanted new risk management meetings to ensure greater accountability within the organization.

So, in closing, it's a lot of information, and the City really appreciates the opportunity to come before the Court to provide an update on the status of its compliance efforts. The City remains committed to full compliance with the terms of the settlement agreement. We do believe there's

been very significant progress over the past year, and, in fact, over the past 12 to 18 months there's been a real gain in momentum.

We want to thank all of our partners in these efforts, including the Civil Rights Division, the U.S.

Attorney's Office for the District of Oregon, the COCL team,

AMAC, and the other community members and advocates for working with the City to make the City and PPB better.

Thank you.

THE COURT: Thank you, Ms. Reeve. It's very informative.

Let's turn now to the Portland Police Association for any comments that they -- they may wish to give on the status of the settlement agreement.

Mr. Karia.

MR. KARIA: Thank you, sir. I will be very brief.

Actually, nothing to add beyond very substantive comments that the United States and the City have provided to this Court. I do want to pause, though, and take a moment to commend the nearly 1,000 Portland police officers who are also PPA members who have worked diligently and in good faith to enact the changes set forth in the settlement agreement.

Thank you.

THE COURT: Thank you, Mr. Karia.

Ms. Albies, what is your preference? Would you

prefer to give me the AMAC's position now or after a ten-minute recess?

MS. ALBIES: Let's take about a ten-minute recess. I think we'll have about 20 minutes of --

THE COURT: Okay. That will be fine.

In a moment or two we'll take a ten-minute recess, and then we'll come back with a status report from the Albina Ministerial Alliance Coalition for Justice and Police Reform, followed by a presentation from the COCL.

Let me also ask counsel two things to think about during this recess. If I go in the direction urged by Mr. Geissler earlier of giving final approval to a number of the items in the proposed amendments but reserving final decision on the PCCEP portions and only giving that provisional or conditional approval, I was thinking I would like to have a hearing on that issue the week of October 1st through the 5th. Either Monday or Tuesday, the 1st or the 2nd, or that Thursday or Friday, the 4th or the 5th. I'm wide open, I believe. If it is going to be Wednesday, I'm only open in the afternoon. Not in the morning.

I would envision taking -- hearing from the parties in terms of how the PCCEP provisions are going, as well as anything else you wish to report, and also hearing from the public in terms of whether they have any views on how the PCCEP process is going, as well as anything else that anyone wishes

to say.

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So would you all check your calendars and let me know whether sometime that week of October 1st through the 5th might work for counsel.

Secondly for you to think about, I know that there's a request -- it's not part of a written motion, but I know it's an oral request for some type of standing order of reference to the Ninth Circuit mediator. I'm not that comfortable with that because the Ninth Circuit mediator is for when matters are before the Ninth Circuit.

District -- District of Oregon has its own mediation program. To the extent that you don't need a specific order from the District Court to get back before a Ninth Circuit mediator, well, fine. Okay. Then why should I give it?

To the extent that there is some reference order that I should give when a case is not currently on appeal, I'm not aware of that. I also don't see any problem generally with parties getting together if they have a dispute and either working it out among themselves and/or going to find a mediator that they can all agree upon, but I do have some concerns about the way the Ninth Circuit mediator was used in 2017 as discussed in the AMAC's letter of October 20, 2017, and how it effectively precluded comment and participation by the public, as described in the AMAC's letter, Ms. Chambers' letter, of October 20th.

I don't want to contribute to that, so I guess my question is, "Do you really need a standing order from me, a standing order of reference from me? Number one, I don't think so; number two, I'm not quite sure I'm authorized to do that; and, number three, I'm a little bit concerned about maybe some of the unintended consequences of doing that.

But to the extent you want to be heard later on that today, I appreciate your views.

All right. A ten-minute recess.

(Recess taken.)

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(Afternoon session; open court; proceedings resumed:)

THE COURT: Good afternoon. Ms. Alibies, the floor
is yours, or it will be as soon as everyone sits down.

MS. ALBIES: Your Honor, I wanted to make a brief correction for the record. Earlier I stated that we had just received the City's SOPs that were submitted as part of a declaration, I think yesterday. The first time I read them was yesterday. I do believe the City sent them to us a day or two before that, just to be clear.

So as part of the AMAC's presentation for the status conference, as we've heard through much of this morning, the AMAC has concerns with implementation of the settlement agreement since the last status conference, particularly with respect to community engagement and with use of force.

While the compliance team has deemed the City in substantial compliance with many areas of the agreement, the AMAC's focus has been on community engagement. Because there has been little to no community engagement in the oversight and reform process since the City dismissed the COAB last January, we've outlined, and Dr. Bethel and Dr. Haines will speak in more detail about some of the work the AMAC has been engaged in on that matter.

The AMAC is also concerned about the City's use of the word "community policing," with no real plan in place, as we know, to define what that looks like. We are encouraged to

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hear that the Bureau has gone through equity training and implicit bias training, because, as we know, for years the data that the Bureau has been collecting shows that there are disparities in stops and searches, particularly of African-American members of our community.

The hope is that this type of training will reduce those types of disparities. The impact is not just with stops and searches, but it continues throughout the criminal legal system to disparities, not only in policing, but in incarceration rates as well. That starts somewhere, and we are encouraged that there are steps taken to name those and actively address those issues.

Last year, the AMAC acted when the City tried to implement this use-of-force policy that we thought would greatly reduce officer accountability, and the AMAC has profound concerns about the effectiveness of some of the training and settlement agreement provisions regarding use of force when it comes to use-of-force issues and harming and killing of community members that we continue to see in our community.

To further elaborate on the work that the AMAC has been conducting since our last status conference, I will turn it over to Dr. Bethel and then to Dr. Haines.

THE COURT: Thank you.

Dr. Bethel.

DR. BETHEL: Your Honor, in the absence of the COAB, the AMAC has worked hard to get another board in place and has held a number of community forums to keep the community informed with developments of the settlement agreement.

Briefly, the AMAC met or engaged with the City, the PPA, and the DOJ regarding community oversight over 20 times since November of 2016. The AMAC has also held several rallies in support of police accountability, proposed the delay of implementation of the settlement agreement, and engaged in the Ninth Circuit's mediation process, though invited in at the late stages, resulting in intangible improvements to the proposals being considered today.

The specifics of the AMAC's advocacy is set forth in our July 2017 status update to this Court in Docket 153, which would be 2016. The AMAC also has held two community forums to provide information to the community and to solicit input from community members about the settlement agreement in the absence of any oversight body after the City dissolved the COAB.

In February of this year, the City began hosting such forums as well. Without input or collaboration with AMAC, AMAC is disappointed that the diligent work that it performed to try to craft the new COAB was made confidential by the City and did not incorporate input from the community until the proposal was submitted to City Council.

In the last year we've heard the Bureau talk about

community policing as a solution to relations between the Bureau and community members. AMAC is concerned that the Bureau has not defined what "community policing" means nor articulated a transparent plan for how it will be implemented. Community policing, when done properly, provides an opportunity to make our community safer. However, historically it has been used as a mechanism to provide increased surveillance in the neighborhoods, where people of color and poor people live.

We know, based on the Portland Police Bureau's most recent traffic stop data, it shows the alarming disproportionate rate of stops, searches, and seizures of African-Americans in this city continues despite African-Americans being less likely to have illegal contraband when searched than their white counterparts. We know that about 64 percent of the gang enforcement team's stops are African-Americans.

As we deal with the most recent city auditor office's report, community trust in police is extremely low, especially among the African-American community. That trust will continue to erode, so long as the City acts in ways that breach that trust, such as claiming the Bureau eliminated its controversial list of suspected gang members while in fact keeping a second secret list. As AMAC has said many times before, we strongly believe that if the Bureau wants to build trust in Portland's communities, it must be transparent and take accountability for

its actions.

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For these reasons, we have continually called for an independent prosecutor and investigator for the Portland Police Bureau's deadly force incidents and for strengthening the IRP and the CRC. Due to the multiple breaches of trust, the City and the Portland Police Bureau must earn the community's trust, not by talk, but by action.

I want to also reiterate that we are still committed that for every citizen of Portland, that they be safe, including officers; that they go home safe; and that all citizens can live in safety.

At this time I will turn it over to Dr. LeRoy Haines.

THE COURT: Thank you, Dr. Bethel.

Hello, again, Dr. Haines.

DR. HAINES: Thank you again.

Judge Michael, in continuation, AMAC is -- the City's initial position on officers' investigation, the City negotiated a new police union contract out of the cycle to eliminate the 48-hour rule in exchange for millions of dollars to the Bureau and then later, with encouragement of the District Attorney, proposed a deadly force directive, which will allow officers to remain silent until after any criminal investigation into their conduct was completed much longer than the 48 hours.

Fortunately, AMAC called attention to this issue and

was able to activate the community and provide legal analysts to demand that investigation of officers are conducted promptly after an officer-involved incident.

The recent shooting of John Elifritz by seven

Portland police officers and a Multnomah County sheriff deputy

cause AMAC great concern about the Bureau's response to a

mental health crisis.

Mr. Elifritz's encounter earlier the day of the shooting showed that the officers should have known that he was having a mental health crisis. The venue of the shooting should have made known the escalation technique used by the Bureau. This makes AMAC believe that the training and policy brought into the settlement agreement are not as effective as they should be.

I want to mention, Judge Michael, that there is a disconnect between the training and the policy and the actual implementation on the street, and I believe that this is because of a lack of accountability beginning on that sergeant level. If the patrol officer is not held accountable by the sergeant for violation of policy and training, it is just nonsense to have their training and policy and not have it implemented.

So this is a big issue that AMAC believes in. As the witnesses from the community have come up, yes, you can have the best training in the world and the best policy, but if it

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is not implemented on a practical level, then there is some major issues there.

After the death of James Chasse in 2006, reinforced by the settlement agreement, every officer is supposed to be trained in deescalation and resolving incidents involving mental health crisis. We are reminded how quickly officers with enhanced crisis intervention training resorted to force in an encounter with a teenager by the name of Thai Garule in 2014, where at the very status conference to address the patterns and practices of excessive force, the DOJ found in the extensive review of the Portland police practices and history.

If a supervisor in the case of John Elifritz did create a plan and relied more on force than on deescalation, it demonstrates no accountability to the concept of deescalation. The deescalation practice is not reflected by the eight officers firing their guns at the same time.

AMAC is also concerned about the City delaying releasing the officers' names almost two days beyond the 24 hours mandated by the directive passed by the City Council last year.

The officers' accentuated claims of threats against the officers' names undermine the notion of transparency.

There is always an issue of double standard -- a double standard of putting the victim's name out and his whole profile of what he has done since he came out of his mother's womb and

the officers and their names. This is a double standard, and we have been bringing this issue up ever since Kendra James's case.

Continuing on, AMAC, after being concerned with this issue of the release of officers' names, AMAC recognized that one of the officers also fired multiple times at Keaton Otis who was killed roughly eight years ago at a traffic stop by Officer Andrew Polas and two other officers.

AMAC has been asking for years that officers be held accountable for the killings of the community members, including by suggestion an independent prosecutor be established when officer-involved shootings take place.

It was made clear late last year on the 48-hour rule that the Multnomah District Attorney and the citizens of Portland have significant differences on how to conduct an independent investigation.

Also, in addition, Judge Michael, the group OIR, in recognition that grand jury proceedings are inextricably linked to the Bureau's investigation and review raises concerns about the highly prejudicial evidence the District Attorney presents to the grand jury in an officer-involved shooting case. It appears that the evidence sometimes is designed to poison the jury against making true accountability, if possible, and oversight to take place.

Finally, in conclusion, AMAC is deeply concerned

about the effectiveness of the implementation, even with the amendments to this settlement agreement. We have been committed, Judge Michael, for over twelve years, working every week, putting in volunteer labor to change and to create a moral Portland Police Bureau that would be recognized by all of the citizens and that would apply not a double standard, but one standard to the citizens of Portland. Thank you very much.

THE COURT: Thank you very much, Dr. Haines.

Ms. Albies, is there anything further from the AMAC?

MS. ALBIES: Nothing further, Your Honor. Thank you.

THE COURT: At this time I would like to hear from the CRCO, Dr. Rosenbaum, and whoever else you wish to join you.

Welcome, Dr. Rosenbaum.

DR. ROSENBAUM: Thank you, Your Honor. May it please the Court, I am Dennis Rosenbaum, Compliance Officer and Community Liaison. I hopefully will not interrupt too much with this sore throat that I have.

Given that we were the focus of attention this morning, I just want to clarify a couple of facts. The COCL team, which includes both women and people of color, lives largely outside the state of Oregon in four different states. We are totally independent of the City, and I feel that we have been -- and of DOJ -- and I feel we have been able to do our work in an unbiased manner because of that.

Just to clarify a couple of other facts, we are not

the monitor. The Department of Justice is the monitor in this case. I'm also not an attorney. My Ph.D. is in psychology. I am a psychologist, who has devoted most of my life to researching and advocacy for the role of community in public safety. I have written books about that, and the role of community policing -- and also racism and policing and profiling. I have written guite a bit about that.

So I accepted this role to help Portland, nothing else. Having been a tenured professor for 30 years at a major university, I didn't need to do this, but I was just trying to be helpful.

The COCL team also does not base its assessment -- I think as I said before -- on single incidents, as tragic as they are. We try to take a scientific approach where we look at organizational behavior and individual behavior over time and look for patterns in that.

I do also want to say that we have had -- this has not been an easy road. We have had many, many battles over the last three and a half years with the City, with the PPB, even some with DOJ, because reform is not an easy process. There are a lot of bumps in the road.

But I'm here to say that I am pleased to report that the City, Your Honor, and the Police Bureau has made significant process towards compliance with the terms of the settlement agreement since we last presented before you in

October of 2016.

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I also want to say that I think the pace of change has increased pretty rapidly under the new administration under the new chief of police. And so that, to me, is a good sign.

I am going to give a brief overview of some of the areas. Some you of them you have heard already. I apologize.

I will be brief. Then Dr. Christoff on our team will present the mental health component of the settlement agreement and describe our recent report that we put out on April 2nd.

First of all, use of force, Section III. The City and the Bureau have made considerable progress, in our opinion. The Bureau has made all these changes to policy related to force and force reporting and force avoidance. As we note in our report, the Bureau has worked closely with DOJ and with us and even input from community members to revise those directives over many months. Some of those directives with the COAB, I don't know to the extent to which they were incorporated, but I know that some of those recommendations were definitely listened to.

However, translating policy into practice, including training the policy and monitoring officers' performance in the field still requires steps from the Police Bureau in some areas. There is work yet to be done.

Compliance with the force requirements of the settlement agreement includes monitoring use-of-force

incidents. The Bureau has developed this two-phase force audit program. We worked with them extensively on that. Phase 1, conducted by the Bureau analysts, is to determine whether force reports are complete, accurate -- as completed by officers -- and reviewed by supervisors in the chain of command. These audits, we would argue, have been successful at identifying deficiencies in these reports at the organizational and precinct level, and the Bureau has taken some corrective action on that.

The Phase 2 audit seeks to establish a review of force incidents to determine if the officers' actions were within policy, constitutional, and represented good policing in general.

Our initial review of this Phase 2 audit process indicates that it does seem capable of producing some useful results, but it is too early to know for sure.

Our evaluation is necessary to come -post-evaluation, we need to do over the next few months to see
if it is a valid process or not. The Bureau has also
demonstrated the ability to utilize force data and force audits
results to identify officers and increasing trend and provide
feedback to unit commanders, supervisors, and the training
division. However, as we note in our report, a formal feedback
system has yet to be fully implemented.

Turning to training for a moment, Your Honor, we

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can't emphasize enough that good training is critical for achieving and sustaining police reform. I think that has been discussed a bit here today. In the settlement agreement, "effective training" is defined as identifying areas where officers meet the training through needs assessment, developing high-quality training, introducing a valid -- delivering that high-quality training and introducing a valid system to evaluate it and to audit that training and keep good records of it.

The Bureau has made good strides toward developing a system of training evaluation. We worked really hard with them on multiple methods of doing that. I think the content and delivery of training itself is arguably the most important component, and that has received mixed reviews from us, especially the Bureau's in-service training.

In 2017, the primary thrust of the 20-hour training was to train officers on specific changes to the language of the force directive 1010. For that purpose, it was well executed, in our opinion. However, we have repeatedly called upon the training division over the last couple of years to give greater attention to building verbal communication and deescalation skills, as you asked about, Your Honor, that are essential for preventing or minimizing use of force.

To date, however, the time and quality of instruction devoted to these important behaviors has been insufficient, in

our opinion. These evidence-based skills -- and I say

"evidence-based" because it is based on lots of research for

officers -- these skills include things such as remaining calm,

taking your time to listen to what the subject is saying, being

polite and respectful, showing concern or empathy for the

subject's situation and what they are facing. These are

critical skills for any law enforcement officer.

THE COURT: How does that relate to the older thinking that an officer must demonstrate control of the situation, and that oftentimes means with a firm tone? How does one balance the need to maintain control with those techniques, but also to sometimes deescalate as you've described? How do you balance that?

DR. ROSENBAUM: Well, as I was about to say here, there is a strong historical culture to support what you are saying. They are trained to do that. I think that is problematic in a lot of ways. However, there are still ways in which they need to approach the situation, assess it, determine what the risks are, where you position yourself, who are the other people that might get involved, who has weapons.

There are so many things that an officer has to do. So getting control in that sense is still important. But once you've convinced yourself that no one is at risk of dying in that moment, we need to, in my view, based on looking at this stuff for 30 years, we need to do less commanding language.

Rather than directing them, "I want you to do this; I want you to do that," listen to what people are saying, asking in a polite way, being respectful.

Because you have the authority to do it doesn't mean that it is proper to do it. Social etiquette still applies to the police. So there is this whole body of work on what he would call procedural justice that can be linked in.

afield, let me know. But I've seen in other cases, where when we are dealing with citizens and people who are on the autism spectrum, that type of command language has the counter-productive effect, at least in the cases that have come before me that have oftentimes resulted in sometimes tragic results, is this additional training incorporated in greater understanding of people in the autism spectrum?

DR. ROSENBAUM: Well, yeah, it should be. There have been some folks over at the training academy whose children have autism. So I commend the police for allowing them to come in and talk about that, just recently. And I think it applies to a lot of situations.

My argument is that the ECIT training has been quite excellent that the Bureau does, but that mentality doesn't just apply to people having a mental health crisis. When a person is stopped by a police officer, it is a very stressful thing. There is a lot of stress. People are drunk, they are high,

they are whatever. They are in altered states. They are not thinking clearly, and they don't respond to commands all that well.

Also, just the average person, as we try to communicate, all human beings want to be treated with respect and dignity. No one wants to be demeaned or talked down to in front of their friends or community group, no matter what their state of mind is.

We've learned from all the research that when the officers are listening to people rather than talking, and they're polite, they get much more respect. They get higher ratings. They are much more likely to cooperate and less likely to engage in resistance, which leads to force.

So that's the kind of stuff we're trying to communicate.

If you don't mind, I'll just continue.

THE COURT: As long as I interrupted your train of thought, I'm going to continue to do that. We talked a few years ago about body cameras and the pros and cons. We heard a little bit this morning about the pros and cons.

Do you have any views on to what extent police-worn body cameras play a role, positive or negative, in any of these particular areas? Then I'll stop interrupting you.

DR. ROSENBAUM: Well, I know that Jo Ann Hardesty this morning -- with all due respect to her, and I do agree

with her on some things. I do disagree on this. I think the evidence -- I am a social scientist, so I rely on evidence-based policing. There is a growing body of studies that do show that body cameras do cause both parties to be more civilized.

It also is -- so it will keep people from escalating into behavior, given that they are being recorded. Now, yes, you can go to YouTube and find all these unbelievable examples where it didn't, but those are extremely rare. I'm talking about studies that study all the officers at the Police Bureau and how they respond.

Generally I think it is a good thing. There are a lot of issues with it. We don't have time today to go into it with regard to managing that data and who gets access to it and when and all of that, but also one of the things I've argued is that it has enormous training implications, which is what we are talking about right now. It should be used in a positive way by supervisors to review tapes of officers, bring them in and say, "Hey, you did a great job on that traffic stop yesterday," or "Do you think you could not have thrown the driver's license at her?" So there are various ways that you can use it, which it hasn't been done yet.

THE COURT: I know the settlement agreement is silent on the issue of body cameras, but I also know from what we were talking about a few years ago that we were going in that

direction.

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Has that changed in Portland?

DR. ROSENBAUM: To be honest, I haven't stayed up on the body camera issue in Portland. I got the feeling that it was sidelined there for a while. I haven't heard much about it, nor have I asked about it lately.

THE COURT: All right. I'll stop interrupting your train of thought for a little while.

DR. ROSENBAUM: Fine. So we have argued that they need to rethink deescalation and procedural justice, to be more consistent with best practices. For example, we read a lot of force reports where deescalation has been characterized by these commands -- loud commands and warnings of impending force. "If you don't do this, I'm going to tase you."

The broader field thinks of deescalation techniques as a way of gaining voluntary compliance rather than coerced compliance, and it is not based on fear or coercion. So in the past week we have learned that the Bureau is in the process of securing outside experts who can train the instructors in deescalation. I know that Tracy, the attorney for the City, mentioned that, and I commend the Bureau and the new chief for pushing that forward. We will wait to see whether it is done well. I do respect the people. I think it should be good. They are going to spend two days just training the trainers. So I think that's a good way to have it spread throughout the

Bureau pretty fast.

Also, they are conducting in-service training that we have been suggesting. This spring, I -- we maintain it should provide greater coverage of supervisor responsibilities in force events, crowd control, vehicle pursuits, and other risky police operations. As we have noted in the past, supervisors would benefit from enhanced training on these topics, as they often set the tone for acceptable conduct in the organization, and they control the outcome of specific events at the scene of those events.

Finally, the Bureau is required to conduct a training audit to ensure that the training requirements of the settlement agreement are addressed in a reasonable manner.

That audit -- the first one was completed in December of 2017.

It was a comprehensive audit, and it provided some constructive feedback to the training division. However, we felt that some of the conclusions were not based strongly on supported evidence and some directly challenged some of our prior recommendations about pursuing evidence-based training. But generally, I think the next one hopefully will be a little more focused on the training.

EIS, as you talked about, the Employee Information System, Section VII, the Bureau has agreed to enhance that.

Again, that's about trying to identify at-risk employees, supervisors, and teams. In the past reports, as you may

remember, we've said that progress in the first two years was virtually nothing in this area. In 2017, however, the Bureau began to strengthen its EIS program by assigning new administrators and demonstrating a new commitment to data management and data analysis.

So since our first report actually in 2015, we strongly recommended the Bureau delve deeply into its own data sets in an effort to identify individuals and groups at risk of problematic force decisions and other behavior problems.

Paragraph 117.

If patterns can be identified over time and across multiple factors -- sometimes just looking at force doesn't give you enough data -- then early intervention with people is possible. It will save careers and help people and risk management and all of that.

So we are encouraged by the Bureau's preliminary work in this area. This year, they are doing some of this, and we await those results. So we are looking forward to some of that.

The Bureau has been responsive to our recommendation to document both the process around sending these alerts out to supervisors about problematic behavior and documenting the type of supervisory action taken.

We recommend that the Bureau continue to track the actions taken by supervisors, both for accountability purposes

and to build a database over time that can be used to evaluate what types of interventions are most effective for what types of behavior pattern.

THE COURT: Let me interrupt there. You mentioned accountability. We just learned from Dr. Haines that the effectiveness and success of training is also going to be dependent upon an adequate system of accountability.

Do you agree or disagree with that? What's your perception of how that is developing here?

DR. ROSENBAUM: I absolutely agree with that. I think in the end, training is one of those things that sets the stage. It hopefully gets people open to new ideas and teaches them some skills, but they have to be reinforced the next day out on the job.

First-line supervisors and their bosses are really critical to set the tone about what is appropriate. But also the Bureau has done -- I know that the new chief is into this, and I know that the Bureau has done quite a bit lately to develop these accountability systems, and so auditing these force reports and giving the feedback through to chain of command, "Hey, they are not filling these out right," or "This seems out of policy. Check with this guy and see why this happened. Also, let's get back that to the training academy, because that shouldn't happen again." That kind of stuff is going on.

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There is also the accountability that involves IPR and the independent review and all of that. I just talked about that. So absolutely it all has to be connected. This organizational behavior is all linked together -- leadership and supervision and training and accountability and all that.

For officer accountability, our monitoring focuses on two key elements of the agreement: The due process during the administrative investigation and enhanced civilian oversight.

This is a work in progress, as you know. There are several serious efforts in the City to improve accountability, including changes to the City Code regarding administrative investigations.

In addition, the Police Bureau, the City, the
Independent Police Review, DOJ, and the COCL have engaged
discussions of directive 333 to ensure that both the Police
Bureau and IPR policies are consistent. So the background for
due process or any accountability system has been laid, in our
opinion, particularly with the changes that allow investigating
entities to recommend findings.

However, we continue to see a high percentage of cases, roughly two-thirds, that exceed the 180-day timeline when the case involves a full investigation. When it doesn't, they go pretty quickly. But that can leave both officers and community members without an expeditious resolution and possibly these feelings -- the delays can lead to distrust in

the process, as you know, about how justice works and may have an impact on their perceptions on whether it is fair.

In the end, we believe that fairness is more important than timeliness. I think that's why the CRC has been freed up and all that. So those things can be in conflict. I don't think you should just blindly say that this is what it has to be.

In terms of enhanced civilian oversight, IPR, the

Independent Police Review, has dramatically increased the

number and type of cases that it has independently investigated

in the past couple of years. For example, only two cases were

independently investigated in 2014, and 2016 it was 29 cases.

Although the IPR caseload has increased, DOJ and the COCL have expressed concern about whether the IPR staff had been adequately trained to conduct investigations of the police. In response to that, IPR and the Bureau's Internal Affairs have worked together jointly to develop a training agenda. In February, there was training by an outside group. We were not that happy with that training. It got mixed reviews. It missed some things, but they responded to that. So they came back -- in fact, this week -- I think the training was yesterday. There was training this week where they filled in some of those gaps and they've done it with -- and we were very pleased with that -- the people on our team who went there.

Lastly, I just want to say a few words about community engagement; probably it's the most sensitive topic here today. Of course, the City is expected to create an enhanced system of community engagement around the settlement agreement, and the Police Bureau is also expected, as you recall, to make additional community outreach efforts to promote confidence in the Bureau and facilitate community-police relations.

In our last report we did take time to provide a detailed comparison between the Police Committee on Community Engaged Policing, PCCEP, and the original Community Oversight Advisory Board, COAB.

The City Attorney, Tracy, has already made a detailed assessment of that, and so have others. I'm not going to go into that except to say we did conclude -- and if you look at our chart, the two models were pretty comparable, and the new one incorporated a lot of the core elements of the original. It has even gone further in some ways.

I mean, the fact that a year has been lost is a whole other issue. I think if the judge -- if you -- Your Honor, if you approve this independent of them, we're happy to include that in our assessment in the future, whether we feel the City is being responsive to that.

THE COURT: And that's the direction I am going in.

I think that would be a good idea. We can talk about that this

October. One of the concerns I have obviously is: Are we going to have the same problems with the PCCEP that we had with the COAB? I think we will see how that develops.

DR. ROSENBAUM: You will have to see. Everybody has got their opinion about what went wrong the first time, and I don't want to tell my story. There is enough blame to go around to everybody. I think from those lessons hopefully we can all learn something. I hope so. I am optimistic.

So the Police Bureau has done a number of things to build police-community relations. You can go to their website and see some of the stuff they have done. One example that we think was important, the Bureau has introduced sort of a multistage policy review process to gather input from community members when revising their directives. They post them, they see input, and they post them again.

Finally, despite the dissolution of the COAB, the COCL team at least continued to seek input from community members through surveys, through town halls, through electronic comments on draft reports. If you haven't commented yet, I encourage you. You have until the end of the month, I believe. We held a town hall last night that I thought went really well with some excellent discussion and input from community members.

In the past reports -- in the meantime, trying to fill the gap of the past year, we worked with AMAC to hold

panel discussions, including community leaders on panels, and we just want to thank the AMAC for providing leadership and helping to maintain a community voice during 2017.

Now, I just want to introduce Dr. Tom Christoff, who will talk about the first quarter report on mental health responses. Then I am going to just step up and make a couple of closing comments.

THE COURT: Very good. Thank you, Dr. Rosenbaum. Welcome, Dr. Christoff.

MR. CHRISTOFF: Good afternoon, Your Honor. May it please the Court, my name is Tom Christoff with the COCL team.

I will try to be mindful of the Court's time.

THE COURT: I'm fine staying here until midnight if that's what you all want.

MR. CHRISTOFF: All right.

THE COURT: I think I just terrified most of the people here.

MR. CHRISTOFF: At the beginning of this month, we released our draft report on Sections V and VI of the settlement agreement, which evaluates the implementation of that agreement as well as the system's mental health response that are created by the implementation.

In our report we also evaluate the strength of the City's effort in implementing the agreement. So I'll now just give a brief summary of the progress that's reflected in our

1 report.

For Section V of the agreement, it lays out expectations of city partners in the improvement of community-based mental health services. For this section we assess the City's contribution and effort in this area with the understanding they are not the primary driver for community-based mental health service delivery.

For this section we believe that PPB has demonstrated a desire to work with such partners on improving mental health response. PPB either oversees or participates on a number of committees and workgroups. These include the Behavioral Health Advisory Committee, the Behavior Health Coordination Team, the Unity Transportation Work Group, and the Oregon Behavioral Health Collaborative.

PPB has also previously participated in a health share subcommittee and is currently partnering with researchers at Portland State to obtain input from mental health service delivery partners within the City.

Given their participation in such groups, the efforts of the City and PPB indicate to us that there is a high level of organizational importance and priority put into this area.

THE COURT: Let me ask you this: Predictability is a value, so I'm sure you can predict my next two questions.

MR. CHRISTOFF: Yes, sir.

THE COURT: Do you know of any way or is there any

tracking of the number of folks that get transported to the Unity Center but then later get re-transported to jail?

MR. CHRISTOFF: I apologize for somewhat repeating the comments of previous people, but at this point I don't know, and I would have to get back to the Court.

THE COURT: And I look forward to the parties working together and getting back to me on that.

Does the compliance officer, the COCL team, have any opinions on whether or not the Unity Center for Behavioral Health is adequately funded?

MR. CHRISTOFF: At this point we wouldn't be able to give a straight answer to that question, sir.

THE COURT: Thank you.

MR. CHRISTOFF: I'll now turn to Section VI of the agreement, which is crisis intervention. As noted in prior reports of ours, many of the paragraphs in this section have been substantially complied with for some time now. For other paragraphs we believe that the effort of PPB and the City within the last year have brought them into compliance with this report.

For instance, the Behavioral Health Unit now regularly manages the sharing and utilization of data to decrease law enforcement interactions. One example of this is the sharing of data with the Multnomah County Crisis Line, including all individuals referred through the BRS system, as

well as instances where delayed engagement or disengagement has occurred.

By sharing this data MCCL can provide outreach and service linkage. PPB has also used data on mental health context to inform their own organizational practices, most recently employing a strategy to make BRS referrals for persons who have been the subject of three or more mental health templates within the preceding 30 days.

We continue to believe that the work performed by the Behavior Health Unit Advisory Committee, the BHUAC, is substantially responsive to the requirements of the settlement agreement. BHUAC are representatives from city, county, and state agencies, as well as local service providers, CCOs, and advocates. Through their meetings, the BHUAC has provided numerous recommendations to the City and PPB, some of which have been incorporated; others of which have not. However, the BHUAC regularly receives feedback on such recommendations.

For all officers we believe that the training that has been received has been well developed and delivered. All officers within the Portland Police Bureau receive 40 hours of crisis response training, and also crisis response is a part of each year's annual in-service training.

ECIT officers also receive an additional 40 hours.

On top of this, ECIT officers recently went through a ten-hour refresher training, which we also feel was well delivered. In

response to Your Honor's question about persons on the autism spectrum, that was included in the ten-hour in-service refresher training for ECIT officers.

THE COURT: Thank you.

MR. CHRISTOFF: Other teams within the PPB also appear to be functioning as intended by the settlement agreement, including the Behavioral Health Response Team and the Service Coordination Team. We have found that these teams, not only conform to the language of the settlement agreement, but also we've evaluated outcome data associated with them that suggest a positive impact for these teams. For instance, we observed decreases in the mean number of arrests and custodies after BHRT intervention compared with prior to BHRT intervention. Similarly, participation in SET was associated with decreases in arrest and custody. Our complete evaluation of these teams is found in our draft report.

The Bureau of Emergency Communications have also largely fulfilled their obligations under the settlement agreement, including creating policies and implementing training in order to triage calls related to mental health crisis.

Based on the above information, between Sections V and VI, we found that 25 of the 28 paragraphs have been substantially complied with. However, we find three paragraphs within Section VI wherein the City and PPB would need to meet

certain criteria as conditions of substantial compliance.

First, as has been noted by others, the City has recently expanded the criteria for dispatching ECIT officers based on their own evaluation, which has demonstrated capacity for expansion as well as an outcome-based rationale for expansion. For this, the City has demonstrated commitment to expanding the criteria, revising directives, training BOEC call-takers and dispatchers, and performing a follow-up evaluation.

Next, the City has identified issues with their mental health interaction data collection tool, known as the mental health template. PPB has already taken steps to include the overall reliability of the data, but we will still need to assess whether those steps have resolved the overall issues.

Finally, while we believe BOEC has demonstrated a fully operational crisis triage system based on the prior ECIT dispatch criteria, we will need to verify the continuation of crisis triage performed with the recently revised criteria.

Thank you, sir.

THE COURT: Thank you, Dr. Christoff.

Back to you, Dr. Rosenbaum.

DR. ROSENBAUM: A couple of closing comments here about reform and trying to share some information I have learned over the years. We know from lots of research over the years that reform is achieved by creating learning

organizations. This is something that -- I just want to say that the settlement agreement should not be simply about changing policies or practices to achieve compliance.

The settlement agreement talks about systems, and I applaud those who put that terminology in there. We strongly encourage Portland to think about having the right measurement systems in place to monitor progress. I think we're getting there. The shared expectation of the COCL, I think of DOJ, and to some extent the community is that the Police Bureau and BOEC and IPR and the other city agencies will continue -- that they are going to continue to advance as learning organizations.

Now, one of the central features of a learning organization is it continuously gathers data about itself from its external environment, from its internal environment, and it looks at both processes and impacts of its behavior, and it's responsive to these data. So it is a feedback group.

So by receiving and processing its feedback from employees and community members and by examining patterns in use of force and non-enforced encounters with the public, and especially with members of vulnerable populations, those living in poverty, the houseless, those living with mental illness, as well as racial and ethnic populations that have been historically the victims of discrimination, by monitoring their interactions with all these subgroups, the City has the information necessary to continuously make adjustments and

improvements in the efficiency, effectiveness, and fairness of police services long past the time of settlement agreement.

Since 2014, I think the Bureau has made significant strides toward becoming a full-fledged learning organization by recognizing, first, the importance of measurement and by seeking to introduce new systems of auditing and evaluation.

We hope that trend continues and that the Bureau even adds additional metrics such as the community satisfaction with police services and police encounters.

Finally, just a couple of notes about sustaining change and to create a community-oriented policing bureau. I think that's beginning to fall into place, hopefully including a PCCEP. I think now that the Bureau has new leadership at the top, that's helpful.

Chief Danielle Outlaw comes to Portland with a very strong resume and national respect from leaders in the field.

I have personally chosen to vet her in my own private time.

Our initial conversations with her suggests that she understands what needs to be done and is beginning to introduce critical changes, such as the deescalation and implicit bias training to give examples.

A sustainable reform, as I alluded to earlier,

Your Honor, is more than top management. It is about

strengthening the capacity of middle management and supervisors

to redefine police culture for younger officers. It means

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creating accountability systems where problematic employees are identified and provided with remediation and where exemplary employees are rewarded and held up as role models.

It means transparency with the public about ongoing activities and incidents, where people can gain trust.

Sustainable reform means state-of-the-art, continuous training of all employees with community participation in the training process. I don't think we have said enough about that today, and I think that is important. It means measuring what matters to the public, such as respectful treatment and using these data to strengthen a learning organization.

I will close with this one comment: I'm deeply sensitive to the fact that this is a very difficult time in American history to serve in the law enforcement profession, and I admire those who take this on. During this time, however, the police must remember that they are more than law enforcement officers. They are public servants with a higher calling to serve as the guardians to the most vulnerable, protectors of life and civil liberties in a free society, and keepers of the peace. The move from a warrior to a guardian mentality takes time and commitment. We support them in the pursuit of these complex missions and maintain that the reforms introduced in Portland should be fair to both the police officers on the street and members of the community.

Thank you.

THE COURT: Thank you very much, Dr. Rosenbaum.

All right. Before I give the parties my ruling on the pending joint stipulated motion, let me ask if any counsel or any parties have anything further to say at this time.

Mr. Vannier.

MR. VANNIER: Yes. Denis Vannier for the City. In this instance I have been deputized to give the answer to the substantive question about the request for referral to Ninth Circuit mediation.

This is going to be an explanation and not a plea for that provision. We did not come up with that. That was suggested by the Ninth Circuit mediator. The parties felt there was some value, if the parties ever wanted to go to mediation, and to have a mediator that was familiar with the case, because obviously this is a complex case.

What she told us was, "Well, I would need an order of this sort." In fact, the language that you see in the joint motion was run by her, and we asked was that something that would work for you. That being said, the City has no strong feelings about that. So if Your Honor is not comfortable with that --

THE COURT: What I would rather do there is, if and when a dispute arises for which all four parties believe that a referral to the Ninth Circuit mediator would be appropriate, well, then, fine, come to me at that time and ask for a

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I want to make sure that everyone is comfortable with the terms of that referral so we don't have problems of the sort that have been identified in the past referral, and then we will talk our way through that. MR. VANNIER: But in answer to your question, the City has no objection to the Court dropping that provision. understand that the other parties agree. THE COURT: Very good. Thank you. Do the parties have any agreement on when in the week of October 1st through the 5th they might be available? MR. GEISSLER: Your Honor, that week is fine for the United States. I would ask, for the sake of travel, we avoid either the Monday or Friday. Tell me what you want. You can have THE COURT: anything you want that week except Wednesday morning. Wednesday morning I have a fairly full calendar. MR. GEISSLER: Thursday is fine with me. MR. VANNIER: And the City is free all that week. THE COURT: All right. Should we set another status conference for Thursday, October 4th, 9:00 a.m? Now that I've said that, Mary, we are free then? THE CLERK: Yes. THE COURT: All right. Thank you, Mr. Geissler. Thank you, Counsel.

I have before me the joint stipulated motion to enter

the amended settlement agreement, Docket 157. The ruling is that that motion is granted in part and denied in part. I am going to follow the request and recommendation that Mr. Geissler gave earlier today. I'll also ask the United States to take the lead in preparing an appropriate order consistent with that recommendation. I just would ask that you draft an order, run it by the other three parties, so all four parties can look at it as to form. Then provide it to me through my courtroom deputy, preferably by email in Word format. That's the easiest for me.

The essence will be, as you've described earlier,
Mr. Geissler, frankly, the only real concerns that I have, and
that's what is leading me to not at this time enter the amended
settlement agreement in full relates, one, to the referral of
the Ninth Circuit. We discussed that. Let's leave that out of
it.

Secondly and most significantly, the concerns about community involvement, the COAB, and the new PCCEP concept. I think we all recognize that the City is not in compliance and has not for some time been in compliance with Section IX of the settlement agreement that relates to the COAB. I recognize the parties' diligent efforts in trying to fix that with this new proposal and the proposed amendments to Section IX relating to the PCCEP.

I don't know whether that will be sufficient to solve

this problem, but I right now am willing to give deference to the four parties here and the hard work that you all have put in to try to make this work. And so let's give that a try. So with respect to Section IX issues, I will give that provisional or conditional approval, subject to further evaluation by the Court at our hearing on October 4th.

I give final approval to all other provisions that the parties jointly request be made to the settlement agreement and how it should be amended, and I'll leave the particulars there to be set forth in a revised proposed order submitted by the United States.

Are there any questions about what I have just ruled or anything I need to clarify further?

Mr. Geissler or Mr. Hager?

MR. GEISSLER: Nothing, Your Honor.

THE COURT: Anything further from the City?

MR. VANNIER: Nothing from the City, Your Honor.

THE COURT: From PPA?

MR. KARIA: No, sir.

THE COURT: And from AMAC?

MS. ALBIES: No, Your Honor.

THE COURT: Is there anything else that any other party would like to address at this hearing; otherwise, I will have a final word or two. But anything else we should address at this hearing?

MR. GEISSLER: No, Your Honor.

THE COURT: All right. Then I thank all the parties for their hard work in getting us to this point. I do note that the problems that we are facing and that the settlement agreement is trying to address were not created overnight, and they will not be solved overnight. But I recognize the hard work and the good faith that all four parties are putting into this.

I also recognize and appreciate the work of the COCL.

Dr. Rosenbaum, you and your team are putting in a lot of work.

You have a lot of expertise, and I recognize your contributions and the good-faith contributions contributed by your team.

I also very much appreciate the public input as part of this process. As you can understand from my order, I do think that community involvement is a very important piece to this solution. I know that the parties here recognize that as well. That's why they built in Section IX, and that's why they are now trying to address the problems and deficiencies that we have experienced with a new approach. Community involvement is going to be an important part of this answer.

I also recognize and appreciate all of the efforts that have been made by the Portland Police Bureau, including the comments that we heard today from Chief Outlaw, and I wish the best of luck, quite sincerely, in this very important effort.

As I said in the very beginning, it was just a coincidence of seeing the naturalization ceremony. We have a lot of problems in this country. Everybody recognizes it. We all may not agree on what those problems are. Some people may see some things as problems and other things as strengths, but it is not perfect. The Preamble to our Constitution recognizes that.

Our Constitution is designed to create a more perfect union. That is a recognition that we didn't start with a perfect union. We still don't have a perfect union, but we are all working together to create a more perfect union. Everyone is working together to try to improve the situation for everyone living among us. And frankly, that's all we can do. It is not our obligation or even within our ability to solve all the problems, but it is our obligation continuously to try to work to make things better.

I appreciate all of the hard work and good faith that everyone has put in. And I understand why so many people want to come to the United States and become citizens. To repeat myself: If you haven't seen a naturalization ceremony in this courthouse, you should sometime. They are a beautiful sight. They are beautiful ceremonies.

We will be in recess until October 4th, 2018, 9:00 a.m. in this courtroom.

Thank you.

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COUNSEL: Thank you, Your Honor.
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                (End of proceedings.)
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--000--I certify, by signing below, that the foregoing is a correct transcript of the record of proceedings in the above-entitled cause. A transcript without an original signature, conformed signature, or digitally signed signature is not certified. /s/ Dennis W. Apodaca May 17, 2018 DENNIS W. APODACA, RDR, RMR, FCRR, CRR DATE Official Court Reporter 

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